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IN THE COMPETITION APPEAL TRIBUNAL

Case No: 1381/7/7/21

Salisbury Square House 8 Salisbury Square London EC4Y 8AP

Monday 29<sup>th</sup> January – Friday 22<sup>nd</sup> March 2024

Before: The Honourable Mr Justice Waksman

Eamonn Doran

Derek Ridyard

(Sitting as a Tribunal in England and Wales)

## BETWEEN:

Justin Le Patourel

**Class Representative** 

v

(1) BT Group PLC Respondent (2) British Telecommunications plc (Together, "BT")

## <u>APPEARANCES</u>

Ronit Kreisberger KC, Derek Spitz, Michael Armitage, Jack Williams and Matthew Barry (On behalf of Justin Le Patourel)

Daniel Beard KC, Sarah Love, Daisy Mackersie, Natalie Nguyen and Ali Al-Karim (On behalf of BT)

Jennifer MacLeod (On behalf of the Competition & Markets Authority)

| 1  | Wednesday, 28 February 2024                               |
|----|---|
| 2  | (10.00 am)  |
| 3  | THE CHAIRMAN: Good morning. Some of you are joining us    |
| 4  | live stream on our website, so I must therefore start     |
| 5  | with the customary warning: an official recording is      |
| 6  | being made and an authorised transcript will be           |
| 7  | produced, but it is strictly prohibited for anyone else   |
| 8  | to make an unauthorised recording, whether audio or       |
| 9  | visual, of the proceedings, and breach of that provision  |
| 10 | is punishable as a contempt of court.                     |
| 11 | Yes, Ms Kreisberger.                                      |
| 12 | MR DAVID MATTHEW (continued)                              |
| 13 | Cross-examination by MS KREISBERGER (continued)           |
| 14 | MS KREISBERGER: Thank you, sir.                           |
| 15 | Mr Matthew, good morning. I would like to start           |
| 16 | with your first report. That is ${IR-E/19/76}$ . Do you   |
| 17 | have the hard copy there, Mr Matthew?                     |
| 18 | A. Yes, I do.   |
| 19 | Q. I will wait for the                                    |
| 20 | A. Section 4.1.2.   |
| 21 | Q. That is right. If we could zoom in on that heading and |
| 22 | the paragraphs below.                                     |
| 23 | So the heading there, Mr Matthew, is "Ex post             |
| 24 | competition law v Ex ante regulation - Differences in     |
| 25 | customer detriment/abuse".                                |

1 So, Mr Matthew, there you are distinguishing between 2 ex ante regulation and abuse under ex post competition 3 law, yes? 4 Α. Yes. 5 The abuse we are talking about here is of course the Q. abuse of unfair pricing? 6 7 Α. Yes. 8 Now, Mr Matthew, could you please read to yourself Q. 9 paragraph 160. (Pause). Yes, I have read it. 10 Α. So you begin there by saying that the 2017 review was: 11 Q. 12 "... motivated by a broader set of considerations 13 than just competition concerns." 14 A. Yes, so vulnerability is important here. 15 Q. Yes. You go on to say that the market issues at the heart of the investigation were based on Ofcom's view 16 17 that VOCs were disengaged, vulnerable and needed 18 particular protection? 19 Yes. Α. 20 Now, what you are suggesting here, Mr Matthew, is that Q. 21 Ofcom's intervention in 2017 was motivated by the 22 specific concerns about the needs of a vulnerable 23 customer group, yes? 24 Yes, I am suggesting that is part of it. Α. You are saying here that given these specific concerns 25 Q.

1 about this customer group, the Tribunal should not place 2 weight on the fact that Ofcom intervened in VOC prices when the Tribunal is determining whether BT's SFV prices 3 4 were unfair within the meaning of limb 2, yes? 5 I think that is one of the reasons. I mean, the other Α. reason is just in general I would say the ex ante 6 7 thresholds are substantially lower than ex post. Q. Yes, we will come back to that, but staying with your 8 9 first reason. Now, yesterday I spent some time taking 10 you through the Ofcom Provisional Conclusions and the 11 statement, and I showed you yesterday the key elements 12 of Ofcom's assessment, much to Mr Beard's delight. 13 Now, I am not going to go back to them, but since we have had the overnight break I will just remind you of 14 15 them in summary. So Ofcom defined relevant markets for SFV services, 16 17 it did that applying the SSNIP test. It found bundles to be outside the markets. It found that BT had 18 19 a dominant position, and that SFV prices were well above 20 competitive levels, and that those prices caused 21 consumer detriment to VOCs and SPCs. Now --22 MR BEARD: These are submissions. I do not understand what 23 24 the point of this is, and I do not understand how it fits with limb 2 at all at this stage. 25

1 THE CHAIRMAN: I can see that there is -- I can see what is 2 coming, let me put it that way. I think the point that 3 Ms Kreisberger wants to make is if that is what Ofcom 4 were doing, and we are certainly not to go all over it 5 again today, but if, for the purposes of argument, that is what Ofcom said in its Provisional Conclusions and in 6 its statement, I think a point is then going to be 7 raised about how that fits with Mr Matthew's conception 8 of the basis for Ofcom's intervention. 9 10 Is that right? MS KREISBERGER: It is, and it is going to be quite 11 12 a specific point, and perhaps I can come back to you 13 after I have completed --THE CHAIRMAN: Yes, let us -- for the sake of argument, 14 15 Mr Matthew, you have been through a lot of stuff

16 yesterday on the documents. We have a record of your 17 answers. You may or may not agree precisely with the 18 summary which Ms Kreisberger is putting to you, but let 19 us assume her summary is correct for the purposes of the 20 questions that follow.

21 MS KREISBERGER: Thank you, sir.

22 THE CHAIRMAN: Right.

23 MS KREISBERGER: Mr Matthew, your area of expertise is the 24 economics and practice of antitrust and regulation, so 25 each of those points I have just put to you will be

1 familiar to you as the sorts of issues which arise in 2 ex post competition cases? 3 So market definition, SMP, yes, they come up in Α. antitrust. 4 5 Mr Matthew, you devote a whole section of your report, Q. it is section 3, to excessive pricing, so you will 6 7 recognise these issues as the hoops one has to jump 8 through in an excessive pricing case? So, yes, if you want to bring an excessive pricing case, 9 Α. 10 you have to show the firm in dominant and a number of 11 other things. 12 Ο. So that would be the framework of analysis? 13 Correct. Α. If we go to the transcript, {Day17/100:5}. Now, you 14 Q. 15 agreed that your evidence in section 4.1.2 of your report is seeking to draw a distinction between ex ante 16 17 regulation and ex post competition law? 18 Α. Yes. 19 Then in the hot tub you said this, line 5: Ο. 20 "So I do not think you can read across from that 21 decision [that is 2017] and say, well, because Ofcom did it, it must therefore -- or there is even any kind of 22 23 presumption that it would be unfair under competition 24 law in general under limb 2." Yes. 25 Α.

1 Q. Now, I have shown you that Ofcom's various conclusions 2 in 2017 traversed the same territory as the Class Representative's unfair pricing claim? 3 4 A. They are defining markets, they are talking about SMP. 5 There is then a question about whether the Provisional Conclusions read across into the final statement. My 6 7 point is about the finding that it was right to intervene on the VOC prices is not going to be the same 8 level of considerations as I would expect under ex post. 9 10 Q. Yes, so you are focusing on --11 Both in terms of the general thresholds for Α. 12 intervening --13 We will come back to that. Q. 14 -- and also the fact that Ofcom is starting this off Α. 15 very clearly with the vulnerability and lack of 16 engagement that it perceived in respect of VOCs in mind. 17 Now, if we just bring up paragraph 160 again, so that is Ο.  $\{IR-E/19/76\}$ , and I have taken you there to your 18 19 wording. When we get to limb 2 under the United Brands 20 test, the question is whether Ofcom's findings about SFV 21 prices in 2017 support the Class Representative's case 22 that BT's prices are unfair as well as excessive, yes, 23 that is the question under limb 2? The point I was making is you cannot take Ofcom's 24 Α. 25 decision and say that implies abuse under competition

1

2 Q. Yes, that is your evidence, Mr Matthew.

3 A. That is the point I make.

law.

But what I am putting to you is that it is also relevant 4 Q. 5 that Ofcom's intervention was motivated, to use your 6 language, by the same competition concerns which 7 constitute the Class Representative's case? Yes, I just -- I do not see that connection. 8 Α. 9 THE CHAIRMAN: I am not quite following. The question 10 is: was Ofcom's intervention, I suppose, wholly or in 11 part, motivated by the sort of typical competition 12 questions about market definition, SMP, dominance etc.? 13 That is the question that is being put to you. A. So in respect of SMP and dominance, what Ofcom is doing 14 15 here is they are -- so stepping back a year or two before, they have identified that Line Rental prices are 16 17 starting to go up, and there is the digital communications review in 2015/2016 which is a sort of 18 19 strategic step-back by Ofcom looking across the piece at 20 how it approaches communications markets. It does it 21 from time to time. A large part of that was about the 22 transition to full fibre broadband, which is not 23 relevant here, but there was also a discussion of, 24 "well, what about consumer markets" where -- you know, we have got retail competition is working well in 25

1 general, but it is not -- the benefit is not being 2 shared equally everywhere, and as part of that they comment on VOCs as a group that they are concerned about 3 4 being disengaged and vulnerable and that they are 5 starting to think about intervening in some way to make things better for them. That is essentially where it 6 7 starts. So my comments here are partly about the significance of vulnerable customers, partly because 8 that is mentioned repeatedly in the 2017 statements but 9 10 also as the sort of intro to how all of this came 11 through.

12 They then -- sorry, this is a long answer, but they 13 then announced they are going to look at this properly, and they open the 2017 review, and by that point they 14 15 are shifting into the territory of, "okay, well, BT is 16 the biggest supplier here and we are going to -- we are 17 thinking about direct price intervention to bring down 18 prices, so we are going to go through the SMP 19 framework", and obviously they go through the steps that 20 are similar to those you find in an antitrust case where 21 you define markets, you reach views about significant 22 market power which is usually seen as broadly similar to 23 dominance, and then they are making a decision.

24 My distinction is primarily about the decision. So 25 when Ofcom is making this decision they are not looking

1 for something that is very unfair, that is an 2 exceptionally high price or margin. They are looking for, "okay, well, we have got a group of customers here 3 4 where SMP can apply, because we think it would be better 5 to reduce prices to them", including, importantly, because, one, they are vulnerable, they thought; two, 6 7 they are disengaged, they thought; and three, the impacts on competition are probably not likely to be 8 very significant, and obviously take a different view 9 about SPCs where those considerations did not apply. 10 11 MS KREISBERGER: Mr Matthew, just picking up on what you 12 said there. You said:

13 "My distinction is primarily about the decision." 14 I am going to suggest to you that a more accurate 15 language would be that your distinction is about the 16 remedy which ultimately came down to a settlement, as 17 distinct from the findings that Ofcom made in the 2017 18 review.

19 A. Okay, I am not -- so the decision to intervene on prices 20 is the remedy that they lay out in this process, if that 21 is what you mean. So, yes, I am commenting on that 22 decision that the margins and prices were sufficiently 23 high that there was a case for intervention, they were 24 being governed by the considerations of an ex ante 25 regulator, which I consider to be very different and

1 much lower by way of threshold than I would expect under 2 ex post law. MS KREISBERGER: Sir, I said I would come back to you, 3 4 I hope that answers ... 5 THE CHAIRMAN: Yes. MS KREISBERGER: These do all go to unfairness questions. 6 7 THE CHAIRMAN: You have put the point and you have got what Mr Matthew says about it. Thank you. 8 MS KREISBERGER: Mr Matthew, I said I would come back to 9 10 threshold. If we could go to your evidence in the 11 hot tub. So this is turning to your evidence about the 12 threshold for Ofcom's intervention on SFV prices. 13 Could we bring up the transcript for {Day17/5:9-15}. We see there what you said, Mr Matthew: 14 15 "I was just literally ...." 16 So this is two days ago. 17 "I was just literally trying to cast my mind over 18 precisely what was said last week, but I think the main 19 point that I made was ex ante regulation has 20 a substantially lower threshold and broader scope than 21 an economics view of ex post. I was going to come back 22 to the implications of the Ofcom review in the later 23 questions." 24 So your point, Mr Matthew, and you have made it

today again, is that ex ante regulation has a lower

25

1 threshold than ex post competition law? 2 Yes, correct. Well, in my view. Α. 3 Q. You have said several times in your evidence that Ofcom 4 has a bias against intervention, yes? 5 It does, yes. Α. Q. Now, if we go back to your report, {IR-E/19/10}. Could 6 7 we focus on the footnotes at the bottom of the page, footnote 11. You refer there to Ofcom's 2006 paper on 8 key regulatory principles, one of which is to operate 9 with a bias against intervention? 10 11 Correct. Α. 12 Now, I would like to take you to another document where Ο. 13 Ofcom explains this key regulatory principle in more 14 detail. It is at  $\{C/322.1/1\}$ , and this is Ofcom's 15 annual plan for 2005/2006. Could we go to the next page, please, {C/322.1/2} 16 17 and it is the bottom part of the page, paragraph 2.5. 18 You see there the second bullet point, so Ofcom says 19 here: 20 "What our principles mean in practice is that ... 21 "Our bias against intervention means that a high 22 standard of proof must be satisfied. In other words, 23 there must be a clear case for intervention, and the 24 prospective benefits must exceed the costs of any action." 25

Mr Matthew, that sounds like a high threshold for
 regulatory intervention?

A. So let us just put those words and the general
observations about the bias against intervention into
context. So one of the many well known difficulties of
being an ex ante regulator, and trying to do your best
for the sectors you are covering, is of course you are
given these very strong powers to intervene on an
intrusive basis.

## 10 THE CHAIRMAN: Speaking of intrusion, just put it to one 11 side, if you can, Mr Matthew.

12 Α. I will. So essentially you are given these powers, and 13 one of the risks is you have a lot of powers and you make decisions, and regulators do get things wrong, and 14 15 they have a very healthy, I think, regard for their own 16 frailties when it comes to getting everything right. 17 One of the concerns you have, as a regulator, on an 18 ongoing basis, is you do not want -- usually you do not 19 want to become a second layer of management or 20 a micro-manager of your industry.

21 So it is how to -- the conundrum is how do you give 22 people powers to take real effect when you are trying to 23 guide the sector without compromising commercial 24 incentives, markets etc., when you can use them. The 25 bias against intervention is just part of that; it is

1 saying, it is not, we are just going to intervene all 2 the time, every time we see something we do not like. We are going to give space, we are going to use a whole 3 4 variety of different incentive mechanisms, we are going 5 to make judgments about how well competition will do versus regulation, we are going to make judgments about 6 7 how much we should expect consumers to engage in markets rather than bringing in consumer affairs, all of that 8 kind of stuff. So you have a bias against intervention 9 10 to limit your powers to where it really is the right 11 thing to do.

12 But when it comes to making decisions, the point 13 I was making earlier is if they decide, "well, here we think it is better if VOC customers get lower prices", 14 15 they can make that judgment against their principal 16 duties, and they decide to intervene because they think 17 the benefits there are higher than the costs. I do not 18 think it is anything about the threshold being close to 19 the ex post threshold.

20 Q. In this annual plan, Ofcom do not say: the test we apply 21 is the one you just set out, Mr Matthew. We are not 22 going to intervene every time we see something we do not 23 like.

24That is not the threshold, is it? It is very clear:25"Our bias against intervention means that a high

| 1  |    | standard of proof must be satisfied."                    |
|----|----|--|
| 2  |    | Yes?   |
| 3  | A. | Yes, that is about the standard of proof and evidence    |
| 4  |    | you want when you are making your decisions, which       |
| 5  |    | should be high.  |
| 6  | Q. | There must be a clear case for intervention?             |
| 7  | Α. | Yes.   |
| 8  | Q. | Then the specific requirement is that prospective        |
| 9  |    | benefits exceed the costs?                               |
| 10 | Α. | Yes, so all sensible stuff that is consistent with the   |
| 11 |    | characterisation I just gave, which is my reading of     |
| 12 |    | what those words mean.                                   |
| 13 | Q. | So against the background of this high threshold, Ofcom  |
| 14 |    | did overcome its bias against intervention in relation   |
| 15 |    | to SFV customers?  |
| 16 | A. | Yes, as I said, the threshold is not comparable to       |
| 17 |    | ex post in my view, but, yes, they have overcome it in   |
| 18 |    | the case of VOCs.  |
| 19 | Q. | When one is considering whether BT's excessive SFV       |
| 20 |    | prices are unfair under limb 2, another relevant fact is |
| 21 |    | that Ofcom overcame its bias against intervention?       |
| 22 | A. | As I have said, I just do not think that is a useful     |
| 23 |    | starting principle.                                      |
| 24 | Q. | I am coming on to my last topic, and if we could go back |
| 25 |    | to your report, ${IR-E/19/74}$ at paragraph 154,         |

1 Mr Matthew, you also rely on the fact that Ofcom did not intervene in September 2013. What you say is at the end 2 3 of this paragraph: "... Ofcom ... did not intervene in general in 2013 4 . . . " 5 That is a factor you are citing there which you say: 6 7 "... gives weight to the conclusion that BT's prices for access and calls were not excessive or unfair." 8 Mr Matthew, I would like to show you an Ofcom 9 10 document published four months later in January 2014. That is  $\{C/340.1/1\}$ . 11 12 That is in the very convenient bundle that you gave me. Α. 13 It should be in your bundle. Q. It is, it is. Sorry, I have just mislaid my pack. 14 Α. 15 There we go, "Mr Matthew Cross-Examination Bundle". 16 Sorry, what was ... 17 You can see there on the EPE there is the front page. Ο. 18 So it is "Cost and value of communications services in 19 the UK". 28 January 2014. It is a consultation 20 document. 21 Α. Yes. 22 Now, in this document Ofcom reviews the development and Q. cost of communication services over the previous 23 24 ten years. Let us turn up page  $\{C/340.1/11\}$  and you see there the heading at 2.1.6, "Some standalone Line Rental 25

charges have risen over recent years but cheaper
 alternatives are available".

Then let us have a look at the third paragraph: 3 "Despite this range of choice and the overall 4 positive trend in fixed voice costs, some retail prices 5 for Line Rental have increased in recent years. This is 6 7 related to the fact that landlines generally tend to be sold as a bundle with other products - historically with 8 voice calls, more recently with broadband. Market 9 10 competition has tended to focus on the headline price of 11 the bundle, which has generally fallen. Consequently 12 consumers buying a landline service without broadband 13 may not benefit fully from the effects of competition. Furthermore, some providers (TalkTalk and Virgin Media) 14 15 have recently ceased their standalone landline service. Ofcom will continue to monitor this situation 16 17 carefully."

18 Mr Matthew, Ofcom is here expressing the concern 19 that standalone customers may not be benefiting from 20 competition compared to bundle customers, is it not? 21 Α. So, yes, so this is the beginning of monitoring --22 sorry, this is part of monitoring, not the beginning of 23 it. So what they are doing is, this is a general overview. Sorry, is this document ... A sort of 24 overview of what is happening in the market, sorry. 25

1 So, yes, what they are doing is they are monitoring, 2 they are picking up the Line Rental point. They are 3 observing that there are a variety of prices in the 4 market and they are saying they are going to monitor it 5 carefully, and that monitoring is what eventually turns 6 up in the digital communications review in similar guise 7 but things have moved on.

8 So they are monitoring. I do not think it says that 9 they think there is a competition problem at this stage 10 or the beginnings of a case for intervention under their 11 own standards. If there was, then probably they would 12 have started something a bit earlier.

13 Q. But you agree they express a concern there?

A. I agree -- so let us just see ... I think it is an
observation. I am not sure they use the term "concern".
Q. An observation that:

17 "... consumers buying a landline service without
18 broadband may not benefit fully from the effects of
19 competition."

A. So I do not think that is a concern yet. That is
a statement that: here we have a statement of consumers
who might not be doing as well out of competition as the
rest of the market or other parts of the market, and
they are picking up on TalkTalk and Virgin have stopped
supplying, so they are noticing that, and the Line

1 Rental prices, they are seeing positive ... do they 2 refer to Line Rental here? Q. I am going to take you over the page in just a moment, 3 but --4 I would not characterise it as a concern. 5 This is Α. monitoring and noticing: here is something which we 6 7 should be watching going forwards. 8 Q. But you would accept that Ofcom is saying they will 9 "monitor this situation carefully" in the final sentence? 10 11 Yes, and in my report I made clear they kept an eye on Α. 12 the retail markets throughout. Q. Let us go over the page,  $\{C/340.1/12\}$  and you see there 13 14 Figure 8. That is a figure showing standalone Line 15 Rental costs, is it not, and the price of BT Line Rental 16 is the blue line, yes? 17 Just give me a second. (Pause). Yes, so they have got Α. 18 a line for BT Line Rental, another one for the cheapest alternative providers, and other reference points. 19 20 Q. You see there the cost of Wholesale Line Rental is the 21 green line going down? 22 Α. Yes. 23 So this figure shows a steady increase in the BT Line Q. 24 Rental price since around 2009? So if you take -- this figure does. If you take the low 25 Α.

1 point, it is going up. As we discussed at length in 2 these proceedings, that is Line Rental. It is far from the complete picture. The picture in this period, from 3 memory, the ARPUs would look a bit different, but here 4 5 they are noticing the Line Rental, and that is what they are recording they are going to keep an eye on --6 7 Q. That is what they are going to keep an eye on? Then when they come to do the full review, of course, 8 Α. 9 they do look at the other call revenues --10 Q. So in the period between 2009 and 2013, Ofcom is 11 recording the increase in Line Rental and the decrease 12 in the WLR? 13 Yes, and the availability of cheaper alternatives for Α. 14 Line Rental. 15 Now, Mr Matthew, you do not mention this 2014 review in Q. 16 your reports, do you? 17 Again, I am going to ask you to tell me -- if that is Α. 18 not true, I am sure it is right. I do not recall. 19 It is not a lie. Ο. 20 I do not recall mentioning it. Α. 21 Q. That is correct, and we can hand it up if it is helpful. 22 We now have the full set of your instructions. We had 23 been told a page was missing from the bundle. 24 Yes. Α. We can hand it up, if helpful. This document does not 25 Q.

1 feature in the list of Ofcom documents you were sent. 2 I will take it on trust. I certainly do not recall Α. looking at this document. It is consistent with my 3 4 observations about monitoring the market, but ... I have already put to you that this document shows that 5 Q. Ofcom was concerned at the beginning of 2014 that 6 7 standalone customers were not benefiting fully from competition, but what this also means is that by 8 January 2014 BT knew about Ofcom's concerns about BT's 9 10 increasing Line Rental prices? 11 So as I said a minute ago, I am not sure we have yet got Α. 12 a concern in front of us, and as to what BT took from it 13 you will have to ask them, I do not know. I do not 14 think I would read from this there is a real problem 15 with line -- well, Line Rental or voice services taken 16 together, yes. 17 Q. Could we go to the transcript at  $\{Day4/34:1\}$ . This is 18 the cross-examination of Ms Cheek, who was BT's 19 Principal of Regulatory Affairs. You see there at 20 line -- is that the right ... I think we need to go over 21 the page. I am so sorry, it is page {Day4/36:1}. There 22 we go. 23 So the question put to Ms Cheek in relation to this 24 document is that: 25 "... it ... cannot be said ... that Ofcom was giving

- 1 BT a clean bill of health in terms of SFV pricing
- 2 in January 2014, can it?"

3 She said:

4

"No, that is true."

5 So BT accepts that Ofcom was concerned at the start 6 of 2014. BT knew that, and it continued to press ahead 7 with its programme of annual Line Rental price increases 8 after that date.

9 Now, let us come back to your evidence, Mr Matthew,
10 {IR-E/19/74}, coming back to paragraph 154, which I took
11 you to at the outset. You say there --

12 A. Sorry, could you just give me the page number?

13 Q. I am sorry, that is page 74 of your first report.

14 A. Yes.

Q. Paragraph 154, which we have already seen, where you say
that the Tribunal should place weight on the fact that
Ofcom did not intervene in general in September 2013 in
deciding whether BT's SFV prices were unfair.

19In retrospect, Mr Matthew, do you think you should20have mentioned that only four months later Ofcom was21sounding the warning bell on Line Rental price22increases?

A. No, I mean, I am not sure I was aware of this document
but I do not think so. This is 2013, it takes a view as
to the retail market for voice services at that time,

and it says we have looked at what is happening to the
 overall cost of calls, sorry, calls and access together,
 they are coming together, and competition seems to be
 working.

5 In the document you just showed me they are starting 6 to say, "well, we are just going to start keeping an eye 7 on Line Rental here", and they did, and that culminates 8 eventually in decisions to take action, which is 9 consistent with my report.

10 So I do not see a contradiction, and I do not see 11 that that statement in 2014 implies a concern that is 12 leading to, "well, we are going to come in and start 13 price regulating". There is a long way to go before you 14 get to that stage.

15 Q. Yes. So your evidence is that the Tribunal should place 16 weight on the 2013 Ofcom report on calls for the 17 purposes of the limb 2 unfairness assessment, but not 18 place weight on its observations in 2014 that SFV 19 customers were not benefiting from competition? 20 A. Yes, so in terms of looking back and interpreting where 21 Ofcom was at that stage, I would place a lot more weight 22 on a substantive market review document that says it is 23 looking at how well competition is doing for these 24 services, and looks at indicators of what the actual price trends were and the competition was, over and 25

1 above a statement that one element of that package of 2 services, the Line Rental, is starting to go up, and we are seeing some things that were not -- that we just 3 need to keep an eye on in the market. 4 5 So I would certainly place more weight on the 2013 report than the 2014 observations. I cannot comment on 6 7 what BT made of it, I have not looked at that evidence. MS KREISBERGER: I have no further questions. 8 THE CHAIRMAN: Thank you very much. 9 Mr Beard. 10 MR BEARD: No questions. 11 12 THE CHAIRMAN: No questions, thank you. 13 Thank you very much, that completes your evidence, 14 Mr Matthew. 15 (The witness withdrew) THE CHAIRMAN: We will move now to the hot tub for the 16 17 behavioural expert evidence. MS KREISBERGER: Yes. I think we only have the two. 18 19 THE CHAIRMAN: Yes, so they can go there. 20 DR STEFAN HUNT (resworn) 21 PROFESSOR GRAHAM LOOMES (affirmed) 22 THE CHAIRMAN: Thank you. Mr Doran is going to lead the questions in the 23 24 hot tub. MR DORAN: Good morning, gentlemen. I am going to ask 25

1 questions, as the chairman indicates, in the first 2 instance, but obviously my colleagues may well have 3 follow-ups. MR BEARD: I am so sorry, Mr Doran, I know this is 4 5 a formality, but I think actually, although I know Dr Hunt has testified to his reports, Mr Loomes has not. 6 7 It is just a matter of --MR DORAN: You are quite right. 8 9 I am sorry, Mr Spitz. Examination-in-chief of PROFESSOR LOOMES by MR SPITZ 10 11 MR SPITZ: Not at all. Thank you very much. 12 Good morning, Professor Loomes. You should see in 13 front of you a bundle with your expert reports, and 14 I would like you to turn to the report that has the Opus 15 reference  $\{E/8/59\}$ . If you go to the first page of that 16 report, do you see your first expert report? 17 PROFESSOR LOOMES: Yes, I see it. 18 MR SPITZ: It is dated 7 September 2023. You will see that 19 if you turn to page 59, the last page of the report. 20 PROFESSOR LOOMES: Yes, 7 September. 21 MR SPITZ: That is your signature on that page, is it? 22 PROFESSOR LOOMES: Yes. 23 MR SPITZ: Professor Loomes, does the content of this report 24 represent your true and complete view at the time you 25 wrote it?

1 PROFESSOR LOOMES: It does.

2 MR SPITZ: Thank you.

If I can then ask you to turn to  $\{IR-E/9/1\}$ . 3 PROFESSOR LOOMES: Yes, I have got that. 4 5 MR SPITZ: Is that your reply report there? PROFESSOR LOOMES: Dated 10 November, yes. 6 7 MR SPITZ: Indeed, that is correct. 8 Could I ask you to turn to page 32, {IR-E/9/32}. PROFESSOR LOOMES: Yes, I am on page 32. 9 10 MR SPITZ: As you said there, you will see it is dated 10 November 2023. Professor Loomes, is that your 11 12 signature on page 32? 13 PROFESSOR LOOMES: Yes, it is. 14 MR SPITZ: Are the contents of this report your true and 15 complete view at the time you wrote the report? PROFESSOR LOOMES: Yes, they are. 16 17 MR SPITZ: Thank you. 18 Lastly, could I ask you to turn to the Joint Experts' Statement which is at  $\{E/50/1\}$ . 19 20 PROFESSOR LOOMES: Yes. 21 MR SPITZ: That is the Joint Experts' Statement of the 22 behavioural experts. PROFESSOR LOOMES: That is right. 23 24 MR SPITZ: If you turn to page  $\{E/50/32\}$ . 25 PROFESSOR LOOMES: Yes, it is dated 14 December.

- 1 MR SPITZ: Yes, indeed. If we could go to page 32.
- 2 PROFESSOR LOOMES: Yes, I am here.
- 3 MR SPITZ: Is this your signature at the foot of the page? PROFESSOR LOOMES: Yes, it is. 4
- 5 MR SPITZ: Does what is recorded under your name in the Joint Experts' Statement represent your true and 6
- 7 complete view at the time the joint statement was
- finalised? 8
- PROFESSOR LOOMES: Yes, it does. 9
- 10 MR SPITZ: Thank you.

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Questions by THE TRIBUNAL

12 MR DORAN: Thank you very much.

13 Good morning again, gentlemen. I am going to ask the questions alternatively, so not the same person will 14 15 lead in response each time.

We will start perhaps with some key -- the key terms 16 17 and concepts which are the start of the list of 18 questions. I suppose the context here is the question 19 about barriers to entry and expansion, in truth, and the 20 deliberate choices or not that customers made when 21 contemplating these products and whether to stay.

22 So could you help us with these notions of "engaged", "active", "informed" and "deliberate", and 23 24 what the right definition and appropriate test might be 25 here.

Perhaps you would start, Professor Loomes.

2 PROFESSOR LOOMES: Well, I could start, but this is the 3 formulation that BT have come up with, rather than the 4 formulation that I came up with, but I could have a stab 5 at it, if you want me to.

6 MR DORAN: Perhaps you would have a stab at it, and then 7 perhaps, if you think we should be thinking about these 8 things in some other way, you would tell us about that 9 as well.

PROFESSOR LOOMES: Yes, well, I think that in all of these 10 11 things, one of the things that I think that Dr Hunt and 12 I do agree about is that all of these things are ... 13 (Pause to move microphone) ... is that none of these 14 things are sort of 1-0. None of these are yes or no. You are either active or you are inactive, you are 15 16 either engaged or disengaged. That they are on 17 a spectrum from, let us say, very inactive to highly 18 active.

Would you agree?

20 DR HUNT: Yes.

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21 PROFESSOR LOOMES: I think that the issue as I see it, the 22 litmus test as far as I would be concerned, is where 23 along these spectra the Class Members are and how that 24 informs us about the ability of actions of the Class 25 Members or inactions of the Class Members to provide an effective constraint on BT's ability to raise its prices
 to excessive levels. So that is the context that
 I would place these terms in.

4 I would say one might look at the engagement, for 5 instance, and what I would take to be engagement is that 6 it involves a degree of interaction with the stimuli, 7 with price information, with quality information, which could lead to the next stage, which would be a degree of 8 action, deciding to take some steps to explore whether 9 there are alternative deals available than the one that 10 11 somebody is on, or whether they should continue with the 12 one that they are on now, which, in turn, if they decide 13 to allocate time and effort to that, would mean that they may collect information, possibly from their 14 15 existing provider about alternative tariffs that the 16 existing provider offers, or possibly information about 17 other providers and the products that they offer.

18 Then they arrive at a point where they are 19 considering at least two alternatives, the one that they 20 are currently buying and an alternative to that one, and are weighing up the pros and cons, the advantages and 21 22 disadvantages, and seeing whether the balance of arguments favour staying with their existing product or 23 moving to an alternative, switching to an alternative 24 product. 25

1 MR DORAN: So these fit in to your attention -- position, 2 etc., the framework that you set out in terms of how people would gather information and consider it and 3 4 evaluate it and then take any necessary action? 5 PROFESSOR LOOMES: Also, as far as the attention phase is concerned, whether they have reached a sufficient 6 7 threshold in order to decide to devote more time and effort to exploring the possibility. 8 MR DORAN: The threshold is going to be a separate point, we 9 10 will come back to it in a second. That is a very 11 helpful start. Thank you. 12 Dr Hunt, how would you approach these? 13 DR HUNT: Thank you. So I will focus first on "engaged", if

15 DK MONT. THank you. So I will focus first on engaged, if 14 that works. I will make a general point, though, to 15 start, is we are going to look at "engaged", "active", 16 "informed" and "deliberate". On my reading of the 17 literature, there is no single agreement on definitions 18 on these terms. I think that is useful for you to be 19 aware of.

The best source that I have found and I have used and referred to is this 2014 UK Regulators Network "Consumer Engagement and Switching" paper that has -talks quite a bit about engagement and has a definition of some of these terms, and therefore I think that can be quite helpful.

1 My -- the particular definition I have used, it was 2 informed by that UK RN paper. It is whether someone is aware of other providers and has put their mind to 3 4 whether they are content with BT or may want to consider 5 switching to another provider. So obviously this 6 definition is for the purposes of these proceedings. 7 But I completely agree with Professor Loomes that things are on a spectrum, absolutely. 8

9 So the question you also asked about testing. Would 10 you like to hear about that as well?

11 MR DORAN: Yes, please.

12 DR HUNT: So if we want to think about how to test 13 engagement, I have set out my thoughts on testing 14 engagement in section 6.1 of my paper. So I have got 15 three -- for me, there are three main ways of measuring 16 engagement. To be clear, what we would really like to 17 know, of course, is what consumers were really thinking 18 and aware of, and these sort of things, but we have to 19 use of course the information that is available.

There are three ways of thinking about testing. So the first is switching rates. I think it will be common ground that those people who have switched could be considered to be engaged. So we want to look at switching rates, we want to look at the relative levels. Secondly, and this accords with my definition which is in the UK RN paper, we want to think about awareness of
other providers and whether people are aware of other
providers or not. The third thing in terms of testing,
again, it is in section 6.1, is whether or not the
triggers, whether we think they were sufficient for
consumers to engage. So we want to do an analysis on
those triggers.

Finally, I would like to talk about two overall 8 thoughts with respect to testing, this will be true for 9 10 all of the other dimensions or definitions that we are 11 looking at as well, is that generally I think we want to 12 get the best available data for the test. So certainly 13 my focus has been trying to get hard quantitative data wherever available, and we may supplement that with 14 15 other data, try and get good data from the market. For 16 a number of these testing concepts and ideas, I think we 17 can only understand them relatively, and we will come to 18 this later, of course, but we need some sort of 19 benchmark to assess what is a high level of switching, 20 what is a high level of satisfaction, these kind of 21 things. I think we need yardsticks in order to make 22 those judgments.

So those are my thoughts on "engaged".
I can continue down the list.
MR DORAN: It would probably be helpful if you wanted to

make points about the other elements, and then we will
 go back to Professor Loomes to ask him about testing.
 DR HUNT: Right, thank you.

4 So when it comes to "active", from my point of view 5 I see no material distinction between "engaged" and 6 "active". My definitions are almost the same.

7 Secondly, where we are starting to think about definitions and how we operationalise them, I think it 8 is important that we have definitions that do not have 9 10 overly aspirational standards. We have got to make sure 11 that we are not trying to assume that humans, as we 12 agreed on, humans will be like Econs. So we have to 13 make sure that the standards which we are holding people to are reasonable within the context of markets, and 14 15 well-functioning markets in particular.

Then the third point with respect to that, "active", is, "yes, of course we can have the test". Because I think of "active" as I do "engaged", therefore exactly what I said with respect to "engaged" is also been arbitrary for "active". So I really think of those broadly as synonymous.

22 Moving to "informed", if that works? 23 MR DORAN: Yes. 24 MR HUNT: So when it comes to "informed", my definition is

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that -- my definition of "informed" is informed by the

1 UK RN paper. My definition is people have sufficient 2 information in order to take decisions that align with their preferences and goals, then actually within --3 4 this is in the JES, Joint Experts' Statement, and then 5 sort of consider in particular the decision about whether to allocate time and effort into going in 6 acquiring additional information on the market, and then 7 on the layout, some slightly more detailed 8 considerations of what would be sufficient information 9 in those circumstances. 10

11 Two further thoughts on the definition. One is 12 I think it is useful to think about what is a lower 13 bound of information that might be considered for people to be informed. It seems to me that a lower bound is 14 15 having awareness of other providers at some level. We 16 can discuss what is enough, to have awareness of other 17 providers, and also I think they have to have 18 a reasonable idea of what the offers might be from those 19 other providers. But at least in my thinking it does 20 not necessarily have to be very concrete details, it 21 might be: do I think I am going to get a better deal if 22 I look around, broadly? How do I think BT's offer might 23 compare to -- do I think BT is a cheaper provider 24 compared to others? This is the sort of information 25 which might be necessary.

1 It is very important when we think about 2 informedness to bear in mind that, you know, shopping 3 around is I think for telecoms in particular, but 4 shopping around often more generally is not necessarily 5 a pleasurable experience, at least for utilities and 6 those sort of things. You know, it is effortful, it is 7 costly.

In terms of how do we test for all of this? We have 8 got three parts to that. The first part is, and this is 9 10 from engagement, so it will be section 6.1 of my paper, 11 you have to think, well, if people are getting these 12 triggers or getting various sources of information, you 13 know, we can think about that, about that starting activity, this triggering, but we can also think about 14 15 what do those pieces of information contain, of course. 16 So we have to think about what information are they 17 gleaning from the various triggers, and we will come to 18 that probably.

19 The second thing is, in terms of informedness, is 20 looking at people's ability to assess, you know, 21 generally products compared to other products. There 22 are three different parts of that which are all covered 23 in section 6.2 of my paper. So this is information, do 24 they know their own consumption needs and usage, and are 25 they able to compare to other providers? There is a whole bunch of detail in that which we will come to, I am sure.

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3 Lastly, with respect to testing, I think we also 4 have to think, and this has been alluded to a couple of 5 times, what information do we think people actually need, and that is going to vary for different 6 7 individuals depending on the kind of decision that they are trying to make. So, for example, the kind of 8 information I might need in order to think about "should 9 10 I shop around", is different from the kind of 11 information I am going to need as to, well, what 12 provider am I going to choose. That is different 13 informational needs.

So I will move on to "deliberate", if that works. 14 15 So in terms of "deliberate", so my definition of "deliberate" is whether the SFV customer has been 16 17 essentially making a trade-off with thinking about BT 18 versus other providers. I am definitely deliberately 19 using the terms of other providers here. You can look 20 at my AAAA definition. But other providers slightly 21 more generally, because I think in many cases it is not 22 going to be a specific concrete alternative from another 23 provider. You are just going to think, you know, do you 24 want to shop around or not, for example, which I think is a completely legitimate thing to do. 25

1 So when I think about "deliberate", in my mind 2 someone could be considered to be deliberate if they are 3 engaged, informed, and have no material barriers to kind 4 of acting. So that to me would make -- you know, that 5 is how I think we can, at least for me, how I link 6 across these concepts.

So those in terms of -- those are my definitional
thoughts on "deliberate".

When it comes to how do you test for deliberateness, 9 10 this is in sections 6.3 and section 7 of my paper, I get 11 into the testing for deliberate -- where something is 12 deliberate. So the first of those things you have to 13 test for is whether there are these material barriers or not, and that is section 6.3.1 of my paper. Then 14 15 I tried to look at switching levels, to consider whether 16 people who switch are deliberate, which I think we 17 agreed they are.

18 Then you have to look into whether people who did 19 not switch are deliberate or not, and that is where we 20 get into -- in my paper it is section 6.3.3 and 21 section 7, which I think about --22 MR DORAN: I think we are going to come to that. DR HUNT: Yes, and so testing is basically: does it look 23 like they are well matched, do people look like they are 24 well matched, you know, and use the best available 25

evidence we have to see whether they look well matched.
 So that is how I think about these four concepts in
 terms of definitions and testing.

4 MR DORAN: Thank you.

5 Professor Loomes, I said I would come back to you 6 about testing. Is there anything you wanted to say 7 about that?

PROFESSOR LOOMES: Well, I think there can be no kind of 8 9 simple one-size-fits-all test, but I think that as you 10 examine the evidence that has been given by previous 11 witnesses and previous expert evidence, you might want 12 to sort of work through the stages and think where you, 13 Members of the Tribunal, would judge these to lie on these spectra of engagement, of action, of information, 14 15 of deliberation.

So it seems to me that if we hear evidence, as we have done, that when messages, emails or direct mailshots are sent out to these BT customers, BT's expectation is that about 50% of them will not open them. They will not open the email, they will not proceed with the direct mail.

I think that if that is the case, then it is very hard to argue that they are active or engaged to the extent that is ever going to provide any kind of pressure on prices on BT not to raise their prices. 1 But supposing that they then do open their email or their letter, and then the question is, what do they do 2 next? They read it? Well, it looks from the general 3 4 evidence that people who read it find that the gives are 5 put on the front page, and the details about the price rises are put on the second page, often putting stuff on 6 7 the second page does not impact on people's consciousness. 8

So what information? They may have access to 9 10 information, I think Dr Hunt refers to the ability of 11 people to consider. But the question is, do they 12 actually access that information? Do they actually 13 consider it? It is true that there is a lot of stuff out there, and if you are moderately adept with the 14 15 internet you can go to price comparison sites, but do 16 people do that? Do they, when they turn to page 2 of 17 their price change notification, do they work out from 18 this rather complicated information what the cost is 19 going to be, what the extra cost is going to be of all 20 of these changes on the basis of their existing patterns of use of phones and, in the case of SPCs, of broadband. 21 22 But in the case of phones, do they figure out what 23 the price implications of those changes are? 24 What alternatives might they look for? Are they 25 going to just look on the internet for an alternative

supplier? Are they going to consider the alternatives that are available to them from within BT? Are they going to be able to make a reasonable judgment about what the relative advantages and disadvantages of at least two options are? That is the sense in which we refer to deliberateness.

If they are not going to weigh up these things, they do not feel able, they might be extremely put off by the prospect of wrestling with this bank of numbers and trying to figure out what the implications are for them, then they may simply say, well, I am just going to do nothing. That in effect means that they are not putting any pressure on BT to constrain its prices.

MR DORAN: That is your view about significant numbers of them?

16 PROFESSOR LOOMES: That is my view about significant numbers 17 of them.

18 MR DORAN: It is weighing up to which you think is the 19 threshold for this sort of pressure?

20 PROFESSOR LOOMES: I think that is minimal, but I mean, you 21 know, one might suppose the literature, including the 22 literature to which Dr Hunt has contributed, suggests, 23 for example, in the financial field, that people are 24 much more likely to switch to an alternative savings 25 plan within their own -- within the existing institution, existing bank, than they are perhaps to go
 to a competitor, which is altogether a more demanding
 exercise to do, or potentially demanding exercise to do.

4 So one might suppose that BT's customers would look 5 and evaluate and take seriously alternatives that BT is 6 offering them, as well as perhaps making more effort to 7 look at other options that other providers may be 8 offering them.

9 MR DORAN: Thank you.

I wonder if we could just go to the point that you raised, Dr Hunt, about the people who do not switch, and what we should make of them, whether this is an inability to acquire the relevant information, or perhaps the right trigger or whatever it is, or whether this is a deliberate action and how we should judge that.

DR HUNT: Yes. So I would say that the structure that I outlined in my previous answer I think holds both for those -- I think holds for all individuals, both those who might stay with BT and those who switch, so an overall structure.

22 With respect to those who did not switch in 23 particular, we have to be quite careful in trying to 24 assess what the behaviour of not taking an action, what 25 lies behind that behaviour. There is a different

1 hypothesis that could explain that. So it could be that 2 they are entirely content with their situation, or it could be, as is sort of suggested by the Class 3 4 Representative's side, that this situation where 5 consumers are passive, they do not know what is going on, they are actually -- they could be -- we have to try 6 7 and separate the two hypotheses. MR DORAN: It is effectively applying the tests, or applying 8 the concepts we have just been talking about. 9 10 DR HUNT: That is right. I think particularly with those 11 who do not switch, so I have a whole section sort of --12 section 6.3 -- sorry, in section 6.3.3 I go through 13 this, and then in the whole section 7 I really try and get into it in detail. So I think for the people who do 14 15 not switch you need to do extra, you need to do more. 16 So you need to try and do your best to try and look 17 at: do they seem -- does it seem like they are well 18 matched with this BT product? What do we know about 19 their preferences? What do we know about BT's product? 20 What do we know about their perceptions of the different 21 aspects of BT's product and service? Then try to make 22 an overall assessment that we then put in, along with the assessment of, for me it is "engage, assess and 23 act", for Professor Loomes it is the kind of AAAA 24

25 framework.

1 So I think you need to do this extra work, 2 especially for those who do not switch, to try and 3 evaluate: do we think they are making some kind of 4 error, essentially, by remaining with BT? 5 MR DORAN: Professor Loomes, how do you think we should approach this question of the non-switchers in relation 6 7 to how much they engage with the question? PROFESSOR LOOMES: I think it is very difficult to tell what 8 9 the motivations and the reasons for non-switching are 10 unless you undertake a reasonably focused study of it. 11 One of the things which I think was a pity, from what 12 came out of the discussions between Ofcom and BT at the 13 time that the Commitments were made, is that BT appeared 14 to resist very strongly the idea of studies exploring 15 behavioural remedies for the Split Purchase Customers 16 and agreed to those trials for the Voice Only Customers, 17 giving us more insights into what was going on with the 18 Voice Only Customers than with the Split Purchase 19 Customers. So I think it is difficult to know, because 20 there might be many reasons why people do not switch.

But my contention has been that the most likely explanations are that they simply did not find enough reasons to engage, enough of a trigger to encourage them to allocate more of their time and effort to looking for alternatives, either within BT or with other providers,

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but got on with other parts of their lives instead.

2 So it was not an active choice in many cases, it was simply the default. They had been with BT for many, 3 4 many years. There was nothing, for some of them at 5 least, for many of those who did not switch, there was nothing strong enough to push them. They paid very, 6 7 very little attention to information about price increases, as far as one can tell. They may have been 8 more influenced by other considerations, which perhaps 9 we will come on to, more qualitative considerations 10 11 about the shortcomings of having Voice Only in a world 12 where broadband was developing and people were becoming 13 more and more dependent on being able to interact online. Those things may have been more powerful 14 15 reasons. But price and the elasticity or responsiveness 16 or sensitivity of price to price changes appears for 17 these folks to have been very low, not a particular 18 driver of switching, and they were concerned with other 19 things more acutely than that.

It is that that I tended to focus on, because, as I understood it, that is what these proceedings are primarily focused on, and that is whether BT was raising prices to an extent that was excessive over a significant period of time.

25 THE CHAIRMAN: Can I just come on that one and for the

moment let us put to one side the context here, which is, as you say, the question of excessive and unfair pricing, but just in terms of what you have been -- what you are both looking at, which is this question of deliberate choice, because that is how it came out in the statements of case, and you have both referred to that in the Joint Experts' Statement.

8 If someone says: I know I have got stuff there, 9 I know there is something about a price increase, I know 10 there is a possibility of going elsewhere, but I am 11 prioritising other aspects of my life and I am simply 12 not going to spend time on this, is that not 13 a deliberate choice?

PROFESSOR LOOMES: It sounds a little bit like that branch of conventional economics which is talking about rational inattention, and also it is an aspect of some search models which say, well, we will only continue to search if the marginal benefits of a further search are equal to or greater than the marginal costs of the further search.

21 So if you were to go down that line and think of it 22 as being a sophisticated computation about whether it 23 was worth taking more action, whether it was worth 24 allocating more time and effort, then I think the 25 evidence of bounded rationality in human beings suggests 1 that it is not a realistic model, like the Econ model is
2 not a realistic model of how ordinary humans are
3 operating.

4 But if you are saying that people may just 5 intuitively, on the basis of some kind of heuristic, they might say to themselves, well, it is only £1, other 6 7 things have gone up, I expect things to go up year-on-year because inflation takes us up year-on-year, 8 and so I am making a judgment, not on the basis of any 9 10 real information but just kind of past experience and 11 a feel for things, and I am making a decision that 12 I will not go there. You could say, "well, that is 13 a deliberate decision", but it does not involve the collection of any more information, it does not involve 14 15 any action, and it does not place any constraint on BT. 16 THE CHAIRMAN: Forget about constraint on BT for the moment, 17 because what we really want to concentrate on is this 18 question of deliberate choice because that is the issue 19 which has emerged. The issue of deliberate choice may 20 resonant in a number of different aspects in this case 21 but that is for us to consider.

But on your specific brief, as it were, I will just the ask question in a different way and then we will continue, which is, all right, let us suppose it is not a sophisticated form of rational inattention, it is more

heuristic or intuitive approach which you have just
 described. In relation to the question of deliberate
 choice what is wrong with that?

PROFESSOR LOOMES: You could say that a heuristic is a fast and frugal is the terminology that Gigerenzer would use is a fast and frugal way of making a situation. So in that sense you could say it is deliberate: I am choosing to use this shortcut to avoid having to spend much more time on it.

10 THE CHAIRMAN: Thank you.

MR RIDYARD: Just have a separate question on what, if any, 11 12 reliance we can place on switching evidence. Let us say 13 we had -- let us say we got two samples of a hundred people and in one of those samples we found that 50% 14 15 switched and the other one we found that 75% switched. 16 Obviously we can draw conclusions about the people who 17 switch but in many ways the interesting people are the 18 ones who did not switch. So in those two samples can we 19 infer anything about the people who did not switch? Can 20 we infer in one sample anything about the non-switchers 21 in those two samples because of the fact that in one 22 sample they are half of the population and the other sample there are only 25% of the population? 23 DR HUNT: So the way that I think about switching is related 24 to that, the hypothesis that we talked about previously 25

1 about whether people are remaining in a way that is positive because they are content or are they remaining because there is some other reasons, Professor Loomes has just talked of behavioural biases, for example.

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5 So I think the big concern is that there is this inertia but it is actually a mistake on the part of 6 7 individuals.

So when we are trying to think about these kind of 8 benchmarks I think what we are trying to do is, 9 primarily is trying to think, are we worried that the 10 11 levels of switching are low? If we are worried that the 12 levels of switching are low that means we should be more 13 concerned, we should do some further analysis to check out whether we do think there is some kind of problem or 14 15 not.

So that is at least how I have been using benchmarks 16 17 in particular to try and think about, are the levels of 18 switching of concern or not for this particular class or 19 sub-classes.

MR RIDYARD: Then the implication there is you would be less 20 21 concerned about the group where 75% had switched than a 22 group where 50% had switched.

23 DR HUNT: Obviously 50% or 75% are very high numbers. MR RIDYARD: All right, use different numbers. But I am not 24 talking about this case, I am just taking about the 25

principle, whether you can infer from the rate of
 switching what is going on with the non-switchers. That
 is my question.

DR HUNT: I mean, there can be a lot of other things going
on, so this is in particular why I was focusing on the
lower numbers. So you might be worried, if switching is
in low single digit numbers, then I think you really
might want to investigate more.

9 You can absolutely get -- to be clear, switching in 10 and of itself implies a lot of costly activity on behalf 11 of consumers, so you can absolutely have switching 12 levels that are too high as well, but at least, in the 13 context of this particular case, I have been focusing on 14 whether switching numbers were too low.

PROFESSOR LOOMES: Can I ask, your thought experiment, these two groups, are they somehow randomised between two treatments, in order to test whether something that is applied to one group but not applied to the other group is having an effect on switching, is that what you are ...

21 MR RIDYARD: I suppose -- let us say they have been 22 randomised in some way, so we are happy that the two 23 groups are -- there is nothing to choose between the 24 groups a priori.

25 PROFESSOR LOOMES: Okay, so the idea is there is nothing to

1 choose between the two groups as far as you know, and 2 then some treatment effect, one might be a control group 3 and the other might be a treatment group, and you are 4 looking to see whether a particular treatment has an 5 impact on the rate of switching in one direction or the 6 other.

7 MR RIDYARD: Yes.

8 PROFESSOR LOOMES: I think to some extent that is what a number of the randomised controlled trials, the field 9 10 studies, including those that Dr Hunt did when he was at 11 the FCA, were trying to find out. They were trying to 12 find out whether the way in which information was 13 presented, whether notifications were given in one form or another, whether people were given one or two pieces 14 15 of information, one about landlines, another about 16 broadband, or were given both pieces of information in 17 the same letter, whether you could see that those 18 differences in otherwise comparable randomised groups 19 had an impact.

20 What those studies seem to show is that there were 21 very low levels of engagement across all of the 22 treatments and in the control group, but some of these 23 things had an effect. But very few of them, even if it 24 was a statistically significant effect, had effects that 25 were large in absolute or relative terms. They might be

moving you from a baseline of 3% to a figure of 6% or 7% in the case of the more effective -- more successful ones.

4 DR HUNT: I agree with most of that. I would not 5 necessarily agree with the interpretation that generally 6 these trials have shown that engagement was low. I think that really -- it comes back to these two 7 hypotheses issue I was talking about, right. I do not 8 think we can necessarily infer, because there are low 9 10 levels of switching, that engagement is low. You need 11 other things in order to -- other pieces of analysis in 12 order to make that assertion.

So switching rates are a useful piece of evidence,
very useful piece of evidence indeed, but if switching
rates are low we need to do further analysis.
PROFESSOR LOOMES: What sort of thing would you suggest?
DR HUNT: So I would suggest doing what I basically did in
section 7 of my paper, which is trying to look at: do we
think people are content or not?

20 On the one particular study of mine that has been --21 so I did a whole series of studies in various different 22 markets.

23 MR DORAN: We will come back to satisfaction, and those
24 other measures that you refer to, a little later on.
25 DR HUNT: So in terms of these randomised control trials, we

were testing, sending different notifications. So the one that has been particularly used in Professor Loomes' paper -- I mention it in my paper -- that was specifically focused on cash savings, so this is an instant access savings account, and a whole bunch of the conclusions of that study were because we were arguing that the product was a commodity product.

So a whole bunch of the conclusions that come out 8 from that study, we basically kind of were assuming that 9 10 people were staying on a commodity product, where you 11 can get the same product and earn a higher rate of 12 interest, therefore, we can infer in that situation that 13 low switching rates are bad, but you need the additional analysis to inform that. If you have additional 14 15 information that can suggest that people are actually 16 content with where they are, then low switching can be 17 just fine. Not that we have low switching rates here, 18 but just to be clear, switching rates have a whole bunch 19 of different ways of being interpreted. 20 MR DORAN: Would you add anything to that, Professor Loomes? 21 It is not an obligation, but merely if you would like 22 to. PROFESSOR LOOMES: Yes, I think there appears to be, in BT's 23 own Defence documents, in the Re-Re-Amended Defence it 24

25 still persists, that they are arguing that Voice Only

1 Customers in particular made a mistake because they 2 should have switched to a cheaper available product that 3 was giving them the things that they wanted, but they 4 did not do so. HPS is what I am thinking of. I do not 5 think we understand very much about what the reasons 6 were for that, but it looks as if that was not what you 7 would consider to be an informed decision. If you were informed that you could save £11 a month by switching to 8 a product within BT's repertoire, why would you not do 9 10 it? What would explain people, if they were making that 11 as a deliberate choice, what would explain them 12 deliberately choosing not to save £10 or £11 a month? 13 We do not know, at least I do not know the answer to that. 14 15 THE CHAIRMAN: Just one moment, please. (Pause) 16 DR HUNT: Can I ask a question? 17 THE CHAIRMAN: Just one second. 18 DR HUNT: Sorry. (Pause) 19 THE CHAIRMAN: Yes. 20 DR HUNT: So Professor Loomes, completely fine, has been making a number of comments about the empirical nature 21 22 of the situation. I have not been responding to those 23 comments because I think we will come to them in due course. I just want to check whether that is a sensible 24 way to be contributing. 25

1 MR DORAN: We are shortly to break, but if there is anything 2 you wanted to say immediately? 3 DR HUNT: So for example, with respect to Home Phone Saver, I would not agree with that characterisation, but 4 5 I would imagine that we will be able to come to these things at a time, or should I specifically ... 6 7 MR DORAN: Shall we start with that immediately after the 8 break, if that is all right? 9 DR HUNT: Sure. I think we will come to them during the 10 questions as well. Yes, I am very happy to do that. 11 MR DORAN: Have a look in the break about where you would 12 like to put those in. We want to make sure that we 13 gather your response to Professor Loomes on that 14 particular point. 15 DR HUNT: Yes. I would also like to respond to all of the earlier points as well, which I just assumed we would do 16 17 in due course. MR DORAN: Let us do that after the break then. 18 (11.26 am)19 20 (A short break) 21 (11.42 am)22 MR DORAN: Dr Hunt, I promised that you would start the 23 session now, because there were various points you wanted to make in response to Professor Loomes. 24 DR HUNT: Actually for most of the points I will be happy to 25

come to them as we do over time. I guess I will briefly
 talk about Home Phone Saver.

3 MR DORAN: Yes, please do.

4 DR HUNT: Thank you.

5 So Home Phone Saver, this was a retention product by 6 BT. These are products that BT is looking for people 7 who are either coming to them directly or they know they are likely to switch away, so it is not continuing to 8 put it in front of people all the time. It was put out 9 there a number of times. So, for example, price change 10 notifications was on the front page of a couple of 11 12 those. So it was sent out, so it is -- I do not think 13 we should view this as a product that was just some superior product that people just did not know. It is 14 15 not like that, it is a retention product.

16 Secondly, it is not actually -- it turns out it is 17 not absolutely a superior product at all for all people. 18 For those people who are relatively low usage in terms 19 of their phone, it is actually going to be cheaper to be 20 on Unlimited Weekends. For those people who are high 21 mobile users -- so mobile prices were higher on the Home 22 Phone Saver product, and actually this is a period where people are -- you know, from a variety of other 23 evidence, landline users are concerned about mobile 24 costs. So the mobile costs are, I believe, double on 25

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Home Phone Saver, so it is quite a bit more.

2 We also know from, but I have mentioned these, I believe it is 4 million letters were sent out that had 3 4 Home Phone Saver on them. We know from that, and we 5 also know from the engagement trial that was done at the end of 2018, so this is the way -- this was the 6 7 randomised trial that was done on behalf of British Telecom, sending out letters to hundreds of 8 thousands of people, it was one of these randomised 9 10 trials, that people really did not respond very much to 11 Home Phone Saver.

12 We will get into, I am very sure, the degree to 13 which people read these letters, which I think I have some good evidence, I think they do read these letters, 14 15 on the whole, but I will explain more, in more detail. So we have also got good evidence that suggests that 16 17 people are not -- you know, may not be selecting into 18 Home Phone Saver even when they are aware of it. So 19 I do not agree with the characterisation of Home Phone 20 Saver.

21 MR DORAN: Thank you very much. We might move to the next 22 question, which is in danger of rehearsing things we 23 have talked about, but you might just have a look at 24 whether the distinction between those who do not 25 allocate sufficient time, if there is anything else to be said, whether that is some sort of high level
 economic assessment, or whether this is people who do
 not understand the materials.

I think it is probably your turn, Dr Hunt, to go
first.

DR HUNT: Sure. So looking at question 3, I thought 6 7 a potentially helpful way to reframe it for the Tribunal would be, it seems to be pointing at two things. So the 8 first thing is capability. Is there any concern about 9 10 the degree of capability that individuals have? I say 11 broadly -- we can absolutely look at some people, but 12 broadly I do not think we are concerned about the 13 general capability of these individuals for shopping around and for these kind of things. Secondly, the 14 15 question is getting at time and cost, time and effort, 16 which is costly.

Then what Professor Loomes has contributed is the idea that we need to think about behavioural biases. This is the idea that we are all humans, we are not Econs, and there is a question of the degree to which we can think about things being deliberate, and I do think that is to some degree correct. There is no doubt we are all humans and that we are not Econs.

I think, when thinking about these distinctions inthe context of looking at excessive pricing under

ex post competition law, we have to -- I think it is
 worth thinking quite carefully about what intervening in
 that circumstance might be if we are concerned about
 behavioural biases.

5 So I am not generally -- there may be situations where one might want to intervene under ex post 6 7 competition law on the part of behavioural biases, but I do not think this is the sort of circumstance where 8 you might want to do that. So expanding on this. So if 9 10 one were to intervene, that is a paternalistic 11 intervention. Does that make sense? MR DORAN: Well, in the sense that if you assume that people 12 13 have a good reason for not applying more time. DR HUNT: If you are intervening, you are assuming there is 14 15 some lack of capability, whether it is more extreme or 16 whether it is some kind of behavioural element of being 17 human. So intervening is a paternalistic measure. 18 THE CHAIRMAN: We know what is good for you.

19 DR HUNT: Yes, precisely.

20 Now, I am not actually against some form of -- to be 21 clear, certainly in my previous role at the Financial 22 Conduct Authority, we did intervene all the time with 23 concern that people were not acting in their own best 24 interests, so ... However, I think in the context of 25 a company that has already been ex ante regulated all

1 the time by a regulator who is thinking quite hard about 2 these things, has a very detailed rules, or quite detailed rules when it comes to price change 3 4 notifications, and many other aspects of the general 5 conditions, for us to intervene using ex post competition law on the basis of behavioural biases, 6 7 especially in the context of excessive pricing, that seems to me quite a strong intervention. 8 THE CHAIRMAN: I think I would just make the same 9 observation that I made to Professor Loomes. That is 10 11 getting into a bigger question. 12 DR HUNT: Yes. 13 THE CHAIRMAN: Whether in the context of an ex ante or 14 ex post situation, one should intervene. I think that

15 is probably going beyond the areas that we need to hear 16 from you on, because we need to concentrate on the issue 17 here, which is the question of deliberate choice or not. 18 DR HUNT: Yes. Can I make one very small comment on that. 19 It is -- behavioural economics does get into these 20 questions of paternalism, so it could be helpful for the 21 Tribunal when thinking about these issues. 22 THE CHAIRMAN: Right, thank you. MR DORAN: Did you have anything to say, Professor Loomes, 23

about question 3, this -- you talked about basically
a heuristic approach to decision making earlier on.

1 I do not know whether you have anything you want to say 2 in relation to those who do not spend enough time? PROFESSOR LOOMES: No, I think I have made the point that, 3 4 and I tried to make the point in my first report, that 5 the main general reason why humans do not behave like 6 Econs is because they have scarce time, attention, 7 cognitive capacity, relative to the mass of things that they might be asked to think about. So under those 8 circumstances they are going to neglect some things, 9 10 they are going to use shortcuts, they are going to 11 overlook what might, if they had more time to think 12 about it, have been better opportunities. They are not 13 going to see them, they are not going to collect all of 14 the information.

15 This is where it comes back to this idea of 16 a spectrum. It is a question of at what point can you 17 say that these people were making an informed deliberate 18 decision in terms of being able to assess the options 19 that they were considering, and then trading off the 20 advantages and disadvantages of each of them against the 21 other, and I think that for many people in many 22 circumstances, including this area, there is a very 23 limited amount of that going on. MR DORAN: I suppose that perhaps brings us to the next 24

question really about benchmarks, in which you can judge

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whether that is a feature of these particular -- of this
 particular decision maker or not. I think it is perhaps
 your turn to think about that for us.

PROFESSOR LOOMES: I think that Dr Hunt and I disagree quite
a lot about this issue.

6 MR DORAN: Yes.

7 PROFESSOR LOOMES: I do not see what value the idea of benchmarks which I take to be rates of switching in the 8 Dual Play bundles market has for the question about 9 10 switching and behaviour in the SFV market, and the 11 reason for that is that the two groups are very 12 different from one another. In the case of the 13 Voice Only Customers, they are very different in terms of observable characteristics, much less so for the SPCs 14 15 compared with the Dual Play customers. But what we do 16 not see in this analysis are the unobservable 17 differences that there are between them.

So the way that I would see it is you have in the bundles market, I do not think it is just restricted to Dual Play, is it, because I think Dual Play may be about half of the bundles market, and there are other kinds of bundles as well.

23 MR DORAN: Yes.

24 PROFESSOR LOOMES: But you see the firms have identified 25 that is where the future lies, and they are competing 1 quite vigorously with each other, and I think price 2 competition features much more prominently there. So 3 you are observing people, the customers, who have 4 already switched maybe several times, but certainly at 5 least one once from their past history, unless they are coming into the bundles market from not having been in 6 7 the market at all, but generally speaking they will have switched from something else. 8

They have a different mental attitude to switching. 9 10 They perhaps are less concerned about moving away from 11 the status quo, because there was no status quo 12 established. There is less of an incumbency, less of 13 a presence by BT in the bundles market, so the other companies feel able to compete more vigorously. That is 14 15 very different from the situation in the SFV sector 16 where, by and large, many of the people who were most 17 inclined to switch have switched, and they have switched 18 out. The switching rates there -- as Dr Hunt pointed 19 out, the switching rates there are largely switching out 20 of SFV and into the bundles market. It is not an active 21 business of switching within the SFV sector to anything 22 like the same extent.

23 Because that is the case, because these customers 24 are perceived as being particularly hard to reach and 25 particularly sticky, and because they are about to be

history, the market is steadily in decline and there is a substantial migration away from that sector, then the firms are not competing very hard, and indeed some of them are dropping out of the market completely.

5 So it seems that the comparisons are not useful. 6 The importance is to focus on the SFV sector which is 7 the subject of these proceedings.

8 MR DORAN: Benchmarks are not helpful for us, Dr Hunt? 9 DR HUNT: Thank you. Can I first make a comment in response 10 and then discuss benchmarks.

11 My first comment in response is my estimate of 12 switching rates, which we will come to, is around 10% 13 for the Voice Only Customers, so I do not think of that as being particularly low, we can discuss it as we get 14 15 into benchmarks, and I do not agree with the 16 characterisation of those being particularly inert, 17 having these status quo biases. I do not see any 18 evidence for that at all. I see plenty of other 19 evidence for the hypothesis that they are actually quite satisfied with the product, so I put that aside. 20

21 Benchmarks. So what I have tried to go through in 22 various parts of my report, all of section 6, throughout 23 parts of section 7, we are trying to do the testing that 24 we have discussed, we have laid out some concepts, some 25 definitions, and we are trying to test whether people are engaged, informed, deliberate. There are a whole
 bunch of metrics to use.

3 So, for example, broadly you could characterise the 4 metrics in three different ways. The first thing is that metrics have a kind of consumer capability. I use 5 this in a very general sense. So, for example, 6 7 awareness of other providers. It is not clear to me prima facie what is a high awareness and what is a low 8 awareness of other providers. I need some kind of 9 10 benchmark in order to be able to judge that.

11 Similarly, under consumer capability, we were 12 looking at how easy do people find it to compare these 13 landline products to other products. Again, I need 14 benchmarks in order to be able to assess that. So this 15 is under consumer capability.

There is also -- I also use benchmarks for looking at satisfaction, we went through that a bit on Monday, and preferences, the preferences of consumers. Again, it is not clear for any of these metrics that there is -- that there is some kind of clear, given way of measuring. We need some kind of yardstick.

Then the third thing that I have used things for is kind of perceptions, so in particular, so I will give an example here, perceptions of reliability and of looking at BT customers' perceptions of reliability. Again, I

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need benchmarks in order to judge: does that seem to be a high level or does that seem to be a low level?

3 So in many parts of my report, throughout section 6 4 and section 7, I am using benchmarks in order to make 5 judgments.

6 If I was going to use two things I think were most 7 important for using benchmarks, the first one is 8 switching, as we have discussed. People want to figure 9 out: are switching levels of Voice Only Customers low or 10 not? It is through benchmarking that my conclusion is: 11 no, not particularly low.

12 The second thing I would say probably is the 13 satisfaction levels, so we are trying to judge: are the satisfaction levels of Voice Only Customers particularly 14 15 high? We went through this on Monday. We had this 96% 16 happiness, and in particular zero people being very 17 dissatisfied in terms of the BT Voice Only Customers. So that -- how do we judge that? We need to look at 18 19 other -- we need to look at other products, and it looks 20 really good.

21 So those are my thoughts on benchmarks. 22 MR DORAN: We will come to some of those as we come to the 23 other factors towards the end of the hot tub. 24 I suppose now we can move on to the switching. 25 DR HUNT: Can I make a comment on the second part? MR DORAN: Yes, sorry, I did not ask you particularly about
 Dual Play. Professor Loomes talked about that and I did
 not specifically put it to you.

DR HUNT: So I do use Dual Play in quite a number of -somewhere between five and ten times in my report.
I mean, in fact I just used it when we discussed
switching rates and satisfaction. So I guess the first
thing is: does that appear to be useful or not? My
answer to that question is: yes, yes, it is useful.

10 If you think about slightly more generally, there is 11 the question of whether we think Dual Play is a workably 12 competitive market, and Ofcom has, over a number of 13 reports, concluded that it is.

So that seems to me potentially useful. Not for 14 15 necessarily everything we might want to look at, but if 16 I want to look at, say, for example, some of these 17 consumer measures, do consumers feel like they are able 18 to compare products well across providers? It seems to 19 me Dual Play is actually really quite a reasonable 20 benchmark to use. If I want to look at satisfaction, again, that seems -- I am not denying the supply side 21 22 might be somewhat different in some ways, but it does 23 not seem to me to stop it being a useful benchmark. 24 I also use a number of other benchmarks as well as

Dual Play, it is not only Dual Play. There are a number

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1 of others.

2 MR DORAN: Thank you.

We might now turn to switching, if we may. I think 3 it is probably -- I am now slightly lost. I think it 4 5 might be Professor Loomes to start. Do we know if there is an agreement yet, can you say 6 7 about the nature and extent of switching? Were you able to make any progress particularly about the differential 8 9 as between VOCs and SPCs, how you view this? 10 DR HUNT: I would be happy to take us through the evidence 11 that I have put together. This is something that I 12 spent a considerable amount of time on, so I would be 13 . . . 14 MR DORAN: Yes. 15 MR HUNT: Shall I take us through the evidence I put together and then we can discuss that? 16 17 MR DORAN: Is that the best way to do it? PROFESSOR LOOMES: I guess so. I think that ... 18 19 Mr Spitz is standing up. 20 MR SPITZ: Yes, just to bring the Tribunal up to date, Mr 21 Doran. There is a document that is being exchanged 22 between the parties to try and agree precisely the 23 levels of switching. Significant progress has been made, and we hope that we can put an agreed document in 24 front of the Tribunal shortly. 25

1 (Pause) 2 MR DORAN: We will come back to that then later on. 3 Hopefully we will get on to it today sometime. MR BEARD: We may well be able to. But given that these 4 5 issues will flow through into the questioning, it may well be sensible -- because I think the gaps may well 6 7 turn out to be quite small, but it might be useful for the Tribunal if the evidence is looked at, and then 8 Professor Loomes can provide his comments, but I imagine 9 10 it will be relatively swift. But, yes, we will try and sort it out. We had hoped

11But, yes, we will try and sort it out. We had hoped12it would be done before today.

13 MR DORAN: Okay, thank you very much.

14 DR HUNT: So shall I quickly take us through it?

MR DORAN: If we think it will be done today, if we think we might have that today, that would be a good time to go through the ...

18 MR BEARD: I think we only got what they are talking about 19 late last night, so I think there might actually be some 20 practical issues with actually consulting with Dr Hunt 21 on it, so I think ...

22 MR DORAN: Shall we take stock later on as to where we are 23 and then we can return to this question.

24 MR BEARD: I am entirely in the Tribunal's hands.

25 MR DORAN: Let us do that.

1 Can we just talk then about the relevance of switching, if we move on to question 7, about when we 2 3 are thinking about people who continue to choose SFV 4 services, how the rates of switching of people who move 5 away helps us in any way. DR HUNT: Yes. Shall I begin? 6 7 MR DORAN: You start, Dr Hunt. DR HUNT: So the first thing to say, I think there is, 8 I believe there is common ground that people who switch 9 10 made active and deliberate decisions. I think we will discuss "informed" more. 11 12 So it is clear that switching is useful for judging 13 whether someone is active or whether someone is deliberate and getting, at minimum, lower bound 14 15 estimates, because we are agreed that that is a useful 16 measure. 17 There is -- also, it is clear that those people who 18 switched have had to find some alternative, and they 19 have made some kind of assessment. So it definitely 20 speaks to informedness as well. So I think switching is 21 also useful for considering informedness. 22 So switching rates are -- switching is useful in and of itself, because people have had to be active, 23 deliberate, and some level of informedness. We can look 24 at a single year, but we can also look -- we have not

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seen the figures, but we can also look over time as
 well.

3 So one thing, for example, I am really aware of is, 4 there is this Figure 3.3 of Helen Jenkins' second report 5 {E/18/49}. That is the one that has the 2014 cohort, 6 and you see it going down over time, and we say within 7 three to four years of that cohort, 50% of that cohort 8 were no longer there, and the majority of that is 9 because people are actively choosing to ...

10 So that suggests pretty high levels of activity, 11 pretty high levels of deliberateness, and pretty high 12 levels of informedness as well. So it seems to me that 13 switching is -- the switching behaviour is generally really quite useful for understanding those people who 14 15 at least ultimately switched, those people who -- the people who are -- would be in the green in the top. In 16 17 Helen Jenkins' chart there is a green which gets bigger 18 and bigger and bigger over time.

So at minimum, switching is useful for those individuals. However, I think it is also useful more generally for those who do not switch, because we know from there being high levels of switching that it is possible to acquire information, it is possible to assess information, and it is possible to act.

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So it talks to whether there are barriers for any of

those, whether using an AAAA framework or whether using an EAA framework, it speaks to each of those different steps, because it gives us an idea whether there are barriers to those steps or not. So I think switching is useful across the board.

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6 MR DORAN: Thank you.
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Professor Loomes.

PROFESSOR LOOMES: I think what my instructions were asking 8 me to do was to concentrate on the Class Members, 9 10 i.e. the people who had not switched out of SFV 11 products, and I do not think that -- I am perfectly 12 happy to agree that there has been, over the years, 13 a substantial migration away from SFV products and towards bundled products, that is certainly true. 14 I think it is highly likely to be for historical, 15 16 technological, social reasons, qualitative features. 17 The improvement in what having broadband offers to 18 people, they see it is more important, they see its 19 benefits. They are also pushed to some extent by the 20 difficulties of operating in a world which is 21 increasingly referring people to go online, rather than 22 dealing with them face-to-face or on the telephone.

23 So I think people who have switched you can see are 24 people who perhaps have found some reason or some 25 attraction of that kind as time as changed, but it tells

1 us that the people who have not switched are people who, 2 for one reason or another, have not seen those changes as beneficial to them, or have not been aware of the 3 4 possibilities that are out there, and they are 5 a different kind of person who knows, whether you explain it in terms of not making decisions, or in terms 6 7 of not being very well informed or highly aware, then they are the people who are left behind. The people who 8 have the most resistance to switching are the ones who 9 10 form what people have referred to as the rump, and that 11 may mean that they are really rather different in 12 a number of ways from the people who have switched.

13 But it is a continuum, and therefore we should not be surprised to see that as circumstances, the so-called 14 15 secular trend, as circumstances make it more and more 16 advantageous to be in a bundle, to have broadband at 17 least, and more and more difficult not to have it, you 18 are going to see this gradual migration. But as you see 19 this migration, the people who are left behind are in 20 many ways, therefore, much more vulnerable to having 21 higher prices imposed upon them because they are much 22 less flexible and much less -- they are much more sticky 23 and much less likely to switch away.

24 So it is the people who have not switched, being 25 rather different from the people who have switched, that

is the issue that I was asked to address: why people
 might, in the face of what objectively looks like
 attractive alternatives, why they might not take those
 alternatives.

5 MR DORAN: So you do not think that we should place too much emphasis on what Dr Hunt said, which is that the 6 7 barriers to switching, we can look -- we can observe that the barriers to switching must be relatively low or 8 lowering, because all these people are switching? 9 10 PROFESSOR LOOMES: I think that it is a question -- the 11 barriers to switching would tend to slow people down. 12 The advantages of switching, if they are rising, and the 13 barriers to switching are staying the same, you would expect more and more people to be overcoming these 14 15 barriers, but it does not mean to say that the barriers 16 do not restrain or discourage a substantial proportion 17 of people who remain as SFV customers.

18 MR DORAN: So you would characterise the advantages, perhaps 19 the secular trend, being more apparent, rather than the 20 barriers reducing?

21 PROFESSOR LOOMES: I cannot say that the barriers have
22 reduced or stayed about the same. I think that probably
23 Ofcom have tried, with various interventions to make it
24 easier for people to switch, less worry about losing
25 their numbers, for example, so I think that has

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contributed as well.

2 MR DORAN: Yes.

3 THE CHAIRMAN: I just want to come back on this point about, 4 you said, well, it is a continuum, and obviously it is, 5 because most people in the case so far have agreed that the percentage of this group of customers which is 6 7 switching every year is significant, but you seem to be looking at, although you recognise the continuum in 8 a fairly static way, because you say there is a rump, 9 10 but the rump itself is getting smaller, and for every 11 customer or group of customers who one year stays with 12 BT, a significant number of them are going to switch the 13 following year.

Now, that might be because they could not be 14 15 bothered to think about it one year, and then they 16 decided next year that they were going to do something 17 about it, or they had a bit more time, or the accretion 18 of information that was coming across put it higher up 19 in on their horizon. As opposed to, which I think you 20 were suggesting, that the relative attractions of 21 broadband had somehow been made more prominent, or that 22 the advantages were becoming more significant at each 23 ongoing year, and that is how it came to their 24 attention.

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So I suppose the question is when you have got this

1 continually decreasing rump, why is it that that 2 phenomenon does not tell you something about the 3 customers who, in any one particular year, decided to 4 stay but might then go the following year? 5 PROFESSOR LOOMES: If we take the formulation of the claim, BT's claim, that all those or the great majority of 6 those who continue to buy BT's products, rather than 7 switch away, were making active, informed and deliberate 8 decisions, then we would have to explain why those 9 10 active, informed, deliberate decisions in, say, 2018, 11 2019 and 2020 fell in favour of continuing to buy the 12 SFV product, and then changed. What is the nature of 13 those decisions that changed in 2021 for those people who switched between 2020 and 2021? 14

15 Your characterisation of it seems to me to be to 16 have much going for it and to be the kind of thing I was 17 saying, which is that in those earlier years they just 18 did not think about it very much. They did not get 19 around to it. They did not have any reason to be aware 20 of what was happening in the bundles market. They were 21 doing it -- they were staying put, not as an active, 22 deliberate, informed decision, but because it was the 23 default if they were not going to spend any time thinking about it. 24

25 THE CHAIRMAN: So that really comes back to the discussion

we had earlier on about what status you give to this
 what you describe as a heuristic decision to stay,
 rather than some more sophisticated decision-making
 process.

5 PROFESSOR LOOMES: Yes, but I mean, there are several heuristics, and the -- for example, if you have 6 7 a substantial number of people in any year who receive notifications from BT of one kind or another and do not 8 even read them, I am not sure that that counts as 9 10 a heuristic, except if your heuristic is: I do not 11 believe there is likely to be very much of any value to 12 me in a BT communication. They are probably trying to 13 sell me something and I do not really want to engage with it. 14

15 THE CHAIRMAN: Right, thank you.

DR HUNT: Can I make a -- I was waiting until we discussed triggers in more detail, but it is the second time it has come up, so I will ...

19I really do not agree with that characterisation of20the letters at all, and I think all of the evidence21suggests actually that somewhere between 60% and 80%,22possibly even more, would have been reading these23letters. So various pieces of research that I have done24actually, so including the cash savings, randomised25controlled trial that I looked at earlier, that

suggested on average, across the whole cohort, 60% of
 people read the letters, but it was actually about 80%
 for those who were older.

MR DORAN: We will come on to triggers, I promise you.

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5 Is there anything else we should say that switching is relevant to here, if not to people taking active 6 7 decisions in relation to staying put with BT services. Does it play into any other behavioural economic issues? 8 DR HUNT: So I do have a couple of other points, which is: 9 10 so it is true that the majority of people were switching 11 to Dual Play, but it is not -- it certainly was not the 12 only thing people were switching to as well.

13 We also see, it is worth pointing out for the switching, that 50% of the switching is outside of BT as 14 15 well, so people are -- there is I think quite a lot of 16 information we can take away, at least I take away from 17 that, in terms of how easy people find it to acquire 18 information from other providers, assess that 19 information. So I think there is quite a lot that we 20 can use for evidence.

21 MR DORAN: If we look more broadly about the switching rates 22 of groups of consumers, other than SFV customers, is 23 that relevant to our deliberations?

I think it is probably, Dr Hunt, your turn to start. DR HUNT: Yes, so coming back to what I said earlier, we

need frames of reference in order to judge many -various types of consumer behaviour, or their
capabilities and other things. One of those things that
we need some frame of reference for is switching rates.
It is not prima facie clear what is a low level, what is
a medium level.

So yes, I think -- so we talked about Dual Play, but
actually, at least in my paper, and it has been done, to
be honest, throughout the whole regulated industries,
people use -- people look at switching rates across the
various different industries in order to judge what is
happening in other industries, so, yes.

13 PROFESSOR LOOMES: When people look across the different sectors and industries, they find very big differences 14 15 in switching rates. They find very, I mean in 16 percentage terms, high levels of switching in insurance 17 markets, and much higher for car insurance and home 18 insurance than it is for most other things. They find 19 very low levels of switching in the banking sector. 20 People switching their current accounts is at a very low 21 level. I know that Dr Hunt was talking about switching 22 savings accounts.

23 But the circumstances that are different in those 24 different sectors might have a great deal to do with 25 explaining these large differences in switching rates, which means that it seems quite meaningless to say that switching rates in the power industry for electricity and gas are low if you are comparing them with the insurance sector, but are high if you are comparing them with the banking sector.

6 Where does that comparison get you, except to tell 7 you that the circumstances in these different sectors 8 are sufficiently different from one another that if you 9 are looking at switching, you are seeing clearly 10 different patterns of behaviour. It does not tell you 11 why.

MR DORAN: We might move on, then, to evidence of switching
within SFV services.

Professor Loomes, have you got thoughts on whether that provides evidence of active, informed decision-making, both within call packages or Line Rental services?

18 PROFESSOR LOOMES: No, I relied quite heavily on Mr Parker 19 and his team's work for looking at those issues, because 20 I considered that my instructions were to look at 21 non-switching, what would justify non-switching 22 behaviour. So I do not think I will have very much 23 particularly to offer on that question, except to the 24 extent that I am being consulted in the attempt to come to some agreement about those figures with BT's 25

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representatives.

2 MR DORAN: Right, which we will come on to.

Dr Hunt.

DR HUNT: So we do know that switching levels within SFV
services across different providers were in the sort of
low single digit level. Some of my evidence maybe we
will discuss more later when we get to that.

However, when you talk about call packages and these 8 kind of things, we also know that actually switching in 9 that regard was -- again, I find I need frames of 10 11 reference to judge high, but the evidence that we have 12 from one of the BT documents from 2016 is that the 13 changing of a call package, or things like Caller 14 Display or these kind of things, the changes for the 15 solus customers were 41% in the previous two years, and 16 I think it was something like 81%, or maybe a bit 17 higher, sort of ever since they had become BT customers. 18 So we definitely have evidence that people are 19 making changes. I think of that as guite a high rate of

20 change, that people are making changes for their BT 21 product.

22 PROFESSOR LOOMES: Is that switching?

23 DR HUNT: No, but I was responding to the question.

24 MR DORAN: Yes, would you -- you would not describe that as 25 switching, choosing a different ...

PROFESSOR LOOMES: I would not describe it as -- I do not think it would be considered to be switching in terms of the basic package of Line Rental and calls that people have adopted. It does not seem that it is switching, it is adding or subtracting a particular add-on or a particular product.

7 If we are going to consider that to be switching, then there might be an enormous amount of switching. 8 MR DORAN: I suppose some of the call packages will give you 9 10 effectively a cheaper, depending on your usage, could 11 give you a cheaper price for your calls. Similarly, you 12 can get a discount on your Line Rental if you buy it for 13 a year, for example. There are variations on the theme. PROFESSOR LOOMES: Yes, that is true, but ... 14

## MR DORAN: There is a sort of pricing element in there as well.

17 PROFESSOR LOOMES: Yes, and in that respect I think the 18 question of Right Plan is worth taking a moment to think 19 about, because Right Plan was based on the idea that 20 people may not be very good always at picking what was the best plan for them, and the opportunity was given to 21 22 those who opted in to get advice on the basis of their recent expenditure, the recent pattern of calls, as to 23 whether there would be a better plan that would save 24 them money. This suggests, first of all, that people 25

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may not be very good at judging whether their existing plan within BT is the best thing available to them.

So if you want to think of modifying the plan by 3 4 moving from one call package to another call package as 5 switching, then I suppose that there is quite a lot of room for that, but I am not sure that the statistics 6 7 that Ofcom were collecting about switching was addressing those kinds of variations in a particular 8 plan, whether somebody has Call Protect added or taken 9 10 away or applies for some add-on or other. I do not 11 think that that was included in the notion of switching. 12 MR DORAN: Right, okay.

13 Perhaps the last point on switching here is whether there is anything to say about the people who switched 14 15 into BT SFV services over the period. Does that add 16 anything to the sum of our knowledge? 17 DR HUNT: It was a good question that made us realise it is 18 not something that I specifically addressed in my paper. 19 So the evidence shows that there is roughly 10% of the 20 number of people in the year are joining as kind of 21 a gross addition. So that is quite a high percentage of 22 people. In the way that I have been thinking about the terms, I think actually they accord with 23 Professor Loomes' definitions as well. We should 24 certainly think of these people as active and 25

deliberate. I think we should also -- in my view if they have assessed and decided to join BT we should think of them as being reasonably informed as well because I do think that is a simple thing to work out and consider.

PROFESSOR LOOMES: I am afraid I cannot summon up the 6 7 precise reference but I am pretty sure that there was somewhere in Dr Jenkins' evidence that focused on 8 a particular year when there was an influx of people 9 10 into BT. I think that she said that a year later half 11 of them had gone. So they had come into BT. They have 12 realised perhaps that it was not a very good service and 13 they had left, 50% of them, within a year. Certainly when you look at the churn models, the churn models that 14 15 I looked at in my first report, you see that one of the 16 factors that is highly correlated with switching away 17 from BT is short tenure, people who have not been there 18 very long.

So it may be that they do not really know what they
are getting until they get it and then when they get it
they do not like it and they go somewhere else.
MR DORAN: I think we might move on to triggers then.
DR HUNT: Okay.
MR DORAN: I think it is, Professor Loomes, for you to

25 actually start with the triggers. How would you help us

define them?

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2 PROFESSOR LOOMES: The way I have thought about triggers is that it is some form of stimulus that causes you, in 3 4 a world where you do not have enough time and attention 5 and cognitive capacity to deal with everything that you might be interested in dealing with, but it causes you 6 7 to pause and to decide to allocate some initial extra time and effort and cognitive capacity to a question, in 8 this case the question being: am I getting good value? 9 10 Should I do something about my existing provider? 11 Should I consider either a different service within that 12 provider's portfolio, or should I consider getting 13 information and moving towards making a deliberate choice between what I am currently getting and what 14 15 might be available to me elsewhere? 16 MR DORAN: It starts off your AAAA, the framework that you 17 lead us through in your first report. 18 PROFESSOR LOOMES: I see it as being an event of some kind 19 that is sufficiently powerful that it triggers, that it 20 overcomes, the default position, which is to say: I have 21 not got time for this. 22 MR DORAN: Would you disagree, Dr Hunt? 23 DR HUNT: So I have fairly similar thoughts. I have 24 a couple of additional things to add. A trigger is just a stimulus that can lead to some kind of action. 25

1 I think in the context of the proceedings we should 2 think of at least two different types of trigger. So the first type of trigger is anything that is providing 3 4 information to the SFV customers about the changes to 5 their BT products and service. So that is going to be 6 obviously the price rises, also the other changes that 7 happened as well. So there are a variety of things that could be conveying that information to individuals. We 8 will get in turn bills or other notifications as well. 9 10 So lots of things that could be conveying information 11 about price rises and changes.

12 There are also triggers as well. So there are 13 also -- we also have to bear in mind, and actually the 14 documents talk about the various reports which Ofcom and 15 others talk about.

16 Other triggers that could be really important, 17 marketing of other firms is going to be important. Also 18 dissatisfaction, that is a very common trigger for if 19 people -- it does not seem like there was much 20 dissatisfaction here but that is another potential 21 trigger.

22 Thirdly, if you have a desire for a different 23 product or this kind of thing that could be a trigger as 24 well. So there are a variety of different triggers. 25 Then there are a whole variety of different actions

that you could take if you have been triggered. You
might decide to think, okay, fine, but actually I am
pretty happy with the product that I have and quite
deliberately decide not to take -- not to go and do -ti is a costly effort in order to get more information
about the products.

7 So this is the variety of different actions that can8 be triggered.

9 MR DORAN: I think it is you to go on perhaps the next 10 question which is: what were the triggers -- can we be 11 clear about the triggers that people were -- is there 12 anything else to say about the triggers in relation to 13 this particular case?

14DR HUNT: Yes. So I talked about the first class of15triggers are triggers that provide any information about16changes to BT's product, in particular the price rises.17So I think there is five types of trigger in that18regard. So the first thing is absolutely the price19change notifications which we will discuss in more20detail as to what impact they will have had.

21 Secondly, there is also the variety of other 22 notifications after 2018, so this would be for the 23 remaining SPC customers, so those are the annual best 24 tariff notification, the end of contract notification 25 and the annual statement. These are in what I consider

1 to be the rough order of importance by the way, which we
2 will come to.

Thirdly, there is also going to be bills, so people got their bills either monthly or if they had chosen otherwise to get them quarterly. That would obviously provide information about these price rises.

Fourth, there are bank statements as well. So
I know from -- I spent 20 years in financial services,
two-thirds, three-quarters of people pay attention of
their bank statements or else they get their accounts
online.

Lastly, there is the press announcements and -- so there are five different ways that people would be getting information about these -- about the price rises in particular.

16 It is really important when we think about these 17 five sources of information triggers with respect to 18 the price rises that they all work together. So they 19 are all -- BT makes a decision to increase its prices 20 and have these variety of changes that the calls gives. 21 Then there is going to be a variety of different ways 22 that that information is going to get to consumers. So there is going to be the PCN. For some there will be 23 these other notifications. There will be the bill. In 24 25 the next question we will discuss that, but we know that

1 BT had to plan around people getting their first bills 2 after price rises. The call centres. Bank statements 3 and then potentially press announcements. They will all 4 be working together to convey information to consumers, 5 so they absolutely do not work in isolation. MR DORAN: Do you see these as cumulative in some cases? 6 7 DR HUNT: Yes, you can think of cumulative. But also to the extent that we are focusing on price rises it is not 8 only -- you also have to think about over time. So if 9 10 the concern here, and we will very much come to this in 11 the next question, the concern here is that people were 12 unaware of prices, the fact that I received 13 a notification last year telling me about a price rise and then I am going to receive a notification this year 14 15 giving me more information about a price rise, overall 16 that is going to contribute to awareness of increase of 17 prices. I do not think we can think about isolation 18 over time as well. So we have to think about a whole 19 variety of different things that people will have been 20 receiving.

21 So, yes, those are my main thoughts on the triggers 22 people will have received. In the next question I think 23 we will come to considering whether they will have been 24 impactful.

25 MR DORAN: Professor Loomes.

1 PROFESSOR LOOMES: I think that the opposite of accumulation 2 is lack of reaction due to habituation. If you are 3 getting these price change notifications every 4 nine months or whatever, I think it is first of all 5 quite unlikely that most people will remember in any detail the contents of a price notification letter 6 7 nine months previously. That kind of memory does not seem to be very common. But people will say, well it is 8 another one. It is what we expect. It is probably 9 10 pretty much what they did last year and the year before 11 and all of these companies do much the same thing. They 12 all move along together. There are no surprises here. 13 There is nothing that makes me think suddenly I have got to do something about this. I have got to spend time on 14 15 this. There is a feeling, well, it probably would not 16 be worth my while to look around because relatively they 17 are all moving together.

18 I think that Ms Blight indicated in her evidence 19 that there was quite a long stretch of time when there 20 probably was not more than £1 between all of the big 21 suppliers. If consumers have a sort of rough idea that 22 that is the case, then they are not going to be motivated very highly by these price change 23 notifications even if they wanted to take on the rather 24 daunting business of trying to figure out what these 25

price notification notices were going to mean for their
 monthly bill.

You might say, well, they will see their monthly 3 4 bill in their next bank statement, or the bank statement 5 after that, after the price rises have come in. That would require a level of monitoring which I think is not 6 7 necessarily common amongst the population. People, unless there is a shocking increase, unless there is 8 a bill shock they are just going to look at it as one 9 10 more item that is part of the general inflation that is 11 going on.

12 So I do not think that those kinds of triggers are 13 likely to have much impact. Where I do think that there might be -- triggers that might have an impact, although 14 15 this came quite late on chronologically, would be the case where BT is a supplier of both voice and broadband 16 17 to their split service customers and where they are able to put together a letter which says: here is what you 18 19 are currently paying for your voice and here is what you 20 are currently paying for your broadband under the 21 separate contracts. This is what it comes to each month 22 and here is what we could provide for you in a bundle 23 which is giving you pretty much the same thing.

24 You might think under those circumstances if people 25 are persuaded that this really is pretty much the same

1 thing but one way of buying it is a number of pounds 2 a month bigger than another way of buying the same thing, that might be a sufficient stimulus, they might 3 4 think: "well, if it is £6 or £7 a month, that is £70, 5 £80 a year, that is worth doing something about", 6 although evidence, again from Dr Hunt's work on the 7 financial sector, suggested that a lot of people would not be getting out of bed for less than £100 when it 8 comes to switching their savings accounts. 9

10 So that may still not be enough to overcome the 11 desire to just let it roll on and not pay any attention 12 to it and give your mind to other things, but I can see 13 that there might be a trigger of that kind. It also seems to me likely that there were triggers, not 14 15 financial ones necessarily, not in terms of increases in 16 the bill, but there were triggers in terms of the 17 frustrations that people may have felt at not being able 18 to do things because they did not have broadband or the 19 persuasion that they may have had, the encouragement 20 they may have had from members of their families and 21 friends who would make them aware of just how much there 22 was available to them on broadband.

23 So I could imagine under those circumstances that 24 that would be sufficient to trigger people to move but 25 in particular, to move away from Voice Only and to either get broadband as a separate supplier or to go for
 a bundle. I can imagine that that would be suitable
 trigger for some people.

MR DORAN: I think you have almost rolled into the next 4 5 question about "to what extent were these triggers sufficient to prompt meaningful engagement?" There is 6 7 one particular point which Dr Hunt alluded to and which I recall from the BT evidence about planning for call 8 centre responsiveness in relation to when announcements 9 10 were made by BT and that they had to be careful about 11 planning resources.

12 Is there anything you would like to say about -- you 13 suggest little by way of responsiveness to many of these triggers, but is there anything you would like to say 14 15 about that in particular or anything else about --16 PROFESSOR LOOMES: I simply do not know the scale of how 17 many more calls were made and what the outcome of those calls were and what the calls were about. I do not have 18 19 the information on that, I am sorry.

20 MR DORAN: Dr Hunt.

21 DR HUNT: Is this on the question: to what extent were these 22 triggers sufficient to have meaningful engagement? 23 MR DORAN: Yes.

24 DR HUNT: I do think we have a number of pieces of evidence 25 that speak to this.

First of all, I think there is common ground between myself and Professor Loomes that there will be -- there is sort of a degree of awareness among consumers about these price rises. So there is already some ... My view is that I think the majority of individuals would have been aware of each of these different price rises and I am going to explain why I think that is the case.

8 So the first is we have got good evidence from 9 a couple of reports. There is this Firefish report 10 which was done for BT in 2014. There is the "Enriching 11 Understanding of Standalone Voice Customers Report" that 12 was done, commissioned by Ofcom in 2017, that people 13 actually have got a pretty good awareness of the prices 14 that they are on, the prices that they are facing.

I am not necessarily claiming they would know all of the various different elements of prices. They had overall a pretty good awareness of prices. So if you know what your price is today, presumably you have got some -- you have known something about the price rises that have happened.

21 Secondly, from my own research that we have alluded 22 to in the financial sector, we know that around 60% of 23 individuals, that this was across quite a range of 24 individuals, read these letters, and this was a survey 25 that was done several, I think it was two or three

months after people have received the letters and still 60% of people remembered the letters and said that they had read them.

That number agrees with similar evidence that we have from Ofgem. In fact, I was just last night looking at one of my own other reports, one of these other randomised controlled trials in general insurance, home and car insurance, and there the levels were 70% to 80% of people reading the letters. So I think people actually do open and read these letters.

11 Moreover, in my FCA study what we found actually 12 was -- there was -- I cannot remember if it was 15% or 13 25% but it is one of those two numbers -- was an increase in the percentage of older people who read the 14 15 letters. So older people were more likely, so older 16 people, approximately at the 80% level of opening these 17 letters and looking at them when they came in. So we 18 know that people are actually paying attention to these 19 letters.

20 We have discussed BT call centres. They staggered 21 out the sending of these price change notifications over 22 three months deliberately in order not to have too many 23 people calling up. So that is a sign that actually it 24 is an appreciable level of calls.

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This is just on the -- I talk about five different

types of notification that were relevant to the price
 rises. This is just in the first of these which is
 the price change notifications.

If we move -- so there is also the other
notifications, the end of -- the annual notifications
and the end of contract notifications, annual
statements, there is also some effect as well. I do not
have any more evidence on those.

9 The third type is people's bills. If people are 10 looking at the letters that they receive from their 11 providers they are also going to pay attention to their 12 bills that you would see monthly or quarterly. 13 Moreover, we know that 35% of voice customers were not 14 on direct debit. So these are people who have to pay 15 their bills.

Moreover we know that that percentage is higher, I believe my understanding is that that percentage is higher for Voice Only Customers because we know the Post Office were targeting specifically targeting older people who came into the Post Office to pay their bills by person.

22 So those bills are going to be really important 23 information for providing information about price rises. 24 We then also have bank statements. I mentioned earlier, 25 I worked in financial services for a long time. People

1 pay attention to what is going on in their bank. Not 2 necessarily a point that was made by Professor Loomes previously was: "well, okay, things are just going to be 3 4 bouncing around, you do not pay the same amount per 5 month". That might be true for some consumers but if you are on an Unlimited Anytime package and you 6 7 are mostly on a fixed amount over time, I think you are going to notice those changes as well. 8

9 Then lastly, I mean, I personally do not think they 10 are going to make that much difference and we can come 11 into that if there is interest, about press 12 announcements as well, so people also might be getting 13 stuff from the press announcements.

14Overall I think we have got really good evidence15that people were well aware of the prices that they were16on. So if we have got a high degree of awareness that17suggests to me that there has been meaningful engagement18by the Class Members.

As to the second part of the question, I do not think we can actually necessarily infer about informedness or deliberateness. I think you have to do additional analysis on that but from the evidence, at least that I have looked at, when it comes to triggers is that these are going to be really sufficient for people to be aware of price rises and therefore to

1 engage.

## 2 MR DORAN: Thank you. Professor Loomes, have you anything 3 to add?

PROFESSOR LOOMES: I think some of the examples of higher 4 5 rates of reading letters if they come from the financial sector that is a different thing completely because it 6 7 will typically be people with substantial amounts of savings who have a high stake in savings rates and they 8 are going to be much more motivated to read these 9 10 letters than people who are on a contract or receiving 11 some telecoms service that they have been receiving for 12 years and years and years and will see these rises as 13 being just in line with what they have been accepting 14 for many years previously. It does not seem to me that 15 that would explain why any one price rise would suddenly have this effect on people. 16

17DR HUNT: But we know from Ofgem it is true in the energy18sector -- I have just quoted information from savings,19from general insurance, from the energy sector, all of20which find about 60% to 70% of people reading their21letters. I see no other good quality information to22suggest otherwise.

23 MR RIDYARD: Do we have information about BT letters 24 specifically?

25 DR HUNT: I do not I think. Actually, no, I do have one

1 other piece of information that speaks to it and this is 2 of awareness of gives. So I think we know awareness of gives was moderately high and I think the main way that 3 4 people knew about the gives was this price change 5 notifications, so I mean obviously in order to have a really high awareness of gives you have got to have 6 7 read the price change notification, so that is one piece of evidence that I can immediately think of. 8 MR DORAN: Thank you. Have you anything to add on 13.2, 9 Professor Loomes, about inferring a decision not to 10 11 switch as informed? I think Dr Hunt said that more 12 evidence would be needed on that. I take it you would 13 not disagree to that as a secondary part of that question. 14 15 PROFESSOR LOOMES: No, I mean, there was the study that was 16 undertaken as part of the agreement with Ofcom which was 17 trialing various different types of letters and --18 MR DORAN: This is post-Commitment. 19 PROFESSOR LOOMES: It was post-Commitment but it was 20 negotiating in the process of arriving at the commitment 21 of agreement and VOCs were involved in these trials and 22 the measure of engagement was agreed with BT. It was 23 a pretty low criteria that was set and the trial found 24 really very low levels of engagement or response to any

of the various of these letters that were going out.

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1 DR HUNT: I do not think that is a correct characterisation 2 of that study. What happened in the study is they sent five different types of letter. They had measures of 3 4 engagement that -- a variety of different measures 5 including calling up a call centre. What they found was that the letters did not prompt a change in consumer 6 7 behaviour. That does not say in the slightest that people did not read the letters. My understanding is in 8 fact they found that people did read the letters from 9 10 that study. I would have to go back and double check 11 the information. So I do not think we can -- I think if 12 anything the study cuts completely the other way. 13 PROFESSOR LOOMES: No, I do not agree with that, I am sorry. 14 What they found was that people may have read the 15 letters although a number of people do not recall ever 16 having received the letters, but what it does show is 17 that reading the letters itself is not a trigger to 18 engagement. These people did not engage. Only very low 19 percentages responded in a way that was considered to be 20 engagement by BT in that study.

21 DR HUNT: Again, I think we really have to look at the 22 specifics of the study. So in this particular case, 23 engagement was considered to be switching behaviour. 24 Calling up to BT and making changes to your call 25 package, all these kind of things. The letters that

were sent out were letters that were either getting attention for Home Phone Saver or getting attention for broadband or these kind of things. So what do we learn from this kind of study? We learn that these letters causally do not change -- do not get people to switch away or change their call package.

I believe on the follow-up survey they did ask
whether people read the letters and absolutely they did.
So what it suggests is rather to the contrary, people
were actually quite happy with what they had already.
I think that is the more natural interpretation of that
study so there is no -- I really think we have to pay
attention to the facts of that study.

MR DORAN: Without putting words in your mouth, that is
rather going back if to the point I was putting to you
a moment ago that you might be able to infer that
a decision not to switch is you have engaged and you
have taken a deliberate decision not to switch.
DR HUNT: Yes, that would be my interpretation.
MR DORAN: Thank you. Professor, have you anything to add

21 to that?

22 PROFESSOR LOOMES: We are clearly going to disagree, are we
23 not, about the interpretation of this study? There were
24 differences in the rates of response to these different
25 propositions but they were the kinds of things that you

1 might expect if they were encouraging people, as was the 2 case with broadband or landline or giving them information about average spend or giving them 3 4 information about switching costs, you might think that 5 if people were going to act on receiving these letters then you would have seen some kind of significant 6 7 reaction to these treatments, and the only one where there was a significant reaction I think, as far as 8 I recall, was the mention of Home Phone Saver. But if 9 10 you mentioned Home Phone Saver in the same letter as you 11 mentioned broadband the effect disappeared. 12 MR DORAN: Right. 13 That is presupposing that the consumer should have DR HUNT: any reaction at all and if in fact the letter has 14 15 conveyed no useful information to the individuals you 16 are indeed going to see no reaction.

MR DORAN: Final point on triggers then. Can we see anything very different between how VOCs respond to triggers and SPCs respond to triggers?

20 DR HUNT: So for VOCs the evidence that I have -- the best 21 evidence we have on VOCs when it comes to these letters 22 is that older people read them considerably more than 23 younger people, so that is -- obviously we know what the 24 age profiles are like for VOCs, so that suggests to me 25 that VOCs are going to pay more attention to these 1 letters.

2 We also I believe know that VOCs have got higher rates of paying each of their bills, so that is going to 3 be absolutely relevant to the triggers as well. 4 5 MR DORAN: You mean actually going somewhere to pay rather than --6 7 DR HUNT: Yes, we know they go to the Post Office and that is how they are targeting them. That means two things. 8 One is if they have lower rates of direct debit, the 9 10 fact they pay means they are going to be more aware of 11 the price changes. Also the fact that those individuals 12 who pay in a Post Office are -- that is why the 13 Post Office, all this attempt to put stuff up right near the tills which will provide information about the 14 15 Post Office offer. 16 So we have got good reasons to think that the 17 triggers would be broadly affecting VOCs more. I think 18 the main thing that cuts in the other direction when it 19 comes to SPCs is Dual Play marketing where I would 20 expect SPCs to pay more attention to Dual Play marketing 21 than VOCs because they are -- we know that they 22 change -- that they have already got the internet as 23 well. Albeit, actually we know that VOCs switched at a reasonably high rate to Dual Plays per year, 89%, but 24 still I think that marketing would be more relevant for 25

1 VOCs than SPCs.

2 MR DORAN: Professor Loomes.

3 PROFESSOR LOOMES: I think, as I mentioned earlier, that 4 I could imagine that a communication to somebody who was 5 receiving both their voice and their broadband from BT 6 but with separate contracts and a direct comparison, 7 a kind of personalised comparison for them saying, this is what you are spending on this and this is what you 8 could be spending on a bundle, I can see that something 9 10 like that might very well work quite well.

But that is an exception really. That is a minority and even then it seems that a large number of those folk took a while to switch and still have not completely switched over to bundles and I believe that there might be reasons in terms of taking the separate packages being cheaper for certain kinds of groups, but I do not know the extent of that position.

18 MR DORAN: Do you want to take up, say anything on Dr Hunt's 19 example of older people who pay in cash at the 20 Post Office and who read their letters, I think he said, 21 and therefore there appears to be a degree of engagement 22 and also they go to the place which is marketing 23 Voice Only to them? 24 PROFESSOR LOOMES: I was not quite sure whether that was to

25 do with reading their letters. I thought that was more

to do with the fact that they were having to pay their bills or were paying their bills via the Post Office and so Dr Hunt will correct me if I am wrong in remembering what he said, but it sounded as if that would make them more aware of their bill because they are actually paying it rather than just sort of allowing it to be done by direct debit.

So that might be a push factor but also a pull 8 factor might be that the Post Office was investing in 9 10 trying to attract those people using the fact that many 11 of those people would be familiar with the staff, with 12 the people working in the Post Office who might have 13 known them over many years and feel more open to an approach by them than they would by a marketing letter 14 15 from one of the other companies sent through the post 16 which they very often would not read at all. 17 MR DORAN: Would you go on to say then that not switching 18 was a deliberate choice? I think that was the challenge 19 that Dr Hunt might have made to you, which is these 20 people had seen the letters about the price rise, had gone to pay their bills, saw the marketing materials on 21

22 the screens surrounding where they were paying the bills 23 and yet stayed with BT.

PROFESSOR LOOMES: Yes, well, I think that you can only
 explain that in terms of people not having sufficient

| 1  | motivation from those stimuli to allocate time and         |
|----|--|
| 2  | effort to switching to the Post Office and not seeing      |
| 3  | that the advantages were big enough for them.              |
| 4  | MR DORAN: Right, thank you. I think we are ready for       |
| 5  | lunch.   |
| 6  | THE CHAIRMAN: 2 o'clock.                                   |
| 7  | (1.00 pm)  |
| 8  | (Luncheon Adjournment)                                     |
| 9  | (2.00 pm)  |
| 10 | THE CHAIRMAN: Mr Beard.                                    |
| 11 | MR BEARD: Sorry, I do not know whether it is bad news or   |
| 12 | good news. I had a quick look over the short               |
| 13 | adjournment at the letter that has been sent back on the   |
| 14 | switching data. There is not full agreement. I think       |
| 15 | the differences may be relatively small, and actually,     |
| 16 | in relation to Dr Hunt's data, I think what the            |
| 17 | criticisms are is that his switching numbers are           |
| 18 | actually lower than Dr Jenkins' estimates. I am not        |
| 19 | sure that is going to make a great deal of difference      |
| 20 | for the purposes of today. But unfortunately I think       |
| 21 | that at the moment, given that we have the experts         |
| 22 | empanelled, it may be we do need to deal with that         |
| 23 | switching issue, because we do not have full agreement     |
| 24 | on it.   |
| 25 | THE CHAIRMAN: I think, subject to what Mr Doran would like |

1 to say, we will continue the questions that we have got 2 at the moment and then look at it at the end. 3 On that note, let us start with you as you are on 4 your feet, Mr Beard. Do you have any idea how long you 5 might be as far as cross-examination is concerned? MR BEARD: Yes, definitely less than an hour. 6 7 THE CHAIRMAN: Less than an hour. MR BEARD: Yes. 8 THE CHAIRMAN: Mr Spitz. 9 10 MR SPITZ: Sir, I think I will need about two hours. It is 11 going to go a little longer. 12 THE CHAIRMAN: Just a minute. (Pause) 13 MR SPITZ: So we will be picking up issues that took place 14 in the hot tub under limb 2 with Dr Hunt, so it will not 15 be confined to the questions that are discussed today. 16 THE CHAIRMAN: Yes, because he gave evidence the other day. 17 MR SPITZ: He did. 18 MR BEARD: It was understood that on the satisfaction survey 19 material, Ms Kreisberger indicated that 20 cross-examination would be by Mr Spitz subsequently, so 21 no objection to that. 22 THE CHAIRMAN: Right. Then while you are both on your feet, 23 so far as the actuarial evidence is concerned, obviously 24 we have not heard the hot tub yet, but in terms of any pre-planned cross-examination or points that you want to 25

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raise, do you have anything on that?

2 MR BEARD: No, Ms Love will be doing the cross-examination 3 for BT in relation to this.

The difficulty with cross-examination in relation to 4 the actuaries is that if it gets disposed of in the 5 hot tub, great; if it turns into cross-examination, some 6 7 of it is quite technical, and it is that which creates the duration problem. So I do not want to, on behalf of 8 Ms Love, suggest that I have a particular estimate. 9 10 I will make enquiries and see where she is with things. THE CHAIRMAN: Mr Spitz. 11 12 MR SPITZ: From our point of view, I was thinking that we 13 would probably be done in an hour and 15. THE CHAIRMAN: On that basis it seems we are going to need 14 15 Friday afternoon. I am not saying we will have to, but we would have to be making a fair trot through 16 17 everything to finish all of this tomorrow afternoon. MR BEARD: I understand. 18 19 THE CHAIRMAN: But nonetheless, particularly if we want at 20 least to finish the hot tub today, we will probably sit a bit later today, and we will probably still start at 21 22 10 o'clock tomorrow and see where we go. MR BEARD: Understood. 23 THE CHAIRMAN: Thank you. 24

MS KREISBERGER: Whilst we are on housekeeping, there is

1 Mr Duckworth's attendance. 2 THE CHAIRMAN: Thank you for making enquiries. He is 3 available which day? MS KREISBERGER: He is available Monday afternoon, so we 4 5 wondered if he could be interposed at 2 pm. THE CHAIRMAN: That is a good idea, and we will get to you 6 7 tomorrow probably with the particular areas of interest that we have, so that he is alerted to what it is we 8 want to talk about. 9 10 MS KREISBERGER: Yes, thank you, sir. 11 THE CHAIRMAN: The other side can see that as well. 12 (A short pause) 13 MR DORAN: We might make a start then, gentlemen. Could we turn to the information section, which is section D, and 14 15 I think, Professor Loomes, it is for you this one to 16 start off with, and we have in fact touched on this area 17 already, but to what extent Class Members, if at all, were aware of the nature, level and frequency of price 18 19 rises on their SFV service? PROFESSOR LOOMES: Well, I do not know that we can say 20 exactly how often they were aware or how frequently they 21 22 believed that price rises had occurred, but I think 23 the price rises were occurring at roughly nine-monthly 24 intervals, and so it would be surprising if you asked them: have prices gone up over the past few years, if 25

they said no, would we expect them to have registered that prices have gone up? But whether they could tell you whether it has been once every nine months, I do not know.

5 MR DORAN: You think that in terms of the level, that they would understand the scale of the price rise? 6 7 PROFESSOR LOOMES: Well, I do not think they would understand it from the price notification if their 8 arrangements were at all complicated. If they used 9 10 out-of-plan calls, or if they used any of the other 11 products, I do not think they would be able to give you 12 a very precise prediction of what that would mean at the 13 time of receiving the letter. But they might look at their bank statements or look at what they had to pay in 14 15 subsequent months and register what they were paying, 16 although I suspect that many did not, unless there was 17 a particular item on their bank statement that caused 18 them surprise.

19 MR DORAN: Right.

20

Okay, Dr Hunt.

21 DR HUNT: So my view is that most would have been aware of 22 each price rise, and at any point in time aware 23 approximately of the overall level of price rises.

In terms of awareness, we have got two pieces of --I am afraid this is the best evidence we have -- we have

two pieces of qualitative evidence, the Firefish work
 for BT in 2014, and the "Enriching Understanding of
 Standalone Voice Customers Report" in 2017.
 MR DORAN: These are the two studies you refer to in your
 report.
 DR HUNT: Yes, I refer to them in my report, exactly. They

suggest that people were aware of prices -- at least
broadly of their prices.

Then I discussed the three good quality pieces of 9 10 evidence that we have in terms of whether people read 11 letters that are most applicable, so they were from cash 12 savings, from general insurance and from Ofgem, all of 13 them suggesting that approximately 60 to 80% of people read the letters, and that it was -- for the cash 14 15 savings study that it was more true for older people, 16 significantly more true for older people.

17 So I think people are -- would be reading these 18 letters. I appreciate they will -- I do not think they 19 would necessarily have a detailed understanding of the 20 terms. My view, looking at the letters, is probably 21 they would have -- the Line Rental increase was fairly 22 I think clear across the PCNs. Some of the other changes I think it is probably a little bit harder for 23 people to interpret. The call package changes were 24 quite easy to understand, but in some ways -- that 25

covers the majority of the costs, so I think those would
 have been pretty clear.

I will just go back to what I said earlier about 3 bills. I really think bills would have made 4 5 a significant contribution. People are -- especially for those who are actually paying each bill. People 6 7 experience the pain of paying, as we have all experienced many times in our lives. 8 MR DORAN: This in particular was the point you were making 9 10 about the Post Office, the people who go and pay. 11 DR HUNT: Yes, there were two points. One is there were the 12 people who were paying the bills, whether through the 13 Post Office or otherwise, and you experience paying for 14 things and it makes a difference. 15 The second point is that those people who paid their 16 bills through the Post Office, they would then have been 17 exposed to additional marketing from the Post Office. 18 MR DORAN: Can you remind me where in your report the 19 figures in relation to the numbers of customers who were 20 paying --21 DR HUNT: It is not in my report. 22 MR DORAN: Where have I seen that, do you know? 23 DR HUNT: I am not certain where you have seen that. 24 MR DORAN: I have read it somewhere. DR HUNT: I am afraid I think I am in the same camp. 25

1 MR DORAN: Right, thank you.

2 DR HUNT: So we have also discussed -- there are also other 3 notifications, there are also bank statements. So there 4 is really quite a lot of information which comes to 5 people about the price rises. This is the underlying evidence that leads me to my opinion that I believe they 6 7 would have been aware of -- most people would have been aware of each price rise and would have a good general 8 level of awareness at any point in time. 9

10 It is also worth -- we discussed quite a bit these 11 randomised control trials earlier. I have run many of 12 these randomised control trials, often hundreds of 13 thousands of people testing various different letters.

14 If you change these letters a bit, even if you 15 change them quite a lot, it does not change the response 16 rates that much. So response rate, and this was a point 17 that Professor Loomes made earlier, so I think we can 18 think of BT's letters having done a pretty good job in 19 terms of informing people.

20 So as a concluding point on this, on this point, it 21 seems to me that sort of Class's argument in some ways, 22 and in fact I believe Ms Kreisberger referred to it on 23 Day 1, is that the SFV customers were like frogs sitting 24 in a saucepan that is getting hotter and hotter, and 25 just kind of sitting there passively and getting boiled. As I have just outlined, I think people really had quite a good understanding of their product, because as I also said just before lunch, people had a good understanding of these gives, the awareness was quite high.

So it just seems to me this is a very unlikely 6 7 characterisation of the true situation, and it turns out that indeed the idea of boiling a frog is a myth anyway, 8 it is actually not true at all that it is possible of 9 10 frogs, and I do not think that is true of humans either. MR DORAN: Perhaps it leads on, and I think you would answer 11 12 this first anyway, which is the extent to which Class 13 Members were aware of alternative services and alternative providers, because if they are dissatisfied, 14 15 then if they are going to do anything they need to go 16 somewhere else, so they need to be able to compare the 17 services and find alternative providers. 18 DR HUNT: Yes. So the first thing to note is that switching 19 levels, I think, again, using the framework of 20 references that we have, switching levels are quite 21 high. So my best estimate for VOCs is they are about 22 10%. My best estimate for SPCs, they are a little over

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23 25%. So these are --
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24 THE CHAIRMAN: Per year?

25 DR HUNT: Per annum, that is right. So, exactly, just

looking at one year. If you go over a few years, those
 accumulate very significantly. So we are seeing very
 large rates of switching away from the Class.

So that prima facie shows that people are able to acquire information to some degree, even if some of it is within BT, within BT switching. Approximately half of it is within BT, but half of it is not -- half of it is to other providers. So I think that gives us very good evidence that in fact people are finding information about other providers.

11 Moreover, we know, because the majority of people 12 are switching to Dual Play, they are also getting 13 information about other services as well.

A piece of evidence that suggests -- that we touched 14 15 on before lunch -- a piece of evidence that suggests 16 knowledge about tariffs and deals is this -- the changes 17 within BT to call packages or reactions to promotions 18 or -- which we know the best estimate was 41% over 19 a two-year period. So we have got another quite good 20 data point that suggests that people are able to get 21 information.

22 MR DORAN: Sorry, just go back to the 41% again. 23 DR HUNT: It comes from a July 2016 document that was 24 produced for Ofcom by BT. It was a presentation by 25 John Petter, who was the CEO at the time, to Ofcom, and

1 then they followed up with a note. It was about changes 2 that the solus base had made to either their -- I am 3 afraid I cannot remember the full thing off the top of 4 my head, they had either made to their call package or 5 to anything like Caller Display or 1571, or any other changes, and they were able to see the percentage that 6 7 had made that both in the two previous years, and they had said since they had become a customer of BT whether 8 they made any changes. That of course is much higher, 9 10 I think it was 81% approximately.

11 So we can see there are quite large degrees of 12 activity also there. So we see -- we have good evidence 13 of people making changes.

The other thing I will say comes from section 6.2.1 14 of my report, in which we were looking at ability to 15 16 acquire information, and we can see that 69% of the 17 Class had access to the internet, so obviously they are able to acquire information relatively easily through 18 19 that. Of the remaining 41%, who are primarily VOCs, in 20 fact, sorry, completely VOCs, they are ... 21 THE CHAIRMAN: 31%.

22DR HUNT: Sorry, yes. Thank you very much. Sorry -- yes,23I have no notes in front of me.

24 THE CHAIRMAN: No, you cannot see it.

DR HUNT: So 31%, indeed. So of that remaining 31%, we know

they are primarily VOCs, and we also know that when we look at the specific sources of information that people use, so there is good information available on this. Ofcom I think ask in most years, they have a switching tracker. In their 2015 Consumer Experience Report they specifically have -- so that is the main source that I have used, which we could go to.

8 So if we look at the specific sources of information 9 that people use to get information, while it is true 10 that the internet is important, that is 47% of people 11 using the internet in general to get information. If we 12 look at the specific things that people are doing to get 13 information, the next highest is 20%, which is -- so the 14 20% is going to ...

MR DORAN: Would it help if we turned up the switching tracker or whatever you wanted us to?

17 DR HUNT: I think I can remember, actually. So 20% is price comparison websites. The 19 -- 20% is price comparison 18 19 websites, but 19% is family, or it might be friends, we 20 could double-check. So it is very, very close to 21 actually the use of price comparison websites. Then 22 there is 15% of people said they would go to providers' websites to get information, reasonably high, but 14% 23 said they would speak to friends to get information. 24 25 So it is absolutely true that the internet is

important, of course, but there are amongst the -- if you take internet in general, two of the top four sources of information are friends and family as well, so there are other sources of information that people may draw upon.

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6 MR DORAN: Thank you.
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Professor Loomes.

PROFESSOR LOOMES: I do not know whether people are saying 8 this is what they would do or whether they are saying 9 10 this is what they did do or had done, because there is 11 a difference between the ability to access the internet, 12 and nobody doubts that the information exists if you are 13 actually able to use the internet to the extent of finding it, but that is not to say that you will be able 14 15 to process that information.

16 The information is, I think, much more complicated 17 than Dr Hunt suggests, and in my report I gave a quote, 18 I think it was from Mr Bunt, who noted that most 19 providers tended to offer three key calling plans with 20 different numbers of inclusive calls, different call 21 rates etc., making call pricing more complicated to 22 compare like for like than Line Rental, and this was reflecting on the fact that BT's own competitor insight 23 team was struggling to make these direct comparisons. 24 25 Now, if these professionals are struggling to make

1 these direct comparisons, then one imagines that 2 ordinary folk who are trying to make these comparisons will find it extremely difficult, and may have only 3 4 rather low confidence in the attempts that they make or 5 may be put off entirely from the attempt. MR DORAN: Just on the specific point of the switching 6 tracker, do you know if that is "would" do something or 7 "did" do something? 8 PROFESSOR LOOMES: I do not know. 9 10 MR DORAN: Perhaps somebody can help us find that out. 11 DR HUNT: I think I have the document. If we go to 12 {C/348/56}. I might be mistaken but I believe that is 13 correct. Here we go. So let us -- I am afraid it says "Actual sources of 14 trusted information", so it is obviously the left-hand 15 16 side. See if I got my numbers all correct. I did. 17 MR DORAN: So this is sources that people actually had? 18 DR HUNT: Yes. 19 MR DORAN: Right, thank you. 20 I do not know if you wanted to comment on that, Professor Loomes? 21 22 PROFESSOR LOOMES: No. 23 MR DORAN: This also would cover the final point in that 24 question about being able to find information on relevant tariffs and deals, it is all part of the same 25

1 issue really?

2 DR HUNT: Yes.

PROFESSOR LOOMES: Yes, I mean, again, it is an issue where 3 4 people could in principle find this information, but the 5 question is how well they are able to use this information, how well they are able to process the 6 7 information, and how well they are able to use the information to make the best choices for themselves, and 8 there is considerable doubt about the ability of at 9 10 least a substantial proportion of customers to find the 11 right plan for them, the one that is best for them, 12 which is what was highlighted by the information on 13 Right Plan itself.

14 There are two things I think one might say about 15 Right Plan. The first is that although it seemed to be 16 a kind of win, do not lose, situation, in the sense that 17 if you signed up for Right Plan you would either be told 18 how you could save some money if you were to change your 19 arrangements with BT, or you were told that you were 20 already on the best deal, and under those circumstances 21 you were not going to be made any worse off by signing 22 up.

23 But the fact is that the take-up rate of that was 24 very low, and of those who took it up, I think the 25 savings for about 30% of them were in the region, on

1 average, of £11 a month. So that would have suggested 2 that there were a substantial minority, at least, of people who were not able to identify what was the right 3 4 plan for them and were losing £130/£140 a month, and it 5 prompted somebody in BT to refer to the income coming from the "irrationals", which is if you projected those 6 7 savings that were identified by Right Plan for the small minority who picked, who chose, to opt in to use the 8 Right Plan, if you projected that across the 9 million 9 10 customer base, then it would have been something in the 11 region, or possibly in excess, of £300 million a year 12 that was being paid by the irrationals, and that to have rationalised it would have been to have reduced the 13 income of BT very considerably. 14 15 MR DORAN: Yes. I think this rolls on actually to questions

16 17 and 18, which is: to what extent were Class Members
17 in fact aware of alternatives?

18 Then I think, Professor Loomes, this picks up your 19 point: to what extent were Class Members able to assess 20 the information about the alternative? It is on that, 21 you say, not entirely clear that they were aware of it, 22 and, if they were, not entirely clear, or perhaps not 23 clear at all, that they were able to assess it. 24 I do not want to put words in your mouth. PROFESSOR LOOMES: No, no, that is what I would say. 25

Awareness, coming back briefly to the business of opening letters. Opening letters and reading emails, according to Ms Blight, was below 50%, so there is an example where the circumstances in BT are not the same as the circumstances in the financial sector. But the general issue of awareness, of an ability to identify the best plan, is another quote from BT which says:

8 "Customers are increasingly baffled by the 9 complexity of tariffs, option fees, and the varying 10 components of their bills."

11 That complexity contributes to irrationality which 12 is worth circa £300 million each year. So there is 13 a substantial question about how far people can process their own plans and how far they are on the best plan 14 15 for them. And if that is a difficulty that they are 16 having with their own plans, with something with which 17 they have greater familiarity, it seems unlikely that 18 they would be able to access the same level of detail 19 from other providers and process it in the same way, 20 accurately, and identify which of the alternatives would 21 be best for them.

22 MR DORAN: I think, Dr Hunt, that leaves you with responding 23 ... I think it largely covers both 17 and 18, and 19 24 actually, in the questions.

25 DR HUNT: Yes. Can I take them in turn?

1MR DORAN: Please do, yes, and then we will see if2Professor Loomes has anything else to add once you have3done that.

4 DR HUNT: So on 17: to what extent were Class Members in 5 fact aware of alternatives? I will speak again to the 6 switching rates, high overall to other providers, all 7 that within BT activity we talked about, that all speaks 8 to awareness of those alternatives.

9 Secondly, there is awareness of other providers,
10 which I think is important. So this is in ...
11 MR DORAN: That is this table here which we still have up?
12 DR HUNT: No, it is actually a set of different tables. If
13 we just go to my report. Let me get the page. If we go
14 to my report, page 56, so that was {E/21/56}. Yes, this
15 chart. This is awareness of other providers.

So this shows actually -- so we have got the VOCs, then I think we have got comparable ... We can see the VOCs do have a pretty good awareness of -- so this is British Telecom and not British Telecom, and we can see they have a good awareness of Sky, Virgin, TalkTalk, Post Office, Tesco and others.

22 So together this implies that they are aware of 2.3 23 providers, other than BT. So we do have good evidence 24 that they are aware of other providers.

25 MR DORAN: What about the having sufficient data in order to

| 1  | be able to take a decision?                                |
|----|--|
| 2  | DR HUNT: Yes. So is that moving into assessment or is that |
| 3  | just awareness?  |
| 4  | MR DORAN: I suppose they bleed, if I can put it that way,  |
| 5  | you assess, and you start then to assess somebody else,    |
| 6  | somebody else's offer.                                     |
| 7  | DR HUNT: Yes, so this was almost right at the beginning    |
| 8  | of so awareness of other providers.                        |
| 9  | MR DORAN: That is what I was thinking.                     |
| 10 | DR HUNT: But everything I just said about switching, that  |
| 11 | implies some pretty concrete information.                  |
| 12 | MR DORAN: Indeed.  |
| 13 | DR HUNT: But I'm not aware of much more than we know       |
| 14 | besides that in terms of the specific information that     |
| 15 | they gathered.   |
| 16 | MR DORAN: Right, okay.                                     |
| 17 | DR HUNT: That is question 17, I believe.                   |
| 18 | MR DORAN: Yes.   |
| 19 | DR HUNT: To question 18, so: to what extent were Class     |
| 20 | Members able to assess information about alternative       |
| 21 | providers?   |
| 22 | Again, we know lots of people are moving to other          |
| 23 | providers, so across the Class as a whole there is         |
| 24 | around, from the 2015-2018 period, there is around         |
| 25 | this is around 8% of people a year are switching to        |

other providers. The levels of switching are overall 13.7-17.8%, but half of that is to other providers. So we know there are lots of people who are making assessment, but ...

5 MR DORAN: Which implies they are gathering the information 6 and ...

DR HUNT: Yes, indeed. Well, it tells us both and more.

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8 We know, in terms of whether people understand their 9 own consumption, needs and usage, again from Ofcom's 10 switching tracker data, that three-quarters of people 11 say that they understand their own consumption, needs 12 and usage, so that is a high level.

We know from Firefish, which is this qualitative research, I think it would be helpful if we had some quantitative to put with. That also suggests that people have a good understanding of at least the overall package that they are on currently.

18 In terms of the ability to assess, so Ofcom 19 absolutely looked at their -- how much people were able 20 to understand their own usage, and they made the point 21 that overall people are on fairly fixed plans, the call 22 packages, so people obviously understand that, and they have a good sense of whether they are choosing to call 23 mobiles often or not. So people have a fairly good 24 understanding. That sort of led Ofcom, which I agree 25

with, that actually it is relatively easy to compare
 across providers.

3 So those call plans, so Unlimited Weekends, 4 Unlimited Evenings and Weekends, Unlimited Anytime, all 5 of the providers have those plans, so it is actually 6 pretty easy to compare across those plans. Indeed, when 7 you ask individuals whether they can make cost 8 comparisons, about half of them say they can make these 9 cost comparisons.

10 So speaking to Professor Loomes' point about the internal BT docs, from what I can glean of those 11 12 documents, when they use the term "irrational", they are 13 using the term to say that they are on a calling plan within BT where they could be doing better if they were 14 15 on a different calling plan, but to the extent there is 16 information available to us, and that is what they refer 17 to as "rationality".

18 Their rationality, to the extent we can glean from 19 the documents, or what I think we can take away, is this 20 is some kind of ex post analysis. So if I go back and 21 look at what somebody did last month or the last 22 six months, and look at what plan would it have been best that they would have been on, that is an ex post 23 analysis, whereas if someone is having to choose which 24 calling plan to be on, that is a forward-looking 25

1 analysis. So it was not -- from what I could take away 2 from the documents, it looked like that they had been 3 doing at least not the kind of analysis that I would do 4 if I was thinking about rationality at all.

5 Then it is all about choosing within different call 6 plans, and, indeed, the major thing that they 7 identified, I believe, was that you were -- there were 8 people who were on Unlimited Weekends who should, 9 according to that analysis, which I think is 14%, should 10 be on Unlimited Anytime, which of course is more 11 expensive, more expensive per month.

12 A few thoughts, like they had not really done a 13 decent analysis for us to know whether that is actually a correct and fair assumption to make, it is just this 14 15 ex post after the fact look at what calling plan people 16 are on, and I think it is actually harder to choose 17 between the call packages because you have got to 18 have -- like people's calls are going to vary over time, 19 and having to judge which ...

20 So you might actually just be happier being on 21 a lower price fixed per month anyhow, but also judging 22 over time I think is a harder thing to do than if you 23 are literally going to compare different call packages 24 across providers, who has got the cheapest prices. 25 So I do not think we can take away -- even if you 1 accept that some people were making mistakes about what
2 plan they were on, and I suspect it is quite a bit lower
3 than BT estimated, even if you accept they were making
4 some mistakes about which call package, I do not think
5 that goes across to whether you can choose who has got
6 the cheapest call package for Unlimited Weekends or
7 Unlimited Anytime.

MR DORAN: Right.

8

Just before we go to you, I will not forget you, 9 10 Professor. But in answer to Professor Loomes' point 11 about SFV customers being able to get hold of the 12 information that they need about the other providers, 13 given that the Voice Only Customers, by definition, at least a large chunk of them, are not on the internet, is 14 15 that where we go back to what you were saying to us 16 about five minutes ago about access via family, friends 17 etc.?

18 DR HUNT: Certainly in part, yes. So 41% of the Voice Only 19 Customers had access to the internet, so that would 20 always be in their home per se. So, for example, in the 21 "Enriching Understanding of Standalone Voice Customers 22 Report" document there is an anecdote, well, it is 23 a qualitative research, that there is a couple I believe who go to the library to use the internet. But 24 people -- so 41% were using the internet at least 25

1 weekly, so that still leaves 59% who were not. Yes, 2 I think family and friends are likely to be a major source from which they would be acquiring information, 3 but there would also be other sources as well. 4 5 MR DORAN: Very helpful, thank you. Professor Loomes. 6 7 PROFESSOR LOOMES: On the question of retrospective or 8 prospective --MR DORAN: That is an interesting thought. 9 10 PROFESSOR LOOMES: It would seem that since a great majority 11 of BT customers, according to the qualitative survey, a 12 thousand telephone interviews were conducted with BT 13 VOCs ... MR DORAN: You want to have this up? Do you want to talk us 14 15 through this? PROFESSOR LOOMES: It is paragraphs 5.13 and 5.14 in my 16 17 reply report. I do not know how easy that is to identify. I think that the reference is  $\{F/632/1\}$ . 18 19 MR DORAN: So this is the survey. 20 PROFESSOR LOOMES: This is the survey. I think if you look 21 at slide {F/632/7}, for example. I am trying to see it 22 from here. 23 MR DORAN: Do you want to blow it up slightly? 24 PROFESSOR LOOMES: Yes, it is saying ... MR BEARD: Would it be useful, this is the document 25

1 I actually was cross-examining Dr ... We have it in 2 colour, and I just wonder whether, if you are going to these bits, it might actually be useful to have it in 3 4 colour. 5 MR DORAN: Ah, yes. I have mine here, thank you. (Handed) MR BEARD: It may be easier for Professor Loomes to read it 6 7 in colour as well. THE CHAIRMAN: Thank you. 8 MR DORAN: Is that helpful, Professor Loomes? 9 10 PROFESSOR LOOMES: Yes, thank you. MR BEARD: Sorry, it does not have page numbers because it 11 12 has been taken separately, but I think we are fairly 13 confident it is the right version. THE CHAIRMAN: Yes, thank you. 14 15 DR HUNT: Page 7. On the bottom left there are small page 16 numbers you can see. 17 MR DORAN: Oh right, yes. Yes, "Broadband could be relevant to some ... " That is the one. 18 19 PROFESSOR LOOMES: So it is saying that only 42% are aware 20 of other providers in their area. It goes on to say 21 that of those who say they are aware -- this is BT 22 customers of BT VOCs who say they are aware, when they 23 are asked to name such a provider, 37% of those who say they are aware of another provider cannot provide the 24 25 name.

1 MR DORAN: Right.

2 PROFESSOR LOOMES: So it does not sound like it is a huge 3 awareness of other providers, and the average of 2.3 is 4 an average which includes people who are customers of 5 other companies.

So on the question of awareness, again, there is
a study by Ofcom in 2023 looking at social tariffs.
This is {E/45.224/1}. I think you only have to go to
the second or third page. There we are. {E/45.224/3}

10 So that is indicating in the bottom right the 11 percentage of benefits claimants who are unaware of 12 social tariffs, more than half are unaware of social 13 tariffs. Of UK households who are receiving Universal Credit, and therefore would normally be expected to be 14 15 eligible for a social tariff, which would bring them 16 considerable benefits, at that time 5.1% only had signed 17 up. So 95%, more or less, who were entitled to save 18 possibly a couple hundred pounds a year by moving on to 19 a social tariff were not doing so.

I think the figure for take-up has improved a little bit in recent months, but it is still a very small minority and unawareness is still very considerable, I believe more than 50%.

24 MR DORAN: I am conscious this is quite late in the period 25 that we are considering, the one you have got up on the 1 screen now.

2 PROFESSOR LOOMES: Yes.

MR DORAN: The one that Mr Beard helpfully handed up is 3 dated March 2019. Is there anything earlier in the 4 5 period that would assist us in any way? DR HUNT: The earlier thing that I showed up, which was from 6 7 the 2015 Consumer Experience Report, was -- that is the one that has 2.3; 2.3 other providers. So it contrasts 8 9 to this document which I do have a few comments on here. 10 MR DORAN: We will pick up that. So that is the 2015 ... 11 DR HUNT: That is the 2015 Consumer Experience Report by 12 Ofcom. {C/348/1}. 13 MR DORAN: Thank you. 14 Now, I think it is only fair to go to you. You have 15 got some thoughts on --DR HUNT: Yes. 16 17 MR DORAN: That is back to page 7, the "Broadband could be relevant ... " slide, is it? 18 19 DR HUNT: Yes, so if we looked at the total awareness of 20 VOCs that would be applied, so if you take this bottom 21 chart that I am pointing to here, what you would need to 22 do in order to get a total awareness of VOCs of those 23 companies is times that bottom chart by 42%. MR DORAN: Sorry, we should just get this up. It is 24 25 {F/632/7}, please. That is grand, thank you.

DR HUNT: This would imply, if we follow this through, the logic, this would imply that 15% of VOCs were aware that they could go to Virgin, 12% of VOCs -- because you have got 42% times that bottom number --

5 MR DORAN: Right.

MR HUNT: 15% would go to Virgin. 12% would go to -- were
aware they could go to TalkTalk. 7% were aware of Sky,
and only 2% were aware of the Post Office. So those
seem to me incredible numbers.

10 So what I think is happening here is a couple of 11 things. One is the specific question that is being 12 asked here, which differs to the question that was asked 13 for the -- I think it was the 2015 Consumer Experience, 14 which is where my chart relating to providers was wrong. 15 There is a different question being asked.

So the question being asked here is: are you aware of any other providers in your area? Then, if they said "yes" to that: which providers are you aware of in your area?

But I actually think the "in your area" was likely to make a big difference. If I was asked that, I think I would be quite hesitant to provide an answer, because it is -- it requires you being very specific and quite sure, whereas the other question was: which providers are you aware of?

1 Now, it turns out in this market, my understanding 2 is that each provider provides over the vast majority of 3 the UK, so you do not need to know whether someone is in 4 your area or not, you just need to be aware of the 5 provider. So personally I think that is more relevant. 6 When people are trying to think of alternatives and 7 whether they should reach out to alternatives, I do not think you particularly need to know whether it is in 8 your area or not, you need to know of the other 9 10 providers, you would contact them, and then you would 11 find out that the vast majority of firms are available 12 in the vast majority of places.

13 There is also a second reason that we might be slightly concerned about this as well, which is if we go 14 15 back to -- actually the slide before, slide {F/632/6}, 16 and if we look on the left-hand side of slide 6 we can 17 see the actual demographic characteristics. So these 18 demographic characteristics that we can use to compare 19 to the VOCs. So, for example, I did that in section 5.4 20 on the paper, where we went into Class characteristics. 21 The Class characteristics that I looked at is 22 50-something percent were retired. So I would have to double check to get those numbers correct, but it is 23 approximately, slightly over 50% are retired on that 24 base, and there is 83% in this. 25

1 So I think there is a mix of quite a different 2 question, and some natural -- you often get selection biases in surveys, and selection biases means that 3 4 I would be -- in fact, I am very clear that I prefer to 5 use the numbers that I provided that come from -- the original source is a Kantar Omnibus survey, that was 6 7 what Ofcom used. So it seems to me a strict (inaudible) 8 source.

9 MR DORAN: Have you any final thoughts on that,

10

Professor Loomes?

11 PROFESSOR LOOMES: Let us talk about the selection bias. It 12 is true that people who agree to participate in surveys 13 may not be completely representative of the population, but they will generally tend to be people who are more 14 15 engaged rather than less engaged. More willing to give 16 some of their time to a survey organisation, rather than 17 less willing. So you would think that these figures 18 come from people who are above averagely engaged or 19 enthusiastic or interested, rather than below. So it 20 should not understate the results.

21 DR HUNT: That seems to me speculative that it would go in 22 that direction. I could quite easily explain how the 23 biases might go in a different direction, and indeed, 24 when we look at this, we have hard information on the 25 demographic characteristics, and that hard information

1 shows that in fact more retired people have been willing 2 to speak to the people who were doing the survey than others. So that is some hard information there. 3 4 I think actually it cuts against what Professor Loomes 5 was just saying. MR DUCKWORTH: Does any of this relate to people making an 6 7 informed or deliberate choice about not switching? Does it inform us at all? 8 DR HUNT: One would hope so. Yes, I think it does. So for 9 10 those that have switched, which we can come back to, 11 there is quite clear behaviour; that tells us quite 12 a lot about them having to have gone out, acquired 13 information, they have made some kind of assessment, they have obviously -- you know. So we are agreed they 14 15 will have deliberated. So we know quite a lot about those. 16 17 If we return to Helen Jenkins' Figure 3.3 18  $\{IR-E/18/49\}$ , which is the green bars and the black 19 bars, we know the vast majority of people are in the 20 green, so actually that does speak to a lot of the

22 When it comes to those people who have not switched, 23 who did not ultimately switch, what it means is I think 24 we have, at least in my assessment is I strongly 25 believe, from the evidence I said before, that they have

individuals.

21

really been aware of BT's price rises, that they really
do understand those price rises over time, the price
they are on at any particular point in time. We know
they are aware of alternative providers. We at least
know that they could acquire information and that they
could assess it, so we know quite a bit about those
individuals.

8 Personally, I think we need to do additional 9 analysis. So what I have tried to in my report to do is 10 lots of different pieces of analysis, and then you 11 triangulate across them.

MR DORAN: So what would you refer to in your report for that, so that we have it in our note.

MR HUNT: For the non-switching individuals, it is primarily -- it is section 6.3.3 and section 7, but that is why I think we need to do an extra lift, and then what we are trying to assess is: do we think that they are well matched to BT as a provider or not? That is the additional assessment I think we need to do.

20 MR DORAN: In broad terms, that assessment, what have you 21 done to triangulate?

22 DR HUNT: So it is that assessment, you put it together with 23 satisfaction.

24 MR DORAN: Satisfaction.

25 DR HUNT: Yes, you put it together with engagement and

1 information, the kind of things we were discussing, and then across, when you look across these various 2 3 different pieces of analysis, you have quite a broad 4 picture, and that does allow various pieces of triangulation. 5 MR DORAN: So not just those who switch take a deliberate 6 7 choice, but those who do not, on that analysis, take a deliberate -- there is a proportion who do not do as 8 well. 9 10 MR HUNT: Yes, that is right. MR DORAN: Professor Loomes, I think we are coming to the 11 12 end of this particular section, but is there anything 13 you wanted to add to that? PROFESSOR LOOMES: I think that what Dr Hunt is doing here, 14 15 and in his section 7, is taking a number of standalone 16 measures on different dimensions and then showing some 17 where BT appears to have a higher rating from its 18 customers than some other customers of other providers 19 have for that same dimension, and then assuming that 20 this tells you the choice they would make, which in this 21 case would be a choice to prefer BT. 22 But as we will see, I think, when we get on to section E, that is not a valid way of thinking about 23 people making a deliberate choice, because they are not 24

comparing two things directly and making trade-offs

25

1 between them.

2 MR DORAN: So you put emphasis there on the choice they 3 would make rather than the choice they did make? PROFESSOR LOOMES: No, I am putting emphasis on the fact 4 5 that Dr Hunt is inferring the choice that he thinks they would make, but has no evidence about what actually 6 7 caused them to make those choices. MR DORAN: We will come back to this in a second. We are 8 9 coming on to those factors now. Before we do that, is there any particular point to 10 11 make separately about VOCs or SPCs here? 12 DR HUNT: A couple of points. So when it comes to SPCs, we 13 have got to remember that 80% plus of them already have a relationship with their other provider, so I think 14 15 that is really important for them having additional sources of information. 16 17 From -- we have various pieces of analysis that 18 suggest that broadband they may have may be part of the 19 bundle. So, for example, if I look in the switching 20 tracker data, I can see between a third and 50% of the SPCs are with Sky, which suggests that they might 21 22 actually have that broadband as part of a package with 23 other products. So that is just -- they might be 24 getting quite a bit of information from another provider. Of course, as we say, these SPCs have very 25

high switching rates indeed. My estimate is above 25%.
 So we are talking about switching quite a lot; all
 of those points are much stronger for the SPCs, just
 because they have got this -- really this remarkably
 high switching rate. The VOCs, I think we need to do
 more analysis, which we have just been discussing.
 MR DORAN: Yes.

8

Professor Loomes.

PROFESSOR LOOMES: I think it may be there is still some 9 10 dispute about these switching rates that have to be 11 resolved, but I think that the short answer to your question is that there appears to be a distinction 12 13 between VOCs and SPCs in this respect, SPCs being more likely to switch, and quite possibly, because they have 14 15 ready access to broadband, likely to be more knowledgeable about other options. 16

17 MR DORAN: Right, good.

Let us talk about these particular factors that are in section E. What about the question about ascribing value by, or whether Class Members ascribe value to their BT SFV service? DR HUNT: So the way that I --MR DORAN: Also, of course, whether that informs the

24 deliberate decisions, just to be ...

25 DR HUNT: Yes. So overall I have tried to assess that to

the best of my capability. My takeaway is that there
 appears to be quite a lot of value.

Now, I should be clear about what I have tried to assess in terms of value. So what I have been trying to look at is what economists refer to as gross consumer surplus, otherwise known as gross or consumer benefit, so that is what section 6.3.3 and section 7 are trying to get at.

Now, we have -- we very much have partial
information that allows us to get at that. So what
I have tried to do is break down BT's -- so do you want
me just to speak to relevance, or should I speak
slightly more generally to significance as well?
MR DORAN: I think it would be quite helpful if you took
both of the points.

DR HUNT: So what I have tried to do in those two sections is look at the various different components that would seem to contribute to gross consumer surplus. So the first is -- so I will go through a variety of different things, five different things.

21 So the first of those five is the value of the core 22 functionality of the landline. It is important to 23 understand that VOCs in particular seem to be using 24 their landline a lot more than others. They get -- we 25 see their call rates are much higher. So we see that

they say that they particularly value their landline, they really want to have it. So these suggest that the value of that call functionality is particular high for this group of consumers.

5 We can then look at various different components of 6 the quality and in particular how they changed over 7 time. We covered some of this on Monday, so I will try 8 and keep it quick.

The first of those was reliability, so we --9 10 I believe we know that -- VOCs particularly care about reliability. This is one of the reasons that -- or the 11 12 fact that people care about reliability is one of the 13 reasons that BT focused on developing their customer service capability. So they went from Openreach 14 15 Care Level 1 to Openreach Care Level 2, as you know, for 16 a few years. They also introduced the Fault Fix 17 Guarantee as well. So my understanding is those were 18 things that were likely particularly of concern to older 19 customers, who were being particularly VOCs.

20 We also know that they invested in onshoring of call 21 centres. They started -- I think it was announced in 22 early 2016. It happened -- it was originally 80% and 23 went to 90% quite quickly, and then went to 100% for 24 other firms in January 2020. So we know in particular 25 that older people, and those with hearing difficulties,

particularly valued speaking to people with local
 accents. It is another thing which suggests that we got
 relatively high gross consumer surplus for VOCs in
 particular on that dimension.

5 If we move to the fourth thing, we know that we have 6 got these sort of additional service features, or gives. 7 So this is -- we are now moving through sections, the subsections of section 7 of my report. So as we go 8 through the additional service features, we talked quite 9 10 a bit about Call Protect being introduced by BT. It seems that -- well, in fact we know that older people in 11 12 particular really valued the nuisance call protection. 13 In fact, I believe actually in the document we have still got on the Opus screen it goes into how people 14 15 particularly care about the nuisance call protection. 16 That seemed to be of particular value to older customers 17 and that was introduced. We also -- I think that is the 18 main thing with respect to older customers.

19Lastly, we know when it comes to trusted brand, and20I am sure we will discuss this, is that the VOCs21particularly say that they want to remain with BT22because of the trusted brand. Say 30% of BT VOCs say23that the main reason they want to stay with BT is24because of the trusted brand. That compares to only 6%25of non-BT VOCs. So that is quite suggestive that they

1 really value the brand.

2 So when we try and look at five different components 3 of consumer benefit, gross consumer surplus, we can see 4 that overall they seem to be high, relatively high for 5 VOCs compared to other -- either other customers of BT, or in some case customers of other firms as well. 6 7 MR DORAN: Professor Loomes. PROFESSOR LOOMES: Well, let us -- can I first of all ask 8 a question so that I am clear about the terminology. Is 9 the term "ascribed value", is that different from the 10 11 concept of maximum willingness to pay, and is it 12 different from the concept of economic value which has 13 been much discussed in these hearings? What are the differences between those three things. 14 15 DR HUNT: Sure. The way that I have used the term here, 16 I have used -- so if we can map that to economics. 17 "Value" in the sense that I have used it is gross 18 consumer surplus or gross benefit. So if you look at 19 that, that would be the area under the demand curve. 20 The net consumer surplus is obviously the difference in 21 the area between that and the price that people are 22 paying. The maximum willingness to pay, to my 23 understanding, is the same as gross consumer surplus. 24 PROFESSOR LOOMES: It is the demand curve, basically, is it 25 not?

DR HUNT: It is the -- that would be the maximum willingness
 to pay.

3 PROFESSOR LOOMES: Right, so it is the maximum willingness 4 to pay of each individual, but ordered, so that those 5 who are willing to pay most come at the left-hand side 6 of the demand curve, and then as you get people willing 7 to pay less and less and less, that is the slope on the 8 demand curve --

9 MR HUNT: Yes, that is right.

10 PROFESSOR LOOMES: -- and everything underneath that, above 11 a certain price, is consumer surplus.

12 DR HUNT: Net consumer surplus.

PROFESSOR LOOMES: Is that different from economic value?
DR HUNT: I would have to -- I was not asked to look at
economic value per se. I restricted myself to looking
at that, so I think you would have to ask someone else
to speak to that.

18 MR DORAN: With that uncertainty, Professor Loomes, have you 19 anything to add?

20 PROFESSOR LOOMES: Well, it is impossible from pointing to 21 these scores, these standalone scores, I think, to infer 22 anything at all about maximum willingness to pay or 23 ascribed value.

24 So let us take the example of the 19% of BT 25 customers.

1 MR DORAN: Which page are you on now? Do we need to get it 2 up? 3 PROFESSOR LOOMES: I do not know if there is a slide that 4 shows all of these percentages. 5 MR DORAN: Would it help to get your report up? PROFESSOR LOOMES: From my report -- it is the reply report, 6 7 paragraph 5.18. 8 MR DORAN: Do you have the document reference there that 9 would just help the ... PROFESSOR LOOMES: Yes, I think so. It is referring 10 11 actually to Dr Hunt's paragraphs {E/21/104}. 12 {IR-E/9/28}. 13 MR DORAN: Is this the starting point for you, Professor 14 Loomes or do you want to go to Dr Hunt's? 15 PROFESSOR LOOMES: I do not know if you have the diagram and 16 the bar chart, do you? DR HUNT: I think I do. 17 PROFESSOR LOOMES: Then that would be useful to see. 18 19 DR HUNT: Let me find it. So this would be going to 20 {E/21/90}. 21 MR DORAN: Thank you. It is the Figure 22 at the top. 22 PROFESSOR LOOMES: That is right. 23 MR DORAN: Thank you very much. 24 PROFESSOR LOOMES: The heading of it is "Proportion choosing 25 reliable service as their main reason for choosing their

1

current landline provider".

2 So the question that is being put to them, I think 3 people are allowed to give more than one judging by the 4 way the numbers stack up, but the question that is being 5 put to them is: what is the main reason for you choosing 6 your current landline provider?

7 Now, 19% have said BT and that is clearly more than have taken that particular dimension as their main 8 reason, and the reason for that is that they have taken 9 10 as their main reason other things which they have taken 11 in larger percentages than BT and particularly 12 important, I think, and this goes back to -- I do not 13 have the diagram for this, but it goes back to my report. It says in the same survey 11% of BT customers 14 15 gave price of overall calls package as a main reason for 16 choosing their current landline provider. This was 17 a lower figure than for all the other six providers 18 where responses ranged from 13% to 28% with an 19 unweighted median of 18.5%.

At the same time -- I probably should finish reading this paragraph -- 31% of BT customers gave good/better overall deal as a reason but the corresponding figures for the other six providers was substantially higher. The other six, their first reason or main reason for choosing, ranged from 42% to 78%, with an unweighted 1

median of 63.5% chose good/better overall deal.

2 You would think that if what you are trying to 3 measure is the maximum willingness to pay, you would 4 think that those providers who favour call package value 5 or overall better deal would be ascribing a higher value to those characteristics and because BT's customers 6 7 ascribe a lower value to those characteristics because smaller numbers of them choose either of those two 8 things about the calls package or the overall 9 10 good/better deal, but they are being asked to choose 11 something, then they say, well, BT is not particularly 12 good on overall calls package and it is not particularly 13 good on good/better deal so I cannot put either of those things as my main reason, but I have got to give these 14 15 guys an answer and so I am going to choose as my main 16 reason something else like reliability because that is 17 the best that I can say about BT.

18 So it seems that if you were to be comparing in 19 terms of value, ascribed value you would think that 20 using Dr Hunt's analysis, which of course is not making 21 direct comparisons at all, but using Dr Hunt's analysis 22 you would think that all six other providers do better 23 on two dimensions that must surely be most heavily weighted or amongst the most heavily weighted in 24 determining ascribed value. 25

1 The reason why reliability comes up better for BT is 2 because BT customers are not so enthusiastic on the 3 dimension of the good/better deal or the calls package 4 value.

5 MR DORAN: Did you want to add anything?

6 DR HUNT: Yes.

7 MR DORAN: I thought you might.

DR HUNT: So what Professor Loomes has pointed out, the less 8 9 people who are BT customers are choosing the better 10 overall calls package deal or the price of overall calls 11 package, and I do not dispute that people do not 12 consider BT to be a particularly cheap or one of the 13 cheapest providers. I do not dispute that at all. In this particular question they are being asked a number 14 15 of different dimensions, of which we have spoken about three, but there are another three or four different 16 17 things that people have to choose as well and people 18 have to choose the main reason that they are interested 19 in a firm.

The thing that I think we would really like to have is we would like to understand, as economists, what are people's utility functions, how do they weight different factors, and I agree this does not give us directly that information, but I think it gives us some reasonably helpful information, right. I tend to look at this and think, tend to take it broadly at face value in thinking this kind of suggests to me that actually BT, along with the points that Professor Loomes made, BT customers are -- less think that BT has a lower price, or care less about price, and care more about things like reliability and these kind of things.

7 That is all I was doing in my analysis, was trying 8 to get a sense of what are the factors that seem to be 9 important for BT customers, and then evaluating how BT 10 compares on those factors.

11 MR DORAN: Thank you.

12 What about, can we go on to -- I think it is your 13 turn, Dr Hunt, just levels of satisfaction, people's 14 reported levels of satisfaction --

15 DR HUNT: Sure.

16 MR DORAN: -- in terms of their decision to continue 17 with ...

18 DR HUNT: Yes, so I think satisfaction is a useful metric. 19 I mean, I am not going to say the single metric at all. 20 As I said, I think we need a whole different bunch of 21 different metrics and I think it gives us a good overall 22 picture. I particularly like satisfaction, because it 23 has -- one assumes that it implicitly consumes a trading 24 of some sense of the overall benefit to them and some 25 sense of the overall cost to them when they are making

| 1  | that judgment of satisfaction, so I think I find it             |
|----|---|
| 2  | a fairly helpful metric.  |
| 3  | MR DORAN: What would you point us to look at in particular      |
| 4  | in relation to levels of satisfaction for people who            |
| 5  | stay put?   |
| 6  | DR HUNT: So section 6.3.3 of my report is where I deal with     |
| 7  | that.   |
| 8  | MR DORAN: Thank you.  |
| 9  | Professor Loomes.   |
| 10 | PROFESSOR LOOMES: Well, I think it is fair to say that the      |
| 11 | table that Dr Hunt produces on satisfaction shows that          |
| 12 | these   |
| 13 | MR DORAN: Would you like us to go to it? Would that be          |
| 14 | helpful.  |
| 15 | DR HUNT: Yes, I could do that. So it is $\{E/21/76\}$ , the top |
| 16 | chart.  |
| 17 | MR DORAN: Figure 18?  |
| 18 | DR HUNT: Yes.   |
| 19 | PROFESSOR LOOMES: What you have got there is the customers      |
| 20 | of $\ldots$ I think the previous table would have been $\ldots$ |
| 21 | DR HUNT: The one lower down, okay.                              |
| 22 | So if you could do the table that is at the bottom              |
| 23 | of this page and goes into the next page as well.               |
| 24 | PROFESSOR LOOMES: So that what this table says, if I have       |
| 25 | understood it correctly, is that each of the providers          |

1 had a sample of their customers answering a question 2 about satisfaction, and they all come up with something in the region of 80 to 90%, so there is a fairly high 3 level of satisfaction across all of these different 4 5 providers. BT is not really very much ahead, by maybe one or two percentage points, but it is not a direct 6 7 comparison. It is not that the same individual is saying: I am more satisfied with BT than with Sky, or 8 I am more satisfied with Sky than with BT. It is trying 9 10 to take these standalone scores from different customer 11 bases.

12 Now, why might it be that a company provider that is 13 actually getting a lower satisfaction score from its customers than BT is getting from its customers, why 14 15 might that occur? It might occur because those 16 customers who were dissatisfied with BT have switched, 17 they have gone somewhere else. They are leaving behind 18 the customers who are least dissatisfied with BT, and so 19 they are likely to be giving, on average, a higher 20 score.

21 It is the same thing with the --

22 MR RIDYARD: I thought those were the customers we were 23 interested in, because those are the one that are being 24 the subject of the abuse, the ones that are left. 25 PROFESSOR LOOMES: Well, and then, to take the step on from

1 there, it is something which I did not talk about in my 2 report, and perhaps should have done, but there seems to me to be here an issue of cognitive dissonance in the 3 4 sense that -- I mean, for those who do not know, the idea of cognitive dissonance is that people do not like 5 to hold two conflicting or dissonant beliefs at the same 6 7 time. They like to think of themselves as having coherent beliefs and preferences. So if you have been 8 with BT for 10 or 15 years, as many of these people 9 10 have, and somebody comes along and asks you: are you satisfied or dissatisfied? You think to yourself, well, 11 12 I cannot say I am dissatisfied because I have been here 13 for 10 or 15 years, and the only thing I can reasonably say, in order to justify not having switched, is that 14 15 I am satisfied. Whereas people who have switched, they think, well, I have switched before because I am 16 17 dissatisfied, I am entitled to express a view of 18 dissatisfaction.

19 The same sort of thing goes for the responses in the 20 Dual Play market where people, maybe they are switching 21 more because they are more dissatisfied with their 22 present provider, and maybe there is less switching in 23 the SFV sector because people have not had reasons to be 24 dissatisfied.

25 MR DORAN: Thank you.

| 1  | Is that a convenient point?                                |
|----|--|
| 2  | THE CHAIRMAN: Right, we will take our mid-afternoon break. |
| 3  | Thank you very much.                                       |
| 4  | (3.17 pm)  |
| 5  | (A short break)  |
| 6  | (3.30 pm)  |
| 7  | MR DORAN: I think that we were just coming on to reported  |
| 8  | reasons for choosing and reported levels of trust.         |
| 9  | I wondered if it might be convenient to take those two     |
| 10 | points together, in reality. Because I think, Dr Hunt,     |
| 11 | you had already talked about trusted brands slightly       |
| 12 | earlier, so perhaps you would start with those             |
| 13 | questions, would you?                                      |
| 14 | DR HUNT: I am aware of time, so a quick comment on the     |
| 15 | cognitive dissonance is that I mean, that sounds           |
| 16 | fine, but I can see no evidence for that particularly as   |
| 17 | being the explanation of satisfaction response.            |
| 18 | MR DORAN: Right, thank you.                                |
| 19 | DR HUNT: In terms of the reasons for choosing and their    |
| 20 | reported levels of trust, which obviously they are         |
| 21 | related, as you said, I think these are what we            |
| 22 | really want to get at is preferences, of course, and       |
| 23 | this is the best available information that we have that   |
| 24 | allows us to get consumer preferences, in particular       |
| 25 | preferences of SFV customers. So this is obviously data    |

that comes from various Ofcom reports, in particular the switching tracker. There is quite striking patterns when we look at the reasons for choosing and the levels of trust in their landline provider.

5 We can absolutely talk about interpretation, but I think there is clearly information we want to take 6 7 into consideration and think about which is relevant to what we want to think about. When I look at the kind of 8 trust that we have, if I put that together with the 9 10 analysis of engagement, assessment, or, put another way, 11 a kind of degree of informedness and these kind of 12 things, this suggests to me the best way to interpret 13 these numbers is probably at face value, and I therefore find them also quite, you know, not only relevant but 14 15 also significant to my analysis.

16 MR DORAN: Thank you.

17

Professor Loomes.

PROFESSOR LOOMES: I think Dr Hunt is basing at least some of this on Ofcom work, and I reproduce something that he says in 5.24 of my reply report where he cites Ofcom as follows:

22 "'Stay with trusted provider' is by far the biggest 23 main reason given for not being interested in changing 24 provider. (62% of SFV customers)."

25 So it is another of those things, like satisfaction,

1 where, if you have not got a particularly good reason in 2 terms of -- a positive reason in terms of the value of 3 BT, you turn to something like trust. You say: I have 4 not done anything for years, then that means I have not 5 got very many positive reasons, I have just been continuing on, and now you are asking me to give 6 7 a reason, and I look down the list and I say, well, I trust them. 8

9 Whether that trust is justified I guess is something 10 that, in part, these proceedings will discuss, but it 11 seems to me that the phrase "not being interested" in 12 changing provider is indicative of not engaging, rather 13 than making an informed decision involving trade-offs.

Switching activity and evaluation of different 14 15 alternatives may be more likely to occur, and does seem 16 more likely to occur, in those sectors where people do 17 not trust the providers so much. If I do not trust the 18 provider, I keep checking up on them and seeing whether 19 they are making better -- whether they are making good 20 offers or whether there are other people making better 21 offers.

In this case, resorting to trust is a kind of way of saying it absolves me from thinking up any positive reason, and it justifies it using the cognitive dissonance idea again. It avoids any dissonance between

1 having been with them for so long. I can justify having 2 been with them for so long and not looking at alternatives by saying I trust them, and that being 3 4 a reason why, if you trust them, you might not spend 5 much time opening their letters, reading their letters, worrying about the price changes, because you trust that 6 7 they are looking after you, you trust that they are doing what other people in the market are doing, and so 8 there is no reason to worry or engage. 9

10 MR DORAN: Maybe that is a good point, then, to move on to 11 question 5 of this set, which is these psychological 12 factors which, I think, Professor Loomes, you touch on 13 in particular in your report, the status quo effect, 14 loss aversion, regret aversion, the omission-commission 15 asymmetry.

16 Is there anything in particular we should note about 17 these factors in relation to people's deliberate 18 decisions to continue purchasing? 19 PROFESSOR LOOMES: Well, I think it is more a matter of 20 avoiding doing something which you are not certain 21 about. If you do not feel certain that an alternative 22 is a better deal for you, and you are concerned that if you make some action, if you commit to a switch and then 23 it turns out badly, you may feel an additional degree of 24 discomfort as a result of that having been a decision 25

1 which you have made, and the tendency for people to 2 stick with the default, which Thaler and Sunstein 3 describe as the no action option, the no change option, 4 the do nothing option, is very strongly established, and 5 I see no reason why it should not be at least as 6 prevalent in these circumstances as we know it is in 7 many other sectors and many other areas of people's activities. 8

So I think that what I have had to say about it is 9 10 in the report, and I am happy to expand on any of those points, but I think that is the general force of it, and 11 12 it is quite a powerful effect, it may be quite 13 a powerful effect, and it may be the difference between choice, between two options that are made from a neutral 14 15 standpoint when you do not have one or the other 16 already, but where they are both out there, and you have 17 to choose between them; and the very different patterns 18 of choice that you observe, when you start off having 19 one of those things, and then the question is: do I keep 20 going with that thing or do I switch to the alternative?

21 Whichever one of those two items you make the 22 default will, by virtue of having been made the default, 23 or being the status quo, get a much larger proportion of 24 the choices than the other option, and you can flip that 25 over by changing which one is the default or the status

quo. That is just a very strong feature in the literature in many contexts, and I think it is particularly applicable here, because the longer that people have been with an initial supplier the bigger the gap has to be.

It slightly reminds me of what we were listening to 6 7 earlier in the day from Mr Matthew, and Ofcom's view that taking action and intervention has to have an extra 8 degree of confidence and justification, rather than to 9 10 leave things as they are to desist from that 11 intervention. That would be similar to the kind of 12 omission-commission bias, that you do not want to do 13 something that turns out to be the wrong thing, you would rather let things run on, even if they are not the 14 15 best option for you.

16 MR DORAN: Thank you.

17 Now, Dr Hunt, you have made particular points about 18 higher levels and switching and satisfaction scores and 19 things that Professor Loomes would not necessarily agree 20 with you on. Is there anything in particular about 21 these factors that you wanted to talk about? 22 DR HUNT: I agree that these are all established factors in 23 the academic literature. I mean, the big question is the degree to which they are relevant in this particular 24 setting. Of the -- I do not particularly see any reason 25

to think that loss aversion, regret aversion or omission-commission asymmetry, I have not seen any particular evidence.

4 Default effects are probably the most established of 5 all of these, so I do -- but in this particular example we see that actually, switching late again, but we see 6 7 very large amounts of switching. I would expect to see, if people were just staying along with the default, 8 I would expect to see at least some moderate levels of 9 10 satisfaction, not the very high levels of satisfaction 11 that we see.

12 There has been lots of work done in psychology in 13 recent years and a lot of that is finding that whether a given effect is relevant in a specific setting you 14 15 need specific evidence for, to judge whether that is 16 happening or not. So I do not dispute these are all 17 established factors, but I do not see any reason to 18 believe in this particular setting, and whether -- to 19 use all the various different sources together, and then 20 we have to -- we have different hypotheses we are trying 21 to figure out which we have got evidence for. I do not 22 particularly think we have got any particular evidence 23 for any of these factors.

24 MR DORAN: Right, thank you. Then was there anything 25 specific you have to say about the decision-making

1 environment, the nature of it additionally, when it 2 comes to people continuing to purchase their SFV 3 services?

DR HUNT: I do not particularly have any comments.
MR DORAN: There was some degree of agreement in the joint
experts' report about the decision-making environment,
but I wondered if there was anything particular either
of you wanted to say?

PROFESSOR LOOMES: It has occurred to me ... In the history 9 10 of behavioural economics, I am not going to give you the 11 whole history, but in the history of behavioural 12 economics much more recent behavioural economics has 13 been concerned with individual behaviour and consumer behaviour, but there is a bit of tradition of the 14 15 behavioural firm, looking at the way in which senior 16 executives and decision-makers and managers in firms 17 have a sort of behavioural attitude, and it strikes me 18 that that might have contributed to the way in which 19 this sector, the SFV sector, has evolved.

Because my reading, my interpretation, is that there has been a sort of feeling amongst the decision-makers in the various companies, including BT, that there is not much you can do in terms of using price to stop people migrating away to better products, in particular, access to broadband and the other things that are in the bundles. You cannot -- price is ineffective there.

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2 We see that when the Commitments came in into 3 effect, you did not see a great movement back, even 4 though suddenly the price had been reduced by more than 5 30%, so there was very little evidence of 6 price-sensitivity working in that direction. You see, 7 amongst the BT executives, you see an attitude which is basically saying: we will do -- next year our base plan 8 will be what we did last year, and then we will tweak it 9 10 a little bit, and we will rely on the behaviour of the other firms to keep up with us. 11

12 So that what you are seeing, and in fact I think 13 that Ms Blight, it will not appear in the transcript, but I was able to watch online when Ms Blight was giving 14 15 her evidence. We can go to the transcript, if you like, 16 on {Day8/123-125:1}, where she pictured that each of the 17 companies was going up a bit, and she was saying: and so 18 we keep on doing this, and we kind of think it cannot go 19 on forever, but on the other hand it seems to work this 20 time, so we will do it again. You had this kind of picture of like a building of a house of cards, but 21 22 a concern that it might one day fall down, but it has not fallen down, it has gone on creeping up. 23

I think that consumers, the customers, may very well have had an idea in their minds that that is how this

1 sector works, that all of these companies will put their 2 prices up every nine months, every year, by a bit, there 3 will not ever be much to choose between them, and 4 therefore there is no point in being particularly concerned about it, because you are not going to be able 5 to switch away to another provider of Voice Only, or the 6 7 voice part of SFV services. You will not be able to make very much -- save very much by just switching 8 between them, because the minute you switch to them they 9 10 will put their prices up too, and that is justified by the way in which the people who are doing the pricing 11 12 seem to have approached the problem. 13 So I think that is what I have taken to be what

14I have understood from the nature of the decision-making15environment. That is how it has been operating.

16 MR DORAN: Thank you.

17Then are there any particular characteristics of the18Class Members that we have not already considered that19go to this ostensibly deliberate decision to continue20purchasing their SFV service?

21 DR HUNT: So I will just say that I have already mentioned, 22 so I will ...

23 MR DORAN: Sorry, you have already mentioned?
24 MR HUNT: I have already mentioned, so I will keep it brief.

25 The onshoring, particularly relevant to older

people. Call Protect, particularly relevant to older people. My read is that the triggers, when we looked at the triggers, they are going to be particularly captured by older people who are actually going to pay more attention to the letters, the emails sent to them.

Yes, those are ...

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7 PROFESSOR LOOMES: I suppose it seems to me understanding the effect that comes through as age-related, but seeing 8 it more in terms of where people were in their lives at 9 10 the time that broadband started to become widely 11 available. So you have the people who were 75 at the 12 time -- in 2015, at the time that this claim period 13 begins. They would have been born in 1940. Many of them would have got right through their working lives 14 15 having had very little to do with computers, and certainly very little to do with home broadband, and 16 17 might have been unaware or under-aware of what broadband 18 could offer. But as broadband began to offer more and 19 more benefits, so that would have perhaps -- and not 20 having broadband meant more and more difficulties in 21 functioning normally -- they would generally slowly be 22 pushed into realising that that was something that they 23 needed. Not because they are old, but because of getting used to technology that has come late in their 24 lives and that they are less familiar with, whereas 25

younger people would have had it earlier in their lives,
 seen its benefits earlier, and probably be more likely
 to go for bundles in the first place.

4 So what we see is this migration, and that seems to be -- the main feature is this movement for qualitative 5 6 reasons, and as far as the managers are concerned, as 7 far as the price setters are concerned, they are saying: we cannot do anything about this, we cannot fight it 8 with price, we may as well take advantage of the fact 9 10 that those who are left, those who are the slowest to switch, are the ones who, in a sense, we can put 11 12 the prices up to, and we will not lose many of them on 13 price-related grounds.

14 That turns out to have been the way that this sector15 is operating.

MR DORAN: The last few questions, I think 23 and 24 we could perhaps take together, which is the significance of these factors, if there is anything in particular to say, and also whether they differ particularly as between VOCs on the one hand and SPCs on the other, but not repeating points that we have already been through.

I think it is Professor Loomes to start, actually.
PROFESSOR LOOMES: Then I had better not repeat it.

24 What I have just said would suggest that VOCs are 25 different for those sorts of reasons from SPCs, who have

1 moved much earlier to take broadband on board, but have 2 not yet moved on another step to the other benefits that 3 they might find -- qualitative benefits they might find 4 from bundles.

5 MR DORAN: Thank you.

6

Dr Hunt.

7 DR HUNT: I have already covered significance when I was
8 discussing relevance.

When it comes to VOCs versus SPCs, I think when we 9 10 consider the ascription of any value, satisfaction, VOCs generally would seem to be higher for both of those. In 11 12 particular, for value, I described call functionality, 13 I described the various different elements of quality, especially the quality of improvements and innovations. 14 15 They are really mostly the kind of things, exactly the 16 kind of things that VOCs would benefit from.

17 In terms of reasons for choosing and trust, so we 18 know that in particular it is VOCs that are saying that 19 they care about BT being a trusted provider, more than 20 SPCs. I do not see any particular reason to think that 21 psychological factors in a decision-making environment 22 are different, and VOCs, as we know, are, when it comes 23 to characteristics, are obviously quite a bit older than 24 SPCs.

25 MR DORAN: Then are there things that we should particularly

1 note in relation to the fact that class members may be 2 different to the rest of the population? 3 DR HUNT: I have got some small things to say about that. 4 I do not think any of it is particularly necessary to 5 say. PROFESSOR LOOMES: What we are missing data on are things 6 7 like people's perceptions and attitudes, their kind of psychological traits, and whether there are differences 8 in the way that people feel about their telecom 9 10 products, depending on the population as a whole. But 11 I think we just do not have those data, interesting 12 though they would be to have, and perhaps Ofcom in some 13 future surveys might look for some established psychological measures of personality to see whether 14 15 those metrics of personality turn out to have any kind 16 of predictive value in helping to further explain the

17 behaviour that we observe.

18 MR DORAN: That is for another case.

19 PROFESSOR LOOMES: Yes.

THE CHAIRMAN: Just a question on that, because I think I saw that from your report, that you are really talking about the behaviour of consumers in general, you are not tying any of this to particular attributes of these Class Members because you say you do not have the information available. PROFESSOR LOOMES: No, I mean, I would say that the correlations between some of the observable features, like age and switchyness, the correlations are there higher than they would be for the average, the kind of median person in the population. So the correlations vary.

7 What I was saying is that it was not simply possible to say that one caused the other, and what causes those 8 things I would say would be something like the way that 9 10 technology has developed at different points in 11 different people's lives, depending on how old they are. 12 It may be also -- it might turn out that those people 13 who have the greatest expressions of loyalty and the greatest reluctance to leave BT, or the greatest wish 14 15 not to open their mail and receive messages from BT or 16 any other company, or any of those things, it may be 17 that those things correlate with personality measures 18 which are not objectively visible, observable, from the 19 outside in the way that age or income are. But that 20 would be, as you say, a future case or a future research project. I am always pitching for future research 21 22 projects. MR DORAN: Just pause there for a second. 23 (Pause)

24 THE CHAIRMAN: The one thing that we parked was this
 25 question of switching -- let me just -- I just reread

1 the reports, and where we had got to really was 2 this: that in Dr Hunt's report ... MR BEARD: Are you looking for Figure 10? 3 THE CHAIRMAN: Yes. Well, he starts the analysis at 4 5 paragraph 195, and then he has got Figure 10, which is 6 where we have got the percentage numbers who switch 7 every year, and then whether this is switching the supplier or switching the service. Then he has also 8 9 done some more granular estimates using the Ofcom 10 switching tracker. 11 Now, in response to that, in Professor Loomes' 12 report, Professor Loomes does not, as such, take issue 13 with those figures, but says it is not relevant, because what we are looking at here are the non-switchers rather 14 than the switchers. But then -- so there was no real 15 16 issue as we saw it on the experts' reports, but there is 17 a note of doubt which is injected into the joint

18 statement where Professor Loomes questions what we call 19 the averages.

Now, I just wanted to ask this: Professor Loomes -can we get up on the screen {IR-E/21/48} -- you will be familiar with this, this is Dr Hunt's kind of primary switching analysis of what the percentages are each year for the total. I mean, that is Voice Only and SPC. Do you take issue with anything that is there? Because you

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did not in your reply report.

2 PROFESSOR LOOMES: No, because I had not done any 3 independent analysis of switching. These data come from 4 BT, were made available to Dr Hunt and Frontier, and 5 I relied on Frontier to do the sort of delving into the 6 detail.

7 The point that I notice was that the figures that Dr Jenkins used seemed to be substantially larger in 8 some respects, but that is only something that has been 9 10 drawn to my attention more recently, and it may be that 11 it is resolved by the difference between deaths and 12 bereavements and other reasons for leaving. 13 THE CHAIRMAN: Obviously, as we can see from your reply report, we do not need to look it up, but it is 14 paragraphs 339-342, your point was that this was 15 16 irrelevant anyway, that is what you said there. That 17 these figures -- you said you did not undertake any 18 detailed analysis, and you said Dr Hunt's analysis of 19 switching rates does not help to explain the question we 20 were asked to address, which is the extent to which 21 those who did not switch away were making active 22 choices.

23 PROFESSOR LOOMES: Yes.

24 THE CHAIRMAN: That was the point you were really taking 25 there. It was a relevance point. PROFESSOR LOOMES: I would stick with that. The only thing I would say is that I think I am inclined to accept that the Ofcom data I cited at the beginning of my first report understates this trend. This trend is very important but, as far as I can see, it is not primarily price-related, it does not have implications for higher price --

THE CHAIRMAN: No. So in the debate between you which we 8 have had thus far, is there any reason why, to the 9 10 extent that it is the backdrop to the discussion you 11 have had on switching, is there any reason why the 12 Tribunal simply cannot proceed, for these purposes, for 13 your evidence, on the table at Figure 10? PROFESSOR LOOMES: I cannot give you any such reasons 14 15 because I have not examined in detail the way in which 16 these numbers were derived. However, I do have great 17 respect for Dr Hunt and his ability to -- with numbers, 18 and so I am disinclined to say that these are likely to 19 be wildly wrong, but I do not know whether they are 20 right either.

THE CHAIRMAN: No. But the argument -- the points that you have made have really been against that backdrop, but you have made different points about relevance and what you can draw from them, things of that kind.

25 PROFESSOR LOOMES: Yes, exactly.

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THE CHAIRMAN: Just one moment. (Pause).

2 For our part, and we will hear Mr Spitz on it, but for our part, whatever there may be about doing an 3 4 ultimate document between the parties, ultimately on the 5 switching rates, on that basis, and from what we have 6 heard, it is not really turning on whether one expert 7 says it should be a percentage here more or a percentage less, it is on the question of the relevance; we would 8 be included, on the basis of what we have heard, simply 9 10 to go on the basis of Dr Hunt's table. 11 MR BEARD: I think there is no other basis on which you can 12 proceed because there was no challenge to it. I mean, 13 I did not want to make a basic point of adversarial procedure, but when one expert is instructed not to 14 15 consider an issue, and promptly does not, and does not 16 take issue with any figures, that is the evidence for 17 the Tribunal. THE CHAIRMAN: Yes. 18 19 Mr Spitz. MR SPITZ: We have no objection to proceeding on that basis. 20 21 THE CHAIRMAN: Good. 22 MR SPITZ: There are two points of debate between our side

and Mr Beard's, but I think that that does not need to shape the position that the Tribunal takes for the evidence of the behavioural --

1 THE CHAIRMAN: That is exactly what we were getting at. 2 Good, we will proceed on that basis then. 3 MR BEARD: We have already reviewed these matters, but, of course, if there were objections to other figures and 4 5 they were not put to Dr Jenkins, there may well be a discussion on that. 6 7 THE CHAIRMAN: I understand that. I do not expect to have cross-examination of Dr Hunt that starts to challenge 8 these figures. 9 10 Now, let us move on. Right. Is there anything by 11 way of clarification that you wish to ask or can we 12 proceed to ... 13 MR BEARD: I did have one. Sorry, it is Mr Spitz first. MR SPITZ: No, we do not have anything. 14 15 THE CHAIRMAN: Thank you. 16 Questions by MR BEARD 17 MR BEARD: We did have a clarification, but in fact, sir, 18 you asked it in relation to evidence on differences 19 between the overall population and the Class. 20 The other one, though, was simply the fact that 21 Dr Hunt had referred to a figure of 41%. 22 If we go to [draft] page 108 in today's transcript, 23 if that were possible. If we keep going down. Yes. 24 So there was a discussion -- I was just putting this in context. There was a discussion about levels of 25

switching, where Dr Hunt gave figures of 10% annual
switching for VOCs, 25% for SPCs. Then if we keep going
down, then there is a reference, if we keep going, to
4 41% over a two-year period in relation to tariffs,
deals, call packages, and so on, and there was
a reference to it being a document that had been
prepared by BT for Ofcom.

8 I thought it was sensible, given that this had come
9 up in the hot tub, that we went to that document -10 well, what I think is that document, but Dr Hunt will be
11 able to tell me otherwise. I think it is {F/104/1}.
12 DR HUNT: Yes.

13 MR BEARD: It was very difficult to understand the exchange.

I do not know if it is sensible for Dr Hunt to go first, just to explain what he was referring to in this document, because having looked at it, it is not completely obvious.

18 MR DORAN: I think that would be very helpful.

19 MR BEARD: So I will sit down.

20 DR HUNT: Yes, I think maybe we will have to walk through 21 this. This was a document that was produced by BT for 22 Ofcom after there had been a presentation, so I think 23 the people receiving this document would have had more 24 context for understanding it, so I will have to walk you 25 through it.

1 The figure that I referred to is in the bottom 2 right, this is the 41% that I talked about, and they are saying about the percentage of people who have made 3 4 various changes in their Voice Only base. This is 5 the -- and I can see I might need to -- you can see that there has been a change in call package, what they call 6 7 a promotion change, which is in the third column. It is about 5% have done that in the previous two years. 8 In the fourth column we see adding or removing a calling 9 10 feature which is 10%. We have both in the fifth column, and actually there is this other category which includes 11 12 some down-spinning, yes, includes people who purchased 13 Home Phone Saver, purchased Line Rental, or have made some other changes as well, so it is 13%. The total 14 15 percentage, the sum of those different things, is 41% 16 over the previous two years. 17 Then the -- I knew it was 80-something, the number 18 I did not fully remember. It was since they had first

been with BT had they made a change, so this is the 88% number that is on the far right-hand column.

21 MR DORAN: That is very helpful.

22It seems only fair to allow Professor Loomes to add23anything to that.

24 PROFESSOR LOOMES: I have not absorbed it quickly enough,

25

I am afraid. (Pause)

1 MR DORAN: Thank you very much.

2 THE CHAIRMAN: So cross-examination.

3 MR BEARD: Indeed.

THE CHAIRMAN: What we propose to do is to sit late tonight
in order to do that, go to about quarter to five so that
we can get through something today.

7 MR BEARD: I am more than happy to, as long as those who are
8 doing the transcript and others are content to.

9 THE CHAIRMAN: Let us see if we can do that.

10 MR BEARD: I am not sure I will finish completely but I will

11 probably get quite a long way through.

12 THE CHAIRMAN: That is what we ...

13 MR BEARD: Yes. I guess we might need to pause, rise, or 14 certainly remove Dr Hunt -- I mean, he is welcome to 15 stay there, I do not mind, but I imagine he may want to 16 just come out of ...

17 THE CHAIRMAN: Yes, do leave the witness box. Thank you.
18 MR BEARD: Formally speaking, Professor Loomes does not need
19 to be re-sworn at this point, because he has not left
20 the witness box.

21 THE CHAIRMAN: No.

22 MR BEARD: It is your witness to introduce, Mr Spitz, but 23 I am going to assume I can just carry on, unless you 24 have any questions in direct?

25 MR SPITZ: Thank you. I think you are safe to do that.

1 Professor Loomes, I do not have any questions. 2 Mr Beard will have some questions for you in cross-examination. 3 Cross-examination of PROFESSOR LOOMES by MR BEARD 4 5 MR BEARD: Good afternoon, Professor Loomes. So we have done a bit of clarification on one of the 6 7 figures, the Figure 10, and again, I think this is going to be relatively straightforward. I just wanted to 8 clarify that you did not have any issue with a couple of 9 10 other figures, which I do not think you will do because 11 of the nature of your instructions. 12 So if we could just pick up Dr Jenkins' Report -- so 13 we have dealt with the Dr Hunt Report. So  $\{E/18/49\}$ . Sorry, it will have to be IR, if you do not mind, 14 15 please. {IR-E/18/49}. Have you seen this table, Professor Loomes? 16 17 I do not remember seeing it, but I may have done. Α. 18 Q. Right. So I am concerned not to ask you questions if 19 you have not looked at this. This is a table setting 20 out the 2014 cohort of BT SFV customers. But if you 21 have not looked at it, I am slightly loath to ask you 22 questions. THE CHAIRMAN: Sorry to interrupt. Was this not the one, 23 24 Professor Loomes, that you were talking about earlier on, about the green and the black and we had 25

a discussion about the rump? I thought you were recalling in fact this very document, because you were making the point about the rump might have to be regarded differently, and then you and I had a discussion about that. I had thought this was the one you had in mind.

7 A. Well, I do not see any numbers in the bars themselves, so my recollection of what I saw from Dr Jenkins had 8 numbers in the bars, but perhaps that was a different 9 10 version. Perhaps that was -- anyway ... let us see. MR BEARD: Sorry, sir, I was under the same impression as 11 12 you. But if this is not the table that was being 13 referred to earlier, and Professor Loomes has not seen it, then I am a little stuck with asking him questions, 14 15 because it would not be fair to ask the witness whether 16 he agrees or disagrees with a table he has not seen. So 17 I think I will have to leave that one.

18 Could we just go down the page. Maybe it is the 19 next page over, I am so sorry {IR-E/18/50}. Can we 20 focus on the top.

I am guessing you have not seen this one either,Professor Loomes, then?

23 A. No, it does not strike me ...

Q. No, okay. Could we go back to page {IR-E/18/47} in this
document. I am going to guess it is the same answer for

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that one as well?

2 I have seen that, but I do not understand, I have not Α. understood how it has been derived, and I thought that 3 this was part of what the discussion had been about 4 5 between yourself and the Class Representative's team that I understood that they felt that this figure had 6 7 been derived from some other data Dr Jenkins produced, which may have been the first one that you showed me but 8 I do not recognise it in that form, and that, since that 9 10 was under question, that this one might also be under 11 question.

12 Q. Yes. I do not think that is probably right,

Professor Loomes, from the messages we have received from the other side, but I am not going to presume. But I think -- I am taking from what you are saying that you have not either reviewed or critiqued this and you cannot comment on this document?

- A. Well, I have not reviewed or critiqued it, but I will do
  my best to answer a question if you want to ask one, and
  if I cannot answer it I will tell you.
- Q. I was going to ask if you agreed with the numbers on it,
   Professor Loomes.

23 A. I see.

Q. I think we are going to be struggling there, are we not?A. Yes, I think so.

1 Q. It was a fairly straightforward question, but I do not 2 think we are going to be able to do that, given the answer you have just given. Because I was literally 3 4 trying to lay out some baseline issues in relation to 5 numbers, but I am not going to ask you on the hoof, for the first time, to audit this, because I think you have 6 7 not looked at it and you cannot confirm those numbers? No, I cannot confirm them. 8 Α.

9 Q. Right. Let us go back to one or two things that you
10 have referred to today and therefore I can ask you
11 about. I am taking things slightly out of order.

You made some comments not long ago about both cognitive dissonance and reliability and trust in response to surveys being some kind of residual category. Now, none of that appears in any of your reports or materials, and I just wanted to check to what extent you had looked at any of the background survey material when you gave those answers?

A. Well, it is -- you are perfectly right to say that I did
not use the term "cognitive dissonance", and I did not
discuss cognitive dissonance as such, but I think I did
discuss the issue about reliability, the 19% of BT
customers who said that reliability was their main
reason for choosing BT, and as you can see from my
report, I then went back to the original survey and

discovered that, although I do not have the figures right in front of me, but I discovered that on these other dimensions, such as the value of calls packages and overall a good deal, I then found what were the percentages from each of the providers' customers who gave that as their main reason.

7 Q. Sure. Sorry, I am not disagreeing, and I do not think Dr Hunt was disagreeing, that there were different 8 rankings for different providers in relation to 9 different scores, and BT scored highest in relation 10 11 to -- or, rather, people who were BT customers who were 12 asked questions chose reliability as the primary reason 13 above things like cost -- price, for example? A. No, no, they did not choose it as the primary reason, 14 15 because I think, again, I would have to find the point 16 in my report, maybe you have got it to hand, but 19% 17 gave that reason but I think 31% gave a reason that was 18 to do with calls packages or a good or better deal. 19 You are completely right, Professor Loomes. Ο. 20 So more of those people identified a different dimension Α. 21 than reliability. 22 You are quite right. They were interested in the call Q. 23 packages and the value from the call packages, 24 presumably. That is why they ranked it highest. Yes,

25 you are completely right. Then reliability was at 19%?

1 A. Yes.

| 2  | Q. | I think one of the things you suggested was that in some |
|----|----|--|
| 3  |    | of these surveys people might put reliability almost     |
| 4  |    | like a default option, I know default options have been  |
| 5  |    | discussed a lot, but as a default option in relation to  |
| 6  |    | these sorts of issues, and I just wanted to check        |
| 7  |    | whether you had looked at some of the other materials    |
| 8  |    | that you have been referring to, for instance, the Ofcom |
| 9  |    | material or this Solus Landline only customers. It is    |
| 10 |    | this one, the coloured one.                              |
| 11 | A. | This one?  |
| 12 | Q. | Yes. So it is $\{F/632/1\}$ for the                      |
| 13 | A. | Yes, I have looked and referred to this document.        |
| 14 | Q. | I just wanted to take you to page {F/632/9}.             |
| 15 | A. | The trouble is these are not page-numbered.              |
| 16 | Q. | If you look in the bottom left-hand corner               |
| 17 | A. | Yes, I have got it, I have got page 9, yes. "NPS and     |
| 18 |    | satisfaction"  |
| 19 | Q. | Yes, exactly. So I am not going to ask you about NPS,    |
| 20 |    | we have done I have put this to Mr Parker. It is         |
| 21 |    | actually the other side of the page I just wanted to go  |
| 22 |    | to here.   |
| 23 |    | You will see there that actually there is a very         |
| 24 |    | wide range of options that was being put forward in      |
| 25 |    | relation to this survey that could be selected. Do you   |
|    |    |  |

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see that?

2 A. Yes.

So when we think about people choosing matters as 3 Q. 4 a default, they did choose reliability here as the 5 highest one, albeit it is only joint highest with the ability to make a call without it dropping. Now, again, 6 7 you might say that is a reliability issue, but then you have got a very wide range of choices that are being 8 selected and quite a wide range and spread of values. 9 10 There is no sense here that reliability is just being used as a default option, is it, by the consumer group? 11 12 Α. These values that you refer to on the right-hand edge, 13 are these NPS scores or averages of NPS scores? I am not sure that they are Net Promoter Scores, no. 14 Q. 15 I think these are just satisfaction scores. 16 So how are they operating? On a basis of 0-10 or Α. 17 something like that? 18 I would ask you the same question, since you are Q. 19 referring to this material. 20 But I think if we go back to page {F/632/4}, we have 21 some methodology. It says "Methodology and sample ..." 22 at the top. This does not actually have a page number at the bottom. Do you have it? 23 Yes. 24 Α. This is where it talks about the methodology, and then 25 Q.

1 on the right-hand side it has the sample, and then it 2 says "Survey content", and it says: "The questionnaire ..." 3 4 So this was the questionnaire put by the 5 interviewers, as far as we can tell. "... covered two broad areas: 6 7 "NPS and customer experience metrics (eg value, ease, recognition, call quality)." 8 9 Now, I do not know, but I am guessing that that 10 right-hand table we were going to was looking at the 11 customer experience metrics rather than NPS? 12 A. Right, so --13 Q. Because just to be clear, NPS, as I understand it, sets 14 a series of rankings as to whether or not you would 15 recommend something, not recommend it, or be broadly 16 neutral, yes? Whereas here you are coming out with 17 a range of scores which look like, as you suggest, they might be on scores 1-10, effectively, on customer 18 19 experience. Does that make sense? 20 Yes. Α. 21 Ο. So the point I was putting to you here was that clearly 22 in this survey there was an awful lot of options put 23 forward here, and the idea that reliability was some 24 kind of default you drop into does not really make sense

25 in the context of this survey at least, does it,

1

Professor Loomes?

2 I see. No, I mean, I think that each of these are being Α. taken in turn, and somebody is being asked something 3 like: on a scale from 0 to 10, how would you rate the 4 5 landline connection being reliable? That is how it looks to me, so you read it the same way? 6 Q. 7 Α. Yes. Thanks. 8 Ο. So the answer to that might be: I am going to give it 9 Α. a 9 because I have always found it always very reliable. 10 11 Not: I am going to give it a 9 because I particularly 12 value it. 13 Q. Well, I think we can -- that distinction is almost 14 a piece of theology. If you are valuing something at 15 a 9 when you are asked a whole load of questions, to say 16 that you are not valuing it on that scale feels like 17 a strange proposition, does it not, Professor Loomes? 18 No, it is saying: to what extent do you subscribe to Α. 19 this being true? Then take the second one, the ability 20 to make a call without it dropping. They may say: well, 21 it almost never drops, so I am going to give it a 9 or a 22 10 or an 8, because I am recalling my experience that it 23 does well on those -- on that criterion. 24 It is not saying that I value it, it is saying that

25 is how it has been for me, that is the factual

1

experience I have had.

2 Right. So when this is being carried out as Q. 3 a satisfaction assessment, you do not think you can draw anything in relation to satisfaction from those scores? 4 5 Well, I would have to see the context of the whole Α. survey and whether it is something that is -- if it is 6 7 clearly meant in the question, if the question is framed in such a way in terms of how much you like it or how 8 9 valuable it is to you, then I would agree with you. If 10 the question was: how valuable do you think it is that 11 the landline connection is reliable? Then if somebody 12 says 9, then I would say yes. 13 Q. Okay. Let us -- I am not going to push this further. 14 Just the high scores reliability here, and I will not 15 put it higher than this, are consistent with customers 16 valuing BT because of reliability? 17 Yes, it is consistent. Α. 18 Q. So can we just go to Ofcom, so  $\{C/2/111\}$ . This is, just 19 to put it in context, it is the Annexes to Ofcom's 20 Provisional Conclusions made in 2017 which led to the 21 Commitments. You are aware of that broad issue? 22 Yes, sure. Α. 23 You may not have looked at this in detail. Have you Q. 24 looked at this section on reasons for not being interested in switching? 25

1 Α. Yes, I think I have, because I think I may have --2 perhaps Dr Hunt cited it, but that 62% state this as 3 a reason for not being interested, I think that was 4 something that I read out a few minutes ago. 5 Yes, I think you did. I was just checking because Q. I wanted to make sure I am not at cross-purposes with 6 7 what you are saying. You will see there that the survey, although we do 8 not have the details, clearly offered categories such 9 10 as: 11 "Other reasons stated by SFV customers were hassle 12 ... no cost benefit ... and provider satisfaction ..." 13 As possible alternatives. So in that context, is it really right to be 14 thinking of reliability or trust as a residual category, 15 16 given you have got things like "hassle", which I think 17 a lot of people would think of as a residual category 18 that one might tick if one was not thinking much about 19 why one did not switch? Well, it is hard to say, but let me just give it some 20 Α. 21 thought. (Pause) 22 They prefer to stay with a trusted provider. 23 Q. Yes. That seems like a reason that they might give. But it 24 Α. might be that the -- unless it is an open-ended 25

1 question, if it is one where they are just presented 2 with a number of predetermined categories, then that may be the one that they find it easiest to answer. 3 4 Q. Okay, I see the point. But then it goes on and says: 5 "The 2015 Jigsaw survey shows that 30% of BT voice-only customers cited 'Trusted brand' compared to 6 7 only 6% for non-BT as the reasons for choosing their current supplier." 8 Even if you were dealing with sort of constrained 9 10 categories, is there not something instructive there, Professor Loomes? 11 12 A. Yes, I think for those people who have been with BT 13 since it was privatised, or been with BT for many, many years, then if they have not had a bad experience they 14 15 may feel that it is a trusted brand, and that is what is 16 being reflected there. 17 That does not answer the question of how much value 18 they attach to it, but it might be understandable that 19 they would reply in that way. Right --20 Q. 21 Α. Sorry, I do not want to interrupt you, but ... 22 No, please. Q. Can we go back to your previous question because --23 Α. 24 about this one (indicated), the one about reliability. Q. Yes, sure. {F/632/9}, is it that strand that you want 25

1 to look at?

A. Yes, because -- that is the one. Because I have just
noticed down in the bottom right that there is an
interpretation of what the colours mean, and the colour
blue means product performance.

Q. Yes.

6

A. So they are not evaluating it, they are just saying it
performs well on these criteria. But that is not the
same as saying: I am giving a 9 because I value it very
highly.

Because they have value as a separate category, the red bars, and in terms of value they come mostly, apart from one on clear pricing, they come right down towards the bottom, 7s.

Q. Lower down, which might fit with the premium issue that Dr Hunt was raising. But as you rightly said, you do not know what the questions were in relation to product performance, do you?

A. No. I assume that the people who did the survey would
have worded it in a way which made it clear it was
product performance they were after.

Q. I see. So although you were doubtful earlier, now you
are relatively confident as to the terms of that survey?
A. Well, it is just because that is the way they have coded
it up.

- 1 Q. I see.
- A. They distinguish between value/price and product
  performance, suggesting that they are not the same
  thing.
- 5 Q. I see.
- 6 A. But I am sorry, I interrupted you.

Q. No, I am very happy for you to go back to these things,
because we have not heard from you, or at least the
documents have not been put to BT witnesses, so it is
interesting to see your different takes on them.

Now, I have a slight difficulty with the next
question because I was actually going to go back to one
of those sets of figures from Dr Jenkins, which
I thought you had seen but you had not seen.

15 Let me deal with it another way. Can we go back to 16 that document  $\{F/104/1\}$  that you saw right at the end of 17 the process. Dr Hunt briefly talked you through this, 18 Professor Loomes. So what you see here is people who 19 had been customers of BT, and this is Voice Only base, 20 and you will see this is 2016, so we are looking at 21 about 2.5 million as the total Voice Only base. You can 22 see that in the second column, both sets, right? 23 Yes. Α.

Q. Then you will see the next column across -- I will just
focus on the two years to July 2016 for ease for this.

- 1
- A. So you are going down to B?

Q. Yes, let us just do B. The language is the same but
I can make the points on one or other, so I will just do
it on the lower one because that is the one that Dr Hunt
initially focused on. They are both relevant but the
questions can be ...

7 The first one is "Promotion Change". So this is an 8 indication of the number of people in the past two years 9 from amongst the Voice Only base who changed promotion, 10 for instance, moving from Unlimited Evening and Weekend 11 Calls to Unlimited Anytime Calls.

So this is an indication of people making a choice to change their call package. You understand that? A. The fact that it is labelled "Promotion Change", does that mean there was a particular offer on making that change?

17 Q. We do not understand that to be the case.

18 A. What does the "Promotion Change" mean?

Q. I think it is simply to do with the package, because you
 get inclusive calls in the package, but the different
 packages offer you different sets of calls.

A. Oh, I see. So there has been no particular attempt to
 market that change or to draw people's attention to
 whether they are on the right package or not.

25 Q. I do not believe that that is anything to do with what

is being analysed here. We are just looking at numbers.

2 But I actually have a much simpler question than whether or not there may not have been any marketing 3 4 here. If you have changed your call package, what you 5 will have done is engaged with BT, to the extent that you needed to shift the basis on which you had a call 6 7 package with your landline at one point during those two years over to a different call package. You 8 understand that? 9

1

A. I understand that. So it is the sort of thing that
could come out of somebody opting into Right Plan, and
Right Plan telling them that they could save some money
if they were to change their call package.

14 Q. It could be that, if Right Plan were operating. Or it 15 could be that people looked at their call charges and 16 decided that actually they wanted to move to a different 17 package. As you might anticipate, Unlimited Anytime 18 Calls is a more expensive package than Unlimited Evening 19 and Weekends?

A. Well, it is more expensive as a package, but it could
save them money if they are making lots of daytime
calls.

Q. That is precisely right. It could be so, absolutely.
A. That is the sort of thing that Right Plan would
recommend to them if they had opted into Right Plan.

1 Q. That could be something that Right Plan certainly would 2 recommend to them if they had done --3 Α. Okay. -- depending on their prior call usage. 4 Q. 5 THE CHAIRMAN: Sorry, Mr Beard. After Professor Loomes said "Well, this could have come from the Right Plan", but 6 7 then you asked the question, "Or it could have come from someone looking at their call charges and now deciding 8 to change packages". I am not sure we got an answer to 9 that. 10 Well, I cannot say it could not have come from that 11 Α. 12 because it perfectly well could have done. 13 MR BEARD: Sorry, my fault. I am just saying that it is not clear that all of it 14 Α. 15 comes from just that second thing. It might be that, 16 although there was no separate promotion on it, if 17 somebody had gone in for Right Plan, that is the sort of 18 thing that Right Plan would have recommended, and that 19 may have prompted them to make the change. We know that 20 people were prompted by Right Plan, or at least 21 a fraction of them were prompted by Right Plan to make 22 changes. But I think the point I am making here is that --23 Q. 24 obviously you are aware that the case put by the Class Representative is that the focal product for the 25

1 purposes of market definition is the access and call
2 package?

3 A. Yes.

Q. Here, what we are seeing is customers specifically
engaging with BT in relation to a component of that call
and access package, correct?

A. Yes.

7

Q. Then we have got -- the next over is "Calling Feature
Change", so this is adding or removing calling features
such as BT 1571. You know what 1571 is?

11 A. Yes.

Q. It is the ability to track a number back that you have been called from. So in order to obtain a 1571 service, or indeed adding any calling feature, you will have needed to think about your current package and you will have needed to engage with BT again, correct?

17 A. Yes, I imagine so.

Q. Then you will see the next column is people that have done both, because there is no double-counting. So the first column is those that have only done a promotion change in the last two years, the second column is those that have only done a calling feature change, and then the third column is people that have done a combination of those two things. You see that?

25 A. They are not overlapping at all with the other two

1 numbers.

2 Q. No, no.

3 A. Okay.

4 Q. Otherwise the sums at the end would be double-counting.

5 A. Yes.

Q. So, no. So what you have got is engagement through
promotion change, engagement through calling feature
change, and then you have got people that engage through
both calling features and promotion changes during the
two years, yes?

11 A. Yes.

Q. Then in addition to those you have got people who are customers who have purchased Home Phone Saver, Line Rental Saver, who have down-spun from broadband to Voice Only, or are BT Basic customers. You see those?

Q. Yes, it is any one of those. So you obviously know, you have commented on Home Phone Saver which is what has been referred to as a retention product but it is a longer term payment that you commit to, lower rates for a particular call package with access. You know about Home Phone Saver, yes?

23 A. Yes.

24 Q. So again, with Home Phone Saver these are customers that 25 will have to have engaged with BT in order to move to

| 1  |    | Home Phone Saver, yes?                                   |
|----|----|--|
| 2  | A. | Yes.   |
| 3  | Q. | The same is true in relation to Line Rental Saver. Are   |
| 4  |    | you familiar with the Line Rental Saver product?         |
| 5  | A. | Yes.   |
| 6  | Q. | So that is what was referred to in evidence as 12 months |
| 7  |    | for the price of 10?                                     |
| 8  | A. | Yes.   |
| 9  | Q. | So again, longer term commitment to payment. You pay     |
| 10 |    | less. So people who are price-sensitive might be         |
| 11 |    | interested in things like Home Phone Saver and Line      |
| 12 |    | Rental Saver, yes?                                       |
| 13 | A. | Yes.   |
| 14 | Q. | Again, you will have had to engage with BT. Then to      |
| 15 |    | have down-spun from broadband to Voice Only. So that is  |
| 16 |    | people that had broadband with BT but decided to not     |
| 17 |    | have broadband any more and actually just go back to     |
| 18 |    | having or possibly having for the first time the         |
| 19 |    | Voice Only landline. You understand that?                |
| 20 | A. | I do, and do you have a breakdown between those two      |
| 21 |    | different categories?                                    |
| 22 | Q. | Not in here I do not, but the point I just want to make  |
| 23 |    | is of course you would have to engage with BT again to   |
| 24 |    | change your package and move to the Voice Only service.  |
| 25 |    | You understand that?                                     |
|    |    |  |

1 A. Yes.

| 2  | Q. | So then the last one is BT Basic customers. That has     |
|----|----|--|
| 3  |    | been referred to as the social tariff and I will come to |
| 4  |    | that in just a moment because you mentioned social       |
| 5  |    | tariffs. That is a special tariff where you actually     |
| 6  |    | have to hit certain low income thresholds and criteria   |
| 7  |    | and then you can have BT Basic. You are aware of that?   |
| 8  | Α. | Yes. I am just slightly puzzling over the previous       |
| 9  |    | category, the down-spun from broadband to Voice Only,    |
| 10 |    | because I thought that these 2.5 million were            |
| 11 |    | Voice Only.  |
| 12 | Q. | Yes.   |
| 13 | Α. | So why would people who had been having broadband        |
| 14 |    | included in this number when they were not Voice Only in |
| 15 |    | the first place?   |
| 16 | Q. | Because they will be picked up as Voice Only within the  |
| 17 |    | last two years and so what it is identifying is people   |
| 18 |    | who have arrived from down-spinning?                     |
| 19 | A. | I see, so they were not Voice Only three years ago, they |
| 20 |    | had broadband.   |
| 21 | Q. | But they might actually not have been Voice Only         |
| 22 |    | two years ago because it is a two-year span. They have   |
| 23 |    | dropped down into the category.                          |
| 24 | Α. | Okay, all right. I have understood that, yes.            |
| 25 | Q. | The reason why they are identified is because you are    |

| 1  |    | dealing with a cohort of standalone fixed voice          |
|----|----|--|
| 2  |    | customers and you are asking who is in it and what have  |
| 3  |    | they done in the last two years?                         |
| 4  | A. | Yes.   |
| 5  | Q. | Sorry, just to go back to BT Basic because I am not sure |
| 6  |    | that we confirmed I think this will not be               |
| 7  |    | contentious but BT Basic, you actually have to qualify   |
| 8  |    | for. You understand that?                                |
| 9  | A. | It is like being on Universal Credit or some other kind  |
| 10 |    | of payments that you are getting to support you.         |
| 11 | Q. | Yes, and then you are entitled to                        |
| 12 | Α. | Then you are entitled.                                   |
| 13 | Q. | So you need to actually go to BT and say, look, I fulfil |
| 14 |    | the criteria for BT Basic, yes?                          |
| 15 | A. | Yes.   |
| 16 | Q. | The point here is that the overall total we come to is   |
| 17 |    | 41% of the total of Voice Only base that we are dealing  |
| 18 |    | with here. All of those people will have had active      |
| 19 |    | engagement with BT during that two-year period, will     |
| 20 |    | they not?  |
| 21 | A. | That is what it looks like.                              |
| 22 | Q. | So all of those people will have had to think about      |
| 23 |    | their access and call charges and features packages and  |
| 24 |    | engage with BT, correct?                                 |
| 25 | Α. | It seems right.  |

25 A. It seems right.

1 Q. So in terms of thinking about these people being somehow 2 inert or unaware in relation to this million what we have here is actually good evidence that during that 3 two-year period they have actively thought about their 4 5 package of charges, calls and features, correct? A. Yes, they have thought about what they are getting from 6 7 BT and how they might modify within BT, yes. 8 They have actually taken action in relation to it? Ο. 9 It looks like it, yes. Α. I just want to go to one of the documents you referred 10 Q. 11 to earlier just in relation to social tariffs. That is 12 {E/45.224/1}. A. Yes. But going back to the figure, the table that we 13 14 were just discussing. 41%, you are saying have had some 15 contact with BT about some kind of modification of their BT service. 16 17 Ο. Yes. 18 Α. So you are saying 60% have not ... 60% in those two years have not specifically changed 19 Q. 20 anything in relation to any of those elements? 21 Α. In at least those two years. Yes, it may well be. Obviously I did not go to the 22 Q. higher one which is the 88% which is over the whole 23 24 cohort, but I was just testing your answers in relation 25 to that.

1 Α. No, I mean, it is -- the reason I ask is because it 2 struck me when I was listening to you outlining your case at the beginning of these proceedings that you were 3 saying: "well, you know, 14%, 15% are switching" and you 4 5 were saying this is vast, this is huge. But it means that in any one year 85% were not switching, which is 6 7 about six times vaster. That is kind of ultra vast. What I was looking at or asked to look at were the 8 reasons why those people were not switching at all and 9 10 here -- so I am kind of interested in why 60% are not 11 paying any attention to any of those things even though 12 things like the Home Phone Saver and BT Basic would have 13 been for many of them extremely advantageous. Q. Right. Look, Professor Loomes, I was dealing here with 14 15 what I think you would refer to as the rump; in other 16 words, people that have not shifted and not switched. 17 Your instructions were to deal with those elements. 18 I was asking you about those. You are completely right 19 that that table does not show what happened with the 20 other 60% of Voice Only Customers, but you also know of 21 course that in relation to Voice Only Customers that we 22 are talking about here we are talking about both ---we are talking about a range of people that may be doing 23 a range of things. Not only are these 41% actively 24 engaged but it will also of course cover both VOCs and 25

1 SPCs, that cohort.

| 2  | I will be making submissions in relation to those         |
|----|---|
| 3  | issues. I wanted your answers in relation to the          |
| 4  | engagement of that portion which is identified there.     |
| 5  | In relation to switching your maths between 15% and       |
| 6  | 85% is impeccable. However, what we saw in relation to    |
| 7  | the tables that you have not reviewed is that between     |
| 8  | 2014 and 2022 over 75% of the group that is supposed to   |
| 9  | be in the Class have left. That, Professor Loomes,        |
| 10 | really is massive.  |
| 11 | Let us go back to $\{E/45.224\}$                          |
| 12 | THE CHAIRMAN: Are you asking him to comment on that?      |
| 13 | MR BEARD: No, I am not. That is a statement. I do not     |
| 14 | need to   |
| 15 | THE CHAIRMAN: If you do not want to that is fine.         |
| 16 | MR BEARD: I want to go back to $\{E/45.224\}$ .           |
| 17 | A. Just very briefly on this 41%/59%, so that my maths is |
| 18 | even more precise. These 41%, as far as I can tell, are   |
| 19 | any of those categories, it is not on the screen at the   |
| 20 | moment, so I cannot tell, but were any of those           |
| 21 | categories representing people who were switching away    |
| 22 | from VOC to another provider or were they just staying    |
| 23 | with BT?  |
| 24 | MR BEARD: That is the snapshot of people staying with the |
| 25 | BT.   |

1 Α. So they are staying with BT. So it gives no insights 2 into them switching away and you are saying: "but it might provide some insights into them staying with BT 3 4 because they have made some adjustment within the 5 Voice Only area of different call packages and different things like HPS and BT Basic." That is the point you 6 7 are making, is it? That is going to be some of the points we are making in 8 Q. due course. 9 10 Α. Okay. Could we go to  $\{E/45.224/1\}$ . This is April 2023. I do 11 Q. 12 not think this was referred to in any of your materials, 13 I may be wrong. No, you are right, I did not refer to it. 14 Α. 15 Did you dig this out, Professor Loomes? Ο. 16 Yes, I dug it out on the basis of I think an item on the Α. 17 BBC News about the -- I think Ofcom were making 18 a criticism, or at least were encouraging providers to 19 make bigger efforts to identify and encourage people who 20 could have saved a lot of money and were entitled, were 21 eligible, to move to whatever the provider's social 22 tariff was, which, in the case of BT --So this was a focus on vulnerable people that was the --23 Q. It was a focus on people who were on benefits basically 24 Α. because they were the only ones I think who were 25

1 entitled.

| 2  | Q. | I am just interested, did you review any of the         |
|----|----|---|
| 3  |    | documentary material about how BT tried to focus on     |
| 4  |    | promoting BT Basic or dealing with vulnerable customers |
| 5  |    | at all in your analysis?                                |
| 6  | Α. | Yes, again, I could not unfortunately provide an exact  |
| 7  |    | reference, but I do remember, for example, an email     |
| 8  |    | exchange which I think might have involved Ms Blight,   |
| 9  |    | where Ofcom were urging BT to take more steps to get    |
| 10 |    | people who were entitled to be on BT Basic to actually  |
| 11 |    | move across. So I have seen that there has been some    |
| 12 |    | discussion about it, yes.                               |
| 13 | Q. | I am not going to take you to Ms Blight's evidence      |
| 14 |    | because she gave unchallenged evidence about all the    |
| 15 |    | activities that were going on. I will just take you to  |
| 16 |    | one document in that context. $\{F/657/1\}$ .           |
| 17 | Α. | Can you blow it up slightly?                            |
| 18 | Q. | We probably do not need to see the full list. This is   |
| 19 |    | 2019. This is a meeting of the head of BT Consumer with |
| 20 |    | Sharon White at Ofcom.                                  |
| 21 |    | "Sharon was extremely happy with the fixed BB           |
| 22 |    | pricing initiatives and BT trajectory in general, using |
| 23 |    | words like 'fantastic' and 'really pleased', so         |
| 24 |    | a brilliant outcome there. She also believes there were |
| 25 |    | no grounds for CMA to launch a market study and that we |

1 are more or less there on pricing. She thinks on
2 vulnerability BT is leading the way but that this is not
3 fully understood by others and we need to be more vocal.
4 Focus for Ofcom in the coming year will be on better
5 identifying vulnerable customers and learning from other
6 sectors."

I do not think the rest of it ...

8 So there I think you see the sort of concerns that 9 Ofcom have and are being manifest in the document that 10 you were referring to, but in a meeting with BT actually 11 Ofcom are indicating not only in relation to pricing but 12 the treatment of vulnerable people BT are actually 13 leading the way, and you do not have any reason to doubt 14 that, do you, Professor Loomes?

A. I have no information about what the other providers are
doing, and so I do not have any reason to doubt, and it
seems to me quite plausible that BT would have been
taking early initiatives. I think BT Basic came in
relatively early compared with a lot of other providers.
MR BEARD: Thank you.

21 This probably is a convenient moment.

22 THE CHAIRMAN: Yes. Thank you.

7

25

We are going to start at 10 o'clock tomorrow,
please.

Professor Loomes, you will finish your evidence

| 1  | tomorrow, and you do not really need me to say it but |
|----|---|
| 2  | I will: overnight, do not discuss the case or your    |
| 3  | evidence with anyone.                                 |
| 4  | In the meantime, thank you. 10 o'clock tomorrow.      |
| 5  | (4.51 pm)   |
| 6  | (The hearing adjourned until Thursday, 29 February at |
| 7  | 10.00 am)   |
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